



Council

Wednesday 20 July 2022
2.00 pm

**Council Chamber, Town Hall,
Pinstone Street, Sheffield, S1 2HH**

The Press and Public are Welcome to Attend – Please see “PUBLIC ACCESS TO THE MEETING” below, for details of how to access the meeting, and the safety measures which will apply

COUNCIL

Wednesday 20 July 2022, at 2.00 pm

MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Sioned-Mair Richards)

THE DEPUTY LORD MAYOR (Councillor Colin Ross)

1	<i>Beauchief & Greenhill Ward</i> Simon Clement-Jones Richard Shaw Sophie Thornton	10	<i>East Ecclesfield Ward</i> Vic Bowden Craig Gamble Pugh Alan Woodcock	19	<i>Nether Edge & Sharrow Ward</i> Nighat Basharat Peter Garbutt Maroof Raouf
2	<i>Beighton Ward</i> Kurtis Crossland Bob McCann Ann Woolhouse	11	<i>Ecclesall Ward</i> Roger Davison Barbara Masters Shaffaq Mohammed	20	<i>Park & Arbourthorne Ward</i> Ben Miskell Nabeela Mowlana Sophie Wilson
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Fran Belbin Abtisam Mohamed Abdul Khayum	21	<i>Richmond Ward</i> David Barker Mike Drabble Dianne Hurst
4	<i>Broomhill & Sharrow Vale Ward</i> Angela Argenzio Maleiki Haybe Brian Holmshaw	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen & Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Talib Hussain Mark Jones Safiya Saeed	14	<i>Gleadless Valley Ward</i> Alexi Dimond Marieanne Elliot Paul Turpin	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Ruth Mersereau Martin Phipps Douglas Johnson	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayriss	24	<i>Stannington Ward</i> Penny Baker Vickie Priestley Richard Williams
7	<i>Crookes & Crosspool Ward</i> Tim Huggan Ruth Milsom Minesh Parekh	16	<i>Hillsborough Ward</i> Christine Gilligan George Lindars-Hammond Henry Nottage	25	<i>Stocksbridge & Upper Don Ward</i> Lewis Chinchin Julie Grocutt Janet Ridler
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Terry Fox Anne Murphy Sioned-Mair Richards	26	<i>Walkley Ward</i> Ben Curran Tom Hunt Bernard Little
9	<i>Dore & Totley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> Tony Downing Kevin Oxley Gail Smith	27	<i>West Ecclesfield Ward</i> Alan Hooper Mike Levery Ann Whitaker
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

Contact: Paul Robinson, Democratic Services
Tel: 0114 2734029
paul.robinson@sheffield.gov.uk

PUBLIC ACCESS TO THE MEETING

The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at <http://democracy.sheffield.gov.uk/ieListMeetings.aspx?Committeeld=154>. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to most Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last.

Meetings of the Council have to be held as physical meetings. If you would like to attend the meeting, please report to an Attendant in the Foyer at the Town Hall where you will be directed to the meeting room. However, it would be appreciated if you could register to attend, in advance of the meeting, by emailing committee@sheffield.gov.uk, as this will assist with the management of attendance at the meeting.

PLEASE NOTE: The Public Gallery in the Town Hall Council Chamber can accommodate 50 persons. Social distancing may not be possible in the Gallery depending on the numbers of members of the public in attendance at the meeting. An overspill area will be provided in the event that more than 50 members of the public attend - the webcast of the meeting will be live streamed to that room.

In order to ensure safe access and to protect all attendees, you will be recommended to wear a face covering (unless you have an exemption) at all times within the venue. Please do not attend the meeting if you have COVID-19 symptoms.

It is also recommended that you undertake a Covid-19 Rapid Lateral Flow Test within two days of the meeting.

We are unable to guarantee entrance to the Public Gallery for observers, as priority will be given to registered speakers and those that have registered to attend.

Alternatively, you can observe the meeting remotely by clicking on the 'view the webcast' link provided on the [meeting page](#) of the website.

FACILITIES

There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

**COUNCIL AGENDA
20 JULY 2022**

Order of Business

1. WELCOME AND HOUSEKEEPING ANNOUNCEMENTS

2. APOLOGIES FOR ABSENCE

3. DECLARATIONS OF INTEREST

Members to declare any interests they have in the business to be considered at the meeting.

4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

(NOTE: There is a time limit of one hour for the above item of business. In accordance with the arrangements published on the Council's website, questions/petitions are required to be submitted in writing, to committee@sheffield.gov.uk, by 9.00 a.m. on Monday 18th July. Questions/petitions submitted after the deadline will be asked at the meeting subject to the discretion of the Chair.)

5. MEMBERS' QUESTIONS

5.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).

5.2 Questions relating to the discharge of the functions of the South Yorkshire Joint Authorities (under the provisions of Section 41 of the Local Government Act 1985) and of the South Yorkshire Mayoral Combined Authority – Council Procedure Rule 16.6(i).

5.3 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.

6. NOTICE OF MOTION REGARDING "GUARANTEEING NO MORE BUS SERVICE CUTS AND NO MORE FARE INCREASES" - GIVEN BY COUNCILLOR ANDREW SANGAR AND TO BE SECONDED BY COUNCILLOR KURTIS CROSSLAND

That this Council:-

- (a) is hugely disappointed at the cancellation of a number of bus services in Sheffield coming at the end of this month;
- (b) believes that the further cuts to come in the Autumn will devastate Sheffield's public transport system, making many people's lives much harder as they will struggle to get around our city;
- (c) believes that the Sheffield Bus Partnership has failed the citizens of Sheffield by not improving services and keeping fares low, which has led to:-
 - (i) cuts to services available to the general public;
 - (ii) extortionate fare increases, forcing people to use their cars over public transport as a cheaper and more accessible option; and
 - (iii) a lack of public confidence in the reliability of the bus service, which is also contributing to decreasing passenger numbers; noting that punctuality of bus services has reduced, down to 83% from 87% over the past five years, whilst reliability is at its lowest rate in years;
- (d) is concerned that increased car use will add to air pollution in the city centre if fewer people are using more energy efficient bus services and that cuts to bus services are preventing people from getting to work, school, running errands and attending medical appointments;
- (e) further notes that London, which was not subject to bus deregulation in 1986, has seen decade upon decade increases in bus patronage and mileage;
- (f) notes that, under the Bus Services Act 2017, the South Yorkshire Mayoral Combined Authority has the power to enact bus franchising and that this was agreed in the original 2015 Sheffield devolution deal;
- (g) believes that bus franchising will be a long-term solution to these problems, allowing bus operators and local authorities to work collaboratively to improve bus services and realise untapped growth potentials in regional and rural areas;

- (h) resolves to:-
- (i) call on the Council's and Regional Authority's leaderships to protect passengers from further fare increases, cuts to routes and unreliable services by using any available means, which could include, but not necessarily be limited to:-
 - (A) giving notice to immediately terminate the Bus Partnership Agreement;
 - (B) enlisting the full support of South Yorkshire Mayoral Combined Authority;
 - (C) an active media campaign; and
 - (D) a review of existing bus priority measures in order to deliver a more reliable, greener and efficient bus service;
 - (ii) support the introduction of a statutory bus quality contract in Sheffield; and
 - (iii) send copies of this motion to all the other parties to the Bus Partnership Agreement; and
- (i) believes that alongside the strategic long-term problems with buses in our city there are a number of smaller, simpler issues that need to be resolved in order to give Sheffield the best possible bus and mass transit services, and these include:-
- (i) improving the accuracy of real time information signage at bus stops;
 - (ii) making sure every bus stop accurately identifies the buses that stop there, and has accurate timetables physically displayed; and
 - (iii) linking trams to buses at terminals as part of making sure that all of Sheffield's mass transit services link together to provide a properly integrated service.

7. NOTICE OF MOTION REGARDING "SECURE, CONNECTED, RESPECTED NEIGHBOURHOODS" - GIVEN BY COUNCILLOR MAZHER IQBAL AND TO BE SECONDED BY COUNCILLOR ABDUL KHAYUM

That this Council:-

- (a) notes, with shock and anger, that Sheffield's bus networks are

beginning to be slashed this month, culminating in a third of services being decimated by October as the Government cuts funding and commercial operators withdraw;

- (b) believes our communities deserve a public transport system as good as in London, and yet despite the Government promising to deliver this (in their Levelling Up White Paper) they are now refusing to give our region the money or the powers to make this happen;
- (c) notes that South Yorkshire was given nothing in the latest round of bus funding from the Government, and believes it is simply not good enough to continue to under-fund our buses and limit people's opportunities to get to work, education, health services and for business growth, as well as failing to help us to tackle the climate emergency;
- (d) notes that Labour councillors have long called for bus franchising to be explored, and enacted the local bus partnership as this was the only option available to the Council at the time to help provide greater local control, but believes that this partnership, whilst helpful at the time, is no longer fit for purpose;
- (e) believes that one of the main issues all councillors and candidates encountered on the doorsteps during the local election was residents' concerns on the poor state of public transport, and we need to work cross-party to demand to the Government that South Yorkshire gets significantly improved funding and greater local control over the bus network, and commends the actions of recently elected South Yorkshire Mayor, Oliver Coppard, for his commitment to working alongside our region's councils, and doing everything he can to save as many services as possible;
- (f) believes that in order for Low Traffic Neighbourhoods and bus prioritisation lanes to be adopted successfully, and with public support, there needs to be a public transport offer that is fit for purpose;
- (g) believes that our communities deserve better and notes that there is a general sense within the country of a government failing to get to grips with the major issues that affect neighbourhoods – crime, connectivity, lack of opportunities, and the cost-of-living crisis;
- (h) notes with dismay the recent violent crime and serious incidents in the city and that, whilst the levers to fully address this reside with the Government, the Council must be steadfast in its prioritisation of community safety and doing everything we can locally;
- (i) notes that despite the challenging year-on-year budget position the Council is investing more in community safety measures such as

community wardens, increased CCTV cameras, increased outreach work (including expanded youth services) and greater information sharing and ability to respond quickly to local issues via the Local Area Committees;

- (j) believes that the Council must do everything it can to help our partners respond to serious incidents, and that we need a city-wide protocol – bringing together our partners (such as the police, Police and Crime Commissioner, social services and the Voluntary and Community Sector), Council staff and councillors, so that information is shared and acted on more quickly, and to ensure that there is better communication with the affected neighbourhoods and communities; and
- (k) resolves, therefore, to request that the Strategy and Resources Policy Committee should consider developing a clearly defined Community Safety Incident Protocol, within the next three months, and review the current community safety support structures.

8. NOTICE OF MOTION REGARDING "PRIDE IN SHEFFIELD" - GIVEN BY COUNCILLOR SOPHIE THORNTON AND TO BE SECONDED BY COUNCILLOR SIMON CLEMENT-JONES

That this Council:-

- (a) wishes to thank the charitable and voluntary sector for the support they already provide to the LGBTQ+ community throughout the year;
- (b) reaffirms its commitment to keep all people safe in our City, no matter their gender or sexual identity, secularity, skin colour or disability;
- (c) notes the need to improve the safety of our LGBTQ+ community, noting that homophobic and transphobic violence is increasing and trans or non-binary Sheffielders are especially at risk of violence, depression, self-harm, and suicide;
- (d) acknowledges the greater risk to LGBTQ+ people of colour, especially transgender women of colour;
- (e) believes that this Council's support for Sheffield's LGBTQ+ community should go well beyond painted rainbow crossings, and as such -
- (f) supports LGBTQ+ cultural events in Sheffield through:-
 - (i) Sheffield holding an annual Pride event going forward from 2022, as at present no such event is organised to take place,

celebrating Sheffield's LGBTQ+ community, in a similar vein to Pinknic and Barnsley Pride;

- (ii) acknowledging the importance of holding Pride events due to the heritage of Pride as a protest, and that there is still work to be done towards equality; and
 - (iii) supporting community groups involved in and facilitate spaces for dates across the LGBTQ+ calendar, including but not limited to Pride Month, LGBTQ+ History Month, Trans Day of Remembrance (TDOR), and International Day Against Homophobia, Biphobia and Transphobia (IDAHOBIT);
- (g) believes in the importance of how this Council's economic development work can support the LGBTQ+ community and support diverse business owners by asking the Economic Development and Skills Policy Committee to consider looking at starting consultation work with the LGBTQ+ community to develop an LGBTQ+ 'quarter' in Sheffield with the spaces LGBTQ+ people in Sheffield both want and need; and this should include:-
- (i) supporting LGBTQ+ owned business, charities, nightlife and safe spaces in the same way other cities have done, including Manchester (Canal Street area), Birmingham (Hurst Street area) and Leeds (Freedom Quarter);
 - (ii) taking into account the importance of non-alcoholic (dry spaces) and child friendly spaces in an LGBTQ+ quarter – with a desire for any such area to be fully inclusive, including for disabled people, and safe, with good street lighting among other considerations;
 - (iii) agreeing to the principle that any LGBTQ+ quarter shouldn't just be bars and clubs, noting the real problems of drug abuse and alcoholism in the community, for which this Council must support schemes that focus on harm reduction with these issues; and
 - (iv) looking at places such as Common Press in London and the Queer Emporium in Cardiff as examples of good practice of inclusive, diverse spaces;
- (h) expresses its disappointment that Sheffield's Gender Identity Clinic is only now starting to see appointments for those referred to them in 2018 and calls on the Government to do more to support these crucially important services for trans and non-binary people;
- (i) supports the health and wellbeing of LGBTQ+ Sheffielders by asking the Policy Committees, in considering Public Health

functions, to have regard to:-

- (i) supporting existing and new spaces, clinics, and pop-up clinics that support LGBTQ+ Sheffielders' physical, mental, and sexual health;
 - (ii) providing information about sexual health, housing, and support for LGBTQ+ people, with specific information about support available for LGBTQ+ people of colour and those who are HIV+;
 - (iii) including information and support for those who have been sexually assaulted or experienced domestic violence as a result of their sexual or gender identity;
 - (iv) existing established health services needing to ensure staff are trained in supporting LGBTQ+ Sheffielders who have sadly gone through sexual assault or domestic violence as a result of their sexual and/or gender identity;
 - (v) investigating ways this Council can help the HIV+ community access support and the support around the wide variety of other issues faced by the LGBTQ+ community and raised within this motion; and
 - (vi) our belief that good services supporting young LGBTQ+ people, such as SAYiT, that provide them with a safe space and the ability to make lifelong friends in the community, are critical;
- (j) believes in supporting inclusive housing and LGBTQ+ Sheffielders who face homelessness, and that no one in Sheffield should be made homeless as a result of coming out or being rejected by their families by virtue of who they are, and asks the Housing Policy Committee to consider investigating ways this Council can:-
- (i) help reduce homelessness in young LGBTQ+ people by supporting LGBTQ+ youth services, as well as providing information and support;
 - (ii) give considerations for LGBTQ+ supported housing for older LGBTQ+ people in Sheffield, dependent on need, as has been done by councils such as Lambeth, as we look to expand our social housing stock; and
 - (iii) continue supporting projects that help people that are homeless and/or rough sleeping in any way we can; and
- (k) believes that Sheffield Council, as an inclusive organisation:-

- (i) should include a gender neutral toilet facility whenever possible in Council buildings, separate to disabled toilets so as to not impact or restrict on disabled toilet access for disabled people, with private and safe locking cubicles for all, and therefore asks the Strategy and Resources Policy Committee to consider this as and when they consider any policy or capital decisions on our corporate estate or future capital works;
- (ii) needs to advertise information on support that is already available to the LGBTQ+ community more, highlighting support services wherever they are available; and
- (iii) stands firmly against conversion therapy in all forms and is dismayed to see the Government excluding trans people from the ban on conversion therapy for Lesbian, Gay and Bisexual people, as well as using trans people as part of a culture war.

9. NOTICE OF MOTION REGARDING "EXPANDING ON-STREET ELECTRIC VEHICLE CHARGING INFRASTRUCTURE" - GIVEN BY COUNCILLOR LEWIS CHINCHEN AND TO BE SECONDED BY THE LORD MAYOR (COUNCILLOR SIONED-MAIR RICHARDS)

That this Council:-

- (a) believes that the mass uptake of Electric Vehicles (EVs) will depend on convenient and affordable charging infrastructure;
- (b) notes that EV ownership is skewed towards those with off-street parking (80% of EV owners have access to a driveway);
- (c) believes that we need to ensure that the 40% of households in this country that do not have access to off-street parking have ways to conveniently charge an EV;
- (d) notes that Sheffield currently does not have any on-street residential EV charging infrastructure;
- (e) believes that without proper investment in on-street EV charging technology, we will continue to see inequality in EV ownership between those with off-street parking and those without;
- (f) recognises that there is a chicken and egg situation where it is often not initially financially viable for the private sector to invest in new infrastructure due to the limited EV ownership in areas that need this infrastructure;
- (g) believes that a partnership between Government, this Council and

innovative private sector enterprise is the best way to develop our on-street EV charging network;

- (h) notes the work of other local authorities such as the London Borough of Lambeth in expanding on-street EV charging infrastructure across 11 council estates through a partnership with a private company; and
- (i) requests the Transport, Regeneration and Climate Policy Committee to consider:-
 - (i) developing an EV charging strategy that outlines a vision for every household in Sheffield to be within walking distance of a public EV charging point;
 - (ii) inviting businesses to Sheffield to explore innovative infrastructure solutions such as retractable chargers, as well as successful commercial models that maximise private sector investment;
 - (iii) applying to the Government's On-Street Residential Chargepoint Scheme and/or the Local Electric Vehicle Infrastructure (LEVI) fund once this becomes fully available following national pilots; and
 - (iv) working collaboratively and collectively with neighbouring local authorities and the South Yorkshire Mayoral Combined Authority (SYMCA) where appropriate to take advantage of economies of scale, share knowledge and ensure our strategies are aligned, whilst recognising the differences between our respective areas.

10. UPDATES TO THE COUNCIL'S CONSTITUTION

To approve, with or without amendment, the recommendations in the report of the Director of Legal and Governance (Monitoring Officer), published with this agenda, regarding changes to the Council's Constitution.

11. MINUTES OF PREVIOUS COUNCIL MEETINGS

To receive the records of the proceedings of the ordinary meeting of the Council held on 2nd February, the special meeting of the Council held on 2nd March and the extraordinary meeting of the Council held on 23rd March 2022, and to approve the accuracy thereof.

12. MEMBERSHIPS OF COUNCIL BODIES AND REPRESENTATIVES TO SERVE ON OTHER BODIES

To consider any changes to the memberships and arrangements for meetings of Committees and other Council bodies, etc., delegated authority, and the appointment of representatives to serve on other bodies.

A handwritten signature in black ink, appearing to read 'Gillian Duckworth', with a large, stylized initial 'G'.

Gillian Duckworth
Director of Legal and Governance

Dated this 12 day of July 2022

The next ordinary meeting of the Council will be held on 14 September 2022 at the Town Hall

ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

If you are present at a meeting of the Council, of its Policy Committees, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest** (DPI) relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any meeting at which you are present at which an item of business which affects or relates to the subject matter of that interest is under consideration, at or before the consideration of the item of business or as soon as the interest becomes apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority –
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.

- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) –
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
 - (b) either -
 - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership).

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting the well-being or financial standing (including interests in land and easements over land) of you or a member of your family or a person or an organisation with whom you have a close association to a greater extent than it would affect the majority of the Council Tax payers, ratepayers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the Authority's administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously.

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Gillian Duckworth, Director of Legal and Governance on 0114 2734018 or email gillian.duckworth@sheffield.gov.uk.

This page is intentionally left blank



SHEFFIELD CITY COUNCIL Report to Council

Report of: Director of Legal and Governance

Date: 20 July 2022

Subject: Updates to the Constitution

Author of Report: Jason Dietsch, Head of Democratic & Member Services

Summary:

This report (a) seeks approval for a change to be made to the time limit for meetings of the Policy Committees, as recommended by the Governance Committee, (b) seeks approval for several minor or consequential changes to be made to the Council's Constitution and (c) provides details of other minor or consequential changes that have been made to the Council's Constitution since its approval on 18th May 2022.

Recommendations:

That the Council (i) approves the changes to the various Parts of the Constitution, as outlined in sections 3.1 and 3.2 of the report and as set out in appendices A to H; and

(ii) notes the minor and consequential changes to Part 3.3 of the Constitution that had been made by the Director of Legal and Governance, as outlined in section 3.3 of the report and as set out in appendices I and J.

Background Papers: NONE

Category of Report: OPEN

Statutory and Council Policy Checklist

Financial Implications
NO Cleared by:
Legal Implications
YES Cleared by: Andrea Simpson
Equality of Opportunity Implications
NO Cleared by:
Tackling Health Inequalities Implications
NO
Human rights Implications
NO:
Environmental and Sustainability implications
NO
Economic impact
NO
Community safety implications
NO
Human resources implications
NO
Property implications
NO
Area(s) affected
None
Is the item a matter which is reserved for approval by the City Council?
YES
Press release
NO

1. Introduction

- 1.1 An updated Constitution for the City Council, reflecting the new committee system of governance to be operated by the Council from the Municipal Year 2022-23, was approved at the annual meeting of the Council held on 18th May 2022. The Council also authorised the Director of Legal and Governance to undertake any minor and consequential drafting changes to that Constitution, as may be necessary as the new system is embedded.
- 1.2 This report (a) seeks approval for a change to be made to the time limit for meetings of the Policy Committees, as recommended by the Governance Committee, (b) seeks approval for several minor or consequential changes to be made to the Council's Constitution and (c) provides details of other minor or consequential changes that have been made to the Council's Constitution, authorised by the Director of Legal and Governance.

2. Background

- 2.1 The Constitution sets out how the Council operates, how decisions are made and the procedures that are followed to ensure that these are efficient, transparent and accountable to local people. Some of these processes are required by law, whilst others are a matter for the Council to choose. The Constitution contains 17 Articles in Part 2, which set out the basic rules governing the Council's business. Part 3 of the Constitution sets out who is responsible for making what decisions, including remits of Committees and arrangements for delegation to officers. More detailed procedures and codes of practice are provided in separate rules and protocols contained within the other parts of the Constitution.
- 2.2 In accordance with Article 16 of the Constitution (Review and Revision of the Constitution), changes to the Constitution will only be made with the approval of the Full Council, after consideration of the proposal by a Committee of the Council, the Chief Executive or the Monitoring Officer.
- 2.3 In addition, however, the Director of Legal and Governance, in consultation with the Lord Mayor, has delegated authority to make any minor and consequential drafting changes to the Constitution.

3. Proposed Changes and Reasons

- 3.1 Time Limit for Meetings of Policy Committees – Council Procedure Rule 5.11
- 3.1.1 At its meeting held on 30th June 2022, the Council's Governance Committee considered a report on planning for the 6-month review of the

new committee system of governance. Members of the Committee, in discussing their experiences of the launch of the new system and first round of Policy Committees, referred to the operation of the two hour and 30 minute time limit which had been stipulated for the meetings, and believed that a degree of flexibility should be introduced in relation to the duration of those meetings.

3.1.2 The Committee agreed to recommend to full Council, that a change be made to paragraph 5.11 of the Council Procedure Rules in Part 4 (Rules of Procedure) of the Constitution, to enable Policy Committees to agree to continue beyond the 2 hour and 30 minute time limit by a period of not more than 30 minutes on up to two occasions in any one meeting.

3.1.3 The proposed change is set out in Appendix A to this report.

3.2 Minor or Consequential Changes To Be Made To The Constitution

3.2.1 A minor correction is required to be made at paragraph 2.01 of Article 2 (Members of the Council) in Part 2 of the Constitution, to state the correct name for the Local Government Boundary Commission.

The proposed change is set out in Appendix B to this report.

3.2.2 A consequential change is required to be made at paragraph 4.02(f) of Article 4 (The Full Council) in Part 2 of the Constitution to replace “Local Government Ombudsman” with “an Ombudsman” to mirror use of the same term in the responsibilities of the Strategy and Resources Policy Committee in Part 3.3.1 of the Constitution and reflect the fact that the function applies to other reports such as those of the Housing Ombudsman.

The proposed change is set out in Appendix C to this report.

3.2.3 A consequential change is required to be made to update the remit of the Communities, Parks and Leisure Policy Committee in Part 3 (Responsibility for Functions) of the Constitution. Additional functions relating to the Voluntary Sector, which had been overlooked due to a change in Directors’ responsibilities, are to be added to the Committee’s remit.

The proposed change is in Part 3.3 (Matters Delegated to Committees and Sub-Committees), specifically in section 3.3.1 (Policy Committees), and is set out in Appendix D to this report.

3.2.4 A minor correction is required to be made in Part 3.5 (Arrangements For The Delegation Of Functions To Officers) of the Constitution, specifically in paragraph 3.5.9, to include the full title of the Director of Investment, Climate Change and Planning.

The proposed change is set out in Appendix E to this report.

- 3.2.5 Minor corrections are required to be made to the Council Procedure Rules in Part 4 (Rules of Procedure) of the Constitution to remove a duplicate word in CPR 10.6 and to correct the wording in CPR 18.5.

The proposed changes are set out in Appendix F to this report.

- 3.2.6 Consequential changes are required to be made to the Committee Chair Job-Share Protocol in Part 5 (Codes and Protocols) in the Constitution to state that the Chairs of the Regulatory Committees, each with equal full responsibility for the role, are designated as “Joint Chairs”, and the job-share chairs, i.e. two Members jointly to share the position of Committee Chair, that have been appointed to the Policy Committees, are designated as “Co-Chairs”. This change to the respective designations reflects the practice in operation.

The proposed changes to the Protocol are set out in Appendix G to this report.

- 3.2.7 A consequential change is required to be made to the list of Proper Officers under Section 4 of Part 7A (Statutory and Proper Officers) of the Constitution, to change the designation of the Proper Officer for the statutory requirements set out under section 37 of the Counter Terrorism and Security Act 2015, following an officer retirement.

The proposed change is set out in Appendix H to this report.

3.3 Minor or Consequential Changes Previously Made To The Constitution

- 3.3.1 Prior to the publication of the Constitution approved by the Council at its annual meeting on 18th May, 2022, a couple of minor and consequential changes were made by the Director of Legal and Governance under the authority granted to her at the annual meeting. These changes were to Part 3.3 (Matters Delegated to Committees and Sub-Committees) within Part 3 (Responsibility for Functions) of the Constitution and are referenced below.

- 3.3.2 A consequential change was made within the section in Part 3.3 as relates to property matters reserved to the Strategy and Resources, or its Finance Sub-Committee, and specifically relating to disposals at less than best consideration.

The change that had been made is set out in Appendix I to this report, and enables Strategy and Resources Policy Committee or Finance Sub-Committee to make all the decisions previously reserved to Members (as Cabinet or Individual Cabinet Member), as recommended by the Governance Committee and agreed by Full Council. The previous version, presented to full Council, had omitted the reservation to Cabinet, having the effect that the Committee could make decisions previously reserved to the ICM but the Chief Property Officer would have

to make decisions previously reserved to Cabinet.

- 3.3.3 Minor corrections were made within the terms of reference for the Audit and Standards Committee to refer to the Councillor Code of Conduct, rather than to the Members' Code of Conduct, reflecting the Councillor Code of Conduct which is contained in Part 5 (Codes and Protocols) of the Constitution.

The changes that had been made are set out in Appendix J to this report.

4. Legal Implications

- 4.1 Except where delegated by Council as indicated at paragraph 2.3, variations to the Constitution may only be made by Full Council.
- 4.2 Under Section 9P of the Local Government Act 2000, the Council must prepare a constitution and keep it up to date. It must be available to the public and, under the Local Government Transparency Code 2015, be published on the Council's website. The proposed changes in this report will bring parts of the Constitution up to date to comply with the legislation.

5. Financial and Commercial Implications

- 5.1 There are no financial or commercial implications.

6. Equality of Opportunity Implications

- 6.1 There are no equalities implications

Extract From The Sheffield City Council Constitution:
Part 4 (Rules of Procedure) – Council Procedure Rules

5. Meetings of the Council and Other Bodies

- 5.11 Meetings of Policy Committees shall be conducted according to the following procedures:- (a) Meetings shall last no longer than 2.5 hours, subject to the proviso that Members may, by agreement, continue beyond such time limit by a period of not more than 30 minutes on up to two occasions in any one meeting; (b) Any unfinished business after the period of 2.5 hours (or up to 3.5 hours by agreement) shall be deferred to the next meeting of the Body, or be voted on without debate.~~of all Policy Committees shall last no longer than two hours and 30 minutes.~~ Extraordinary meetings may be called by the Chair of the Committee, in consultation with the Monitoring Officer.

Extract From The Sheffield City Council Constitution:
Part 2, Article 2 (Members of the Council)

2.01 Composition and Eligibility

- (a) **Composition.** The Council comprises 84 Members, otherwise called Councillors. Councillors will be elected by the voters of each Ward in accordance with a scheme drawn up by the [Local Government Boundary Commission](#) ~~Committee for England~~ and approved by the Secretary of State.

- (b) **Eligibility.** Only registered voters of the District or those living or working there will be eligible to hold the office of Councillor.

Extract From The Sheffield City Council Constitution:
Part 2, Article 4 (The Full Council)

4.02 Functions of the Full Council

Only the Full Council will exercise the following functions:

- (f) consideration of adverse reports of ~~the Local Government~~ [an](#) Ombudsman where it is proposed that the Council take no action or the recommended action should not be taken (Section 31A, Local Government Act 1974);

Extract From The Sheffield City Council Constitution:
Part 3 (Responsibility for Functions) - Part 3.3 (Matters Delegated to Committees and Sub-Committees) - Section 3.3.1 (Policy Committees)

COMMUNITIES, PARKS AND LEISURE POLICY COMMITTEE

Council Functions

The following functions are within the remit of Community, Parks and Leisure Policy Committee:

- Communities
 - Community Development
 - Cohesion and Migration
 - Community Safety
 - Youth Services
- Parks, Leisure and Libraries
 - Sport, physical activity and leisure facilities
 - Parks and Woodlands (including non-highway trees)
 - Allotments
 - Ecology
 - Bereavement Services
 - Libraries
- Voluntary Sector
 - Voluntary Sector Liaison
 - Voluntary Sector Grants including Grant Aid
 - Strategic lead on relationships and development with the Voluntary, Community and Faith Sector building capacity and sustainability in the sector

Extract From The Sheffield City Council Constitution:
Part 3 (Responsibility for Functions) - Part 3.5 (Arrangements For The Delegation Of Functions To Officers)

3.5.9 Other Highways Related Issues

Other than those matters reserved to a committee or Full Council, any functions in relation to the Council's roles as Highways Authority and Road Traffic Authority, including transport and parking (except any function that relates to highways maintenance and street naming and numbering and section 287, Highways Act 1980 (power to erect barriers in streets in cases of emergency)) may be discharged by the Chief Executive, by the Executive Director, City Futures, by the Director of Investment, ~~and~~ Climate Change and Planning and by the Head of Strategic Transport, Sustainability and Infrastructure in each case acting individually.

Other than those matters reserved to a committee or Full Council, any functions in relation to the Council's role as Highways Authority in so far as they relate to highways maintenance and street naming and numbering and section 287, Highways Act 1980 (power to erect barriers in streets in cases of emergency) may be discharged by the Chief Executive, by the Executive Director, Operational Services, by the Director of Street Scene and Regulation and by the Head of Highways Maintenance in each case acting individually.

Extract From The Sheffield City Council Constitution:
Part 4 (Rules of Procedure) – Council Procedure Rules

10. Notices of Motion to Council

10.6 Motions regarding a matter which is delegated to a Committee

A motion will not be valid if it would have the effect of binding a Committee on a matter which falls within that Committee's delegated authority, to the extent that the decision of that Committee becomes predetermined. The Committee will have regard to the resolution of the Council ~~resolution~~ when it considers the matter at a meeting which meets the requirements set out in the Access to Information Procedure Rules in Part 4 of this Constitution.

18. Notices of Motion to Council

18.5 Electronic voting

Where facilities for electronic voting or the electronic recording of votes are available, this system will be used. The vote will be recorded and published but (unless demanded) such a vote shall not be a recorded vote as described in paragraph 18.6 below and shall not be entered ~~into~~ the minutes as such. At the meeting the Chair will announce the number of Members voting for, against and abstaining and then announce the outcome of the vote.

Sheffield City Council Constitution:
Part 5 (Codes & Protocols) – Committee Chair Job-Share Protocol

COMMITTEE CHAIR JOB-SHARE PROTOCOL

The Council may appoint two Members jointly to share the position of Committee Chair (Job-Share Chairs, or Co-Chairs). This Protocol sets out the arrangements and expectations where the role is shared.

Why have Job-Share Chairs?

The potential benefits include:

- Making chairmanship (and leadership positions in general) potentially available to those Members who would not otherwise be able to make the necessary time commitment for whatever reason;
- Ensuring that Sheffield City Council does not lose out on the leadership contribution of Chairs who are also carers, parents or in full-time education or work;
- Increasing the capacity and broadening the capability of Chairs;
- Recognising the likely workload of these positions;
- Creating opportunities for a more representative sample of Members to take leadership roles, for example facilitating a gender balance.

What is Job-Sharing?

- Two Members essentially fulfil one Chair position on a job-share basis.
- The posts could also be combined with the role of Deputy Chair, or where there is a single Chair the role of Deputy Chair may be job-shared, or the committee may decide that it does not need an additional Deputy Chair role.
- There is only one formal Chair of a meeting at any one time and only that Chair has the casting vote.
- The other Job-Share Chair attends the meeting as an ordinary committee member when their counterpart is in the Chair.
- Outside meetings, the Job-Share Chairs arrange between themselves how their responsibilities are shared and ensure that other Members and Officers are informed.
- Both Members receive a Special Responsibility Allowance, or a proportion of one, recognising the scale of the role they are undertaking and the associated time commitment.

Ways of Working

1. Job-Share Chairs will agree between themselves the arrangements for chairing meetings. They may take turns at alternate meetings, or on a periodic rotation, or otherwise, providing that when the relevant Job-Share Chair is not available the other Job-Share Chair or in their absence the Deputy Chair will chair the meeting.

Sheffield City Council Constitution:
Part 5 (Codes & Protocols) – Committee Chair Job-Share Protocol

2. Chair's briefings by Officers may be attended by both Job-Share Chairs and the Deputy Chair.
3. Cross-party briefings for Chairs and spokespersons may be attended by both Job-Share Chairs provided only one of them speaks. Where briefings are for all Members, or members of a committee, both may attend and speak.
4. Where there are Job-Share Chairs for a Policy Committee only one may be appointed to Strategy and Resources Policy Committee by virtue of being the Chair of their committee. The appointment will be made at the Annual Meeting of the Council but as with any committee membership Full Council may agree a change at a subsequent meeting provided that this does not affect the political proportionality of the committee.
5. Job-Share Chairs must arrange between themselves how their responsibilities are to be shared and ensure that other Members and Officers are informed about the arrangements. This is important for clarity and certainty.
6. The arrangements may include dividing responsibilities so that each leads on separate specific areas of the committee's remit. The Job-Share Chairs shall provide Officers with a breakdown of those areas indicating who is the first point of contact where guidance from the Chair is required.
7. Outside of formal committee meetings, Job-Share Chairs will each act as the first point of contact for their areas of the committee's business when working with council officers, residents, partners etc.
8. Email correspondence from Members and Officers should be sent to both Job-Share Chairs, ideally addressed to the one who is responsible for the particular area covered in the communication, with the other copied in.
9. Officers are not required to obtain agreement from both Job-Share Chairs when seeking guidance on a course of action. They will assume that any steer or guidance provided by one Job-Share Chair is on behalf of both. Job-Share Chairs shall be responsible for consulting each other on issues and for reaching a consensus prior to providing guidance to Officers.
10. These arrangements are the minimum expected. Job-Share Chairs are expected to consult with relevant Officers and supplement them with additional requirements as necessary.
11. The above arrangements are for guidance only and failure to comply with the proposed arrangements shall not affect the legal validity of any action taken by an Officer, the Chair or the Committee.

Sheffield City Council Constitution:
Part 5 (Codes & Protocols) – Committee Chair Job-Share Protocol

12. The ongoing review process into the operation of the Committee System shall include a full review of these Job-Share Chair arrangements after such a role has been shared for the first time. The review may consider the option for Job-Share Chairs who are members of the same political group to decide between themselves which one should attend a meeting of Strategy and Resources Policy Committee.

Remuneration

It is a matter for the Independent Remuneration Panel to consider the workloads of Job-Share Chairs and make recommendations on their remuneration. For example, it may be that in a new system, the roles of Chairs could be designed to be more time consuming than one person could manage, meaning that each Job-Share Chair is doing more than half of a role.

It is however the responsibility of the Job-Share Chairs to make sure that their joint workload is spread proportionately so that, for example, neither is doing a full-time post for half the Special Responsibility Allowance.

Co-Chairs

~~Co-Chairs, each with equal full responsibility for the role, may be appointed to the Regulatory Committees in recognition of the fact that they meet more frequently than other committees.~~

~~A maximum of two Co-Chairs may be appointed to any one committee. If Co-Chairs are appointed then a Deputy Chair shall not be appointed to that committee. The Co-Chair role cannot be job-shared.~~

~~As with Job-Share Chairs, only one Co-Chair can chair a committee meeting and have the casting vote at any one time. The other attends the meeting as an ordinary committee member. The Chair will be identified at the start of the meeting.~~

Joint Chairs

Two Chairs, each with equal full responsibility for the role, may be appointed to the Regulatory Committees in recognition of the fact that they meet more frequently than other committees.

A maximum of two joint Chairs may be appointed to any one committee. If joint Chairs are appointed then a Deputy Chair shall not be appointed to that committee. The Chair role cannot be job-shared if there are joint Chairs.

Sheffield City Council Constitution:
Part 5 (Codes & Protocols) – Committee Chair Job-Share Protocol

As with Job-Share Chairs, only one joint Chair can chair a committee meeting and have the casting vote at any one time. The other attends the meeting as an ordinary committee member. The Chair will be identified at the start of the meeting.

Extract From The Sheffield City Council Constitution:
 Part 7A (Statutory and Proper Officers) – Section 4 (Proper Officers)

PROPOSED CHANGE OF PROPER OFFICER DESIGNATION

Counter Terrorism and Security Act 2015	Description	Proper Officer
Section 37	Officer designated to represent the authority on the statutory assessment and support panel (the “Channel Panel”).	Head of Community Safety and Safer Neighbourhood Services Service Manager – East Area (child protection) Fieldwork Team

Extracts From The Sheffield City Council Constitution:
Part 3 (Responsibility for Functions) - Part 3.3 (Matters Delegated to Committees and Sub-Committees) - Section 3.3.1 (Policy Committees)

STRATEGY AND RESOURCES POLICY COMMITTEE

Finance Sub-Committee

The Finance Sub-Committee is established as a sub-committee of the Strategy and Resources Policy Committee. Its membership may include Councillors who are not members of, and it may be chaired by a Member who is not the Chair of, the Committee.

It may take decisions in respect of the following Finance and Property matters which are otherwise reserved to the Strategy and Resources Policy Committee, more particularly detailed below:

- a. Strategic financial overview
- b. Property decisions
- c. Accountable Body decisions
- d. Corporate Revenue and Capital monitoring and capital allocations

[Finance]

[Capital Programme]

Property

- (a) Acquisitions of Property where the consideration to be paid by the Council exceeds £250,000, but not including any acquisition of Property that the Council is obliged by Law to complete;
- (b) Disposals of Property, being of the freehold or leasehold but not including a mortgagee sale or disposal that Council must by law complete such as Right to Buy, lease enfranchisement or easements to certain service providers
 - Where the Council has been required by Law to publicly advertise the proposed Disposal (e.g. public open space); **and** one or more objections to the proposed Disposal has been received;
 - Which are not subject to a competitive process where the consideration to be received by the Council exceeds £300,000;
 - For less than the best consideration reasonably obtainable, ~~where the Chief Property Officer estimates that the difference between the consideration to be received by the Council and the best consideration reasonably obtainable does not exceed £150,000;~~
 - Which are clearly controversial;
 - Which for any statutory or other legal reason need to be decided by a committee, not an officer
 - Which involve the transfer of a freehold interest, the grant of a lease for a term of not less than twenty-five years or the assignment of a lease with a remaining term of not less than twenty-five years AND a relevant councillor or parish/town council has objected
- (c) Appropriation of surplus property that has not been identified for disposal by the Finance Sub-Committee or Strategy and Resources Committee to another purpose

Extracts From The Sheffield City Council Constitution:
Part 3 (Responsibility for Functions) - Part 3.3 (Matters Delegated to Committees
and Sub-Committees) - Section 3.3.5 (Other Committees)

AUDIT AND STANDARDS COMMITTEE

Terms of Reference

[Accounts]

[Audit Activity]

[Regulatory Framework and Risk Management]

Standards

[16]

- (17) To assist Councillors, Co-opted Members and Representatives to observe the [CouncillorMembers'](#) Code of Conduct.
- (18) To advise the Council on the adoption or revision of the [CouncillorMembers'](#) Code of Conduct and Protocols relating to Councillor and Officer behaviour.
- (19) To monitor the operation of the [CouncillorMembers'](#) Code of Conduct.
- (20) To advise, train or arrange to train Councillors, Co-opted Members and Representatives on matters relating to the [CouncillorMembers'](#) Code of Conduct.

This page is intentionally left blank

Agenda Item 11

Minutes of the Meeting of the Council of the City of Sheffield held in the Ponds Forge International Sports Centre, Sheaf Street, Sheffield, S1 2BP, on Wednesday 2 February 2022, at 2.00 pm, pursuant to notice duly given and Summonses duly served.

PRESENT

THE LORD MAYOR (Councillor Gail Smith)

THE DEPUTY LORD MAYOR (Councillor Sioned-Mair Richards)

- | | | | | | |
|---|---|----|--|----|---|
| 1 | <i>Beauchief & Greenhill Ward</i>
Simon Clement-Jones
Richard Shaw
Sophie Thornton | 10 | <i>East Ecclesfield Ward</i>
Vic Bowden
Moya O'Rourke
Alan Woodcock | 19 | <i>Nether Edge & Sharrow Ward</i>
Peter Garbutt
Maroof Raouf
Alison Teal |
| 2 | <i>Beighton Ward</i>
Bob McCann
Chris Rosling-Josephs
Ann Woolhouse | 11 | <i>Ecclesall Ward</i>
Roger Davison
Barbara Masters
Shaffaq Mohammed | 20 | <i>Park & Arbourthorne</i>
Ben Miskell
Jack Scott |
| 3 | <i>Birley Ward</i>
Denise Fox
Bryan Lodge
Karen McGowan | 12 | <i>Firth Park Ward</i>
Fran Belbin
Abdul Khayum | 21 | <i>Richmond Ward</i>
Mike Drabble
Dianne Hurst |
| 4 | <i>Broomhill & Sharrow Vale Ward</i>
Angela Argenzio
Brian Holmshaw
Kaltum Rivers | 13 | <i>Fulwood Ward</i>
Sue Alston
Andrew Sangar
Cliff Woodcraft | 22 | <i>Shiregreen & Brightside Ward</i>
Dawn Dale
Peter Price
Garry Weatherall |
| 5 | <i>Burngreave Ward</i>
Talib Hussain
Mark Jones
Safiya Saeed | 14 | <i>Gleadless Valley Ward</i>
Alexi Dimond
Cate McDonald
Paul Turpin | 23 | <i>Southey Ward</i>
Mike Chaplin |
| 6 | <i>City Ward</i>
Douglas Johnson
Ruth Mersereau
Martin Phipps | 15 | <i>Graves Park Ward</i>
Ian Auckland
Sue Auckland
Steve Ayriss | 24 | <i>Stannington Ward</i>
Penny Baker
Vickie Priestley
Richard Williams |
| 7 | <i>Crookes & Crosspool Ward</i>
Mohammed Mahroof
Ruth Milsom | 16 | <i>Hillsborough Ward</i>
Christine Gilligan
George Lindars-Hammond
Josie Paszek | 25 | <i>Stocksbridge & Upper Don Ward</i>
Lewis Chinchin
Francyne Johnson |
| 8 | <i>Darnall Ward</i>
Mazher Iqbal
Mary Lea
Zahira Naz | 17 | <i>Manor Castle Ward</i>
Terry Fox
Anne Murphy
Sioned-Mair Richards | 26 | <i>Walkley Ward</i>
Bernard Little |
| 9 | <i>Dore & Totley Ward</i>
Joe Otten
Colin Ross
Martin Smith | 18 | <i>Mosborough Ward</i>
Tony Downing
Kevin Oxley
Gail Smith | 27 | <i>West Ecclesfield Ward</i>
Alan Hooper
Mike Levery
Ann Whitaker |
| | | | | 28 | <i>Woodhouse Ward</i>
Mick Rooney
Jackie Satur
Paul Wood |

1. APOLOGIES FOR ABSENCE

- 1.1 Apologies for absence were received from Councillors David Barker, Ben Curran, Tony Damms, Jayne Dunn, Neale Gibson, Julie Grocutt, Tim Huggan, Abtissam Mohamed and Sophie Wilson.

2. DECLARATIONS OF INTEREST

- 2.1 Councillor Paul Turpin declared personal interests, on the grounds that he was a Director of an insulation company, in (a) agenda items 6 (Housing Revenue Account Business Plan and Budget 2022/23) (item 5 of these minutes), (b) agenda item 10 (Notice of Motion Regarding "Net Zero Energy Homes For Sheffield") (item 9 of these minutes) and (c) agenda item 11 (Notice of Motion Regarding " Cost of Living Crisis") (item 10 of these minutes).

3. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

- 3.1 The Lord Mayor (Councillor Gail Smith) reported that six petitions and questions from five members of the public had been received prior to the published deadline for submission of petitions and questions for this meeting. Representations were to be made on behalf of the petitioners on five of the six petitions and the other petition would be received in the absence of a speaker. One further petition was to be debated at the end of the item, and this was referred to at item 4(b) on the agenda for the meeting.

3.2 Petitions

3.2.1 Petition Requesting the Council to Give Consideration to the Provision of Burial Sites for the Muslim Community as part of the Local Plan Process

The Council received a joint electronic and paper petition containing 4,459 signatures, requesting the Council to give consideration to the provision of burial sites for the Muslim community as part of the Local Plan Process.

Representations on behalf of the petitioners were made by Ibrar Hussain. Mr Hussain stated that there was one main Muslim burial site at Shiregreen. He said there was an issue with Darnall and Tinsley Park as the cemeteries were full. He stated that due to the pandemic and the growth of the community these burial sites were almost full. Mr Hussain said he had spoken with Councillor Shaffaq Mohammed, who had agreed that the sites were filling up quickly. Mr Hussain stated that he was requesting a long-term framework to support burial sites for the Muslim community. He asked that this issue be taken to an upcoming Committee. He said 72 hours' notice was currently required for a burial, which he said was unacceptable. Mr Hussain asked that this issue be included in the Local Plan. He thanked Councillors across the political parties for their support.

The Council referred the petition to Councillor Alison Teal (Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure). Councillor Teal thanked Mr Hussain for bringing this petition. She stated there were 4 specific burial sites for the Muslim community. She agreed that the Council needed to find new sites. Councillor Teal stated the Council was going to set up a stakeholder group and would be taking a multi-faith approach. She said she had been informed that there were more staff receiving training to use diggers in order to provide plots in a time sensitive manner. She invited Mr Hussain to be part of the stakeholder group. She said the Council currently had 6 years of provision; however, she agreed a longer-term strategy was needed. Councillor Teal stated she was speaking to colleagues in Property Services to ensure land was available.

3.2.2 Petition Requesting the Council to Reconsider the Policy Regarding the Age Limit of Taxis

The Council received a joint electronic and paper petition containing 117 signatures, requesting the Council to reconsider the policy regarding the age limit of taxis.

Representations on behalf of the petitioners were made by Ibrar Hussain. Mr Hussain stated that due to the proposed introduction of the Clean Air Zone, in September, 2022, taxi drivers were requesting an extension to the current age limit of nine years for private hire vehicles and 15 years for hackney carriage vehicles. He added that there was also a shortage of newer vehicles on the market, namely Euro 4 and 6, due to a missing electronic chip, as well as the price of such vehicles being around 60% higher at the present time. Mr Hussain was also requesting that the age limit of such vehicles, on entry to the trade, be increased from five years to six years. He stated that many taxi drivers were already facing financial difficulties after the Covid-19 pandemic, and needed urgent assistance from the Council.

The Council referred the petition to Councillor Paul Wood (Executive Member for Housing, Roads and Waste Management). Councillor Wood thanked Mr Hussain for bringing this petition, and stated that he would bring his concerns to the attention of the Licensing Service, and respond to Mr Hussain at the earliest possible opportunity.

3.2.3 Petition Requesting the Council not to Change the Bus Lane Times on Abbeydale Road

The Council received an electronic petition containing 483 signatures, requesting the Council not to change the bus lane times on Abbeydale Road.

Representations on behalf of the petitioners were made by Richard Hennessey. Mr Hennessey stated that it was solely the 12-hour bus lane element of the wider package of proposed highway measures that he was objecting to. He stated that he and his wife ran a therapy business on Abbeydale Road, and their premises were used by around 40 other therapists. They provided therapy for people suffering from both physical and mental issues. Many other business

owners on Abbeydale Road had expressed their objections to the proposed 12-hour bus lane, mainly on the basis that customers would find it difficult to access their premises. He stated that many people were forced to drive to the shops/businesses, for health and other reasons, specifically his clients.

The Council referred the petition to Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport). Councillor Johnson thanked Mr Hennessey for bringing this petition, and stated that it was important that, as part of the consultation, the Council found out the precise impact of the proposal on businesses on Abbeydale Road. He accepted that the present bus service in the city was not good enough, and encouraged Mr Hennessey to submit his comments as part of the consultation exercise.

3.2.4 Petition Requesting the Council to Enforce Parking Restrictions and Bus Lanes on Abbeydale Road and London Road Before Resorting to Increasing Bus Lane Opening Times on Abbeydale Road

The Council received an electronic petition containing 38 signatures, requesting the Council to enforce parking restrictions and bus lanes on Abbeydale Road and London Road before resorting to increasing bus lane opening times on Abbeydale Road.

Representations on behalf of the petitioners were made by Elaine Bird. Ms Bird stated that the petition related specifically to the section of London Road, from St. Mary's Gate to Sharrow Vale Road, and that the lack of regular enforcement of current parking restrictions on this section of London Road was resulting in very slow traffic flow, both in and out of the city centre. In addition, there were a high number of illegally parked cars, many of them idling, and parked at bus stops, thereby contributing to increased pollution levels, which affected residents who lived in the area, as well as people walking or cycling through the area. Ms Bird made reference to the fact that the Council must have licensed the many takeaways/restaurants on London Road, therefore must have been aware of the potential parking problems. She stated that the petitioners were also objecting to the increase in parking, stopping and loading restrictions on Abbeydale Road and Ecclesall Road, stating that if such restrictions on the small section of London Road could not be enforced adequately, there would be wider problems if such further restrictions were to be introduced.

The Council referred the petition to Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport). Councillor Johnson thanked Ms Bird for bringing this petition, and stated that he shared the views expressed with regard to illegal parking on this section of London Road, and the resulting increase in pollution levels in the area. He stated that the comments raised would be considered as part of the consultation exercise.

3.2.5 Petition Requesting the Council to Reconsider the Proposed 12-Hour Bus Lane Restrictions on Abbeydale Road and Ecclesall Road

The Council received a petition containing 158 signatures, requesting the Council to reconsider the proposed 12-hour bus lane restrictions on Abbeydale

Road and Ecclesall Road.

Representations on behalf of the petitioners were made by Nighat Basharat. She stated that the bus lane proposals would likely result in several businesses being forced to close, which would subsequently result in job losses and the loss of vital services for the local community. Residents were very concerned at the potential loss of independent businesses on Abbeydale Road, which formed part of the multi-cultural community in this area. Many businesses on Abbeydale Road had already faced huge challenges as a result of the Covid-19 pandemic, and the recent wave of the pandemic continued to bring uncertainty for business owners. She stated that there were issues with the effectiveness of the local bus service, and all Sheffield residents wanted a reliable and affordable service. A number of business owners were not aware of the bus lane proposals, and were requesting an extension to the consultation period.

The Council referred the petition to Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport). Councillor Johnson thanked Ms Basharat for bringing this petition, and stated that he appreciated the difficult circumstances being faced by business owners on Abbeydale Road. He stated that the Council needed to look at ways in which it could assist the business owners.

3.2.6 Petition Requesting the Council to Reduce Council Tax

The Council received an electronic petition containing six signatures, requesting the Council to reduce Council Tax. There was no speaker for this petition.

The Council referred the petition to Councillor Cate McDonald (Executive Member for Finance and Resources). The Lord Mayor requested that Cllr McDonald provide a written response to the organiser of the petition.

3.3 Public Questions

3.3.1 Public Questions Regarding the Sheffield Clean Air Zone

Graham Jones asked the following question:

“The Sheffield Clean Air Zone has a focus on the city centre.

Some residential areas, including Burngreave outside the city centre already suffer from illegally high levels of air pollution. The CAZ is forecast to actually increase pollution on some of Burngreave’s roads through the anticipated displacement of polluting vehicles.

What immediate steps will the Council take to reduce the public health hazards caused by the injustice of deliberately diverting polluting traffic through one of the most disadvantaged areas of the city?”

In response, Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport) referred to the Firvale area of the city as a prime example of why action on pollution was necessary. He stated that Firvale has some of the worst levels of air pollution due to the fact that the area was situated in a dip with high levels of transport with many bus routes passing through, many taxis and also two schools, a hospital and densely packed housing area with many poor people living there. He said that there was a misapprehension that the Clean Air Zone (CAZ) would make it worse for people when in fact it would make it better for that area of the city. The geography of Sheffield meant that the inner ring road was where the measurement for air quality was taken and where the cameras had been sited to enforce the proposed Zone. The main thing was to introduce the CAZ to pave the way for taxi drivers to obtain Government grants to enable them to upgrade their vehicles, as well as to provide bus companies with access to grants so that they would be in a position upgrade their fleets. Over time, levels of air pollution should go down if the taxis and buses clean up their vehicles. Councillor Johnson acknowledged that there was a risk of displacement, with some drivers avoiding passing through the Zone so as not to incur a charge, but this was likely to be modest and short term given that private vehicles would be exempt from charges. There had been an argument to do nothing at all. If this scheme had been introduced without Government legislation, things would have been very different. The choice was to either introduce the clean air zone to tackle air pollution or do nothing at all and the Council was committed to tackling air pollution in and around the city.

3.3.2 Public Question Regarding the Streets Ahead Contract

Russell Johnson asked the following question:

In July 2021, in answer to a public question of mine, Councillor Paul Wood agreed that the part of the Streets Ahead Contract Clause 6.38 that requires the felling of 17,500 street trees would be deleted / removed from the Contract. The response was reported in the Yorkshire Post. My question: would the Leader please confirm that this has been actioned?

Mr. Johnson went on to ask additional questions about the reputation of the Council, which he stated he had submitted to the Council, but he was informed by the Lord Mayor that these had not been received for this meeting. He was informed that the additional questions he was asking were directed towards the Leader of the Council who had, unfortunately, been forced to leave the meeting due to his wife being taken ill. Mr. Johnson was informed that if there had been an omission of further questions on the part of the Council, this would be investigated and acted upon. As such, the question received, and asked, regarding the Streets Ahead Contract would receive a reply.

In response to that question, Councillor Paul Wood (Executive Member for Housing, Roads and Waste Management) stated that he had sent an email to Mr. Johnson detailing the position at the present time. He added that he did liaise with Councillor Douglas Johnson regarding the issue of tree maintenance and confirmed that this matter was looked at on a regular basis. As regards the

contract clause relating to the felling of trees, Councillor Wood stated that this issue would be picked up by the Council's legal service in conjunction with other changes being made to the contract, which should be concluded in the near future, and he undertook to inform Mr. Johnson when the contract changes had been completed.

3.3.3 Public Questions Regarding the Climate Emergency

Sam Wakeling asked the following questions:

This meeting marks three years since the Council declared a climate emergency. The Council had taken scientific advice in relation to carbon budgets, but the changes which that advice would require have not been seen in any policy, actions or public communications from the Council. How much more time do senior councillors and officials need or does the continuing blah blah demonstrate that they are neither willing or competent to act to protect life in Sheffield and around the world? Who will offer an apology, or demonstrate repentance, for this breach of trust? Will the council leadership resign, and when will the long-promised citizens assembly be established as a step to begin to repair our shattered democracy?

In response, Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport) said that in his opinion this was not the time for anyone in the Council's leadership to resign but stated that there had been changes within the Council and within the city. The climate emergency was formally declared by the Council and people have been working hard since then to keep pushing that agenda. He said he had been working with a national body to try and bring some funding into the city to promote engagement with the public. He said more and more people were talking about the climate and the need for action. There was no quick fix at a time when a quick fix was needed, which was of concern. He hoped to keep pushing forward on the big things that needed to be addressed, two of which were the subject of discussion at this meeting, with one of the biggest emitters of carbon being in domestic heating and the other being road transport. There were plans for a radical transformative approach to public transport but there was a lot of reaction and hostility to outline proposals, as there were balances to strike between improved public transport and promotion of public health whilst needing to protect the livelihoods of individuals. He said that later on during the meeting, the matter of a more radical approach to home insulation would be discussed, with the aim of securing net zero consumption homes in large numbers across the city.

3.3.4 Public Questions Regarding the Council's Disposal of Unused Land at Walshaw Road, Worrall

Robin Hughes asked the following questions:

This question concerns the disposal of a small piece of unused land owned by the Council at Walshaw Road, in the village of Worrall. A developer has approached Property and Regeneration Services asking to buy the land. They

wish to purchase the land in order to create an access road to a proposed housing development, so as to avoid using an alternative that would require the demolition of a historic 18th century farmhouse and barn and impact the setting of listed buildings. The developer had previously been refused planning permission for that demolition, the Council indicating clearly that it considered the use of the Council's land to be the preferred alternative. The developer did not appeal the decision, but instead sought to buy the land from the Council, in line with the Council's wishes.

The response from Property and Regeneration Services was that they preferred to await the outcome of any appeal that the developer might make. This reply was only made two months after the deadline for appeals had passed, and it was no longer possible for the developer to appeal, which in any case they showed no intention of doing.

So, given:

- (1) The objective in the Council's Land and Property Plan to dispose of surplus land in a timely manner;
- (2) The objective in the Council's Land and Property Plan to act as 'one' council and to ensure all estate decisions are taken with the wider interests of the Council in mind;
- (3) The Council's statutory duty under the Planning (Listed Buildings and Conservation Areas) Act 1990, Section 66(2) to have regard to the desirability of preserving features of special architectural or historic interest, and in particular, listed buildings, in the exercise of its powers of disposal;
- (4) The clear preference expressed by both Members and officers; and
- (5) The existence of a ready and willing buyer for surplus Council land;

Will the Council immediately enter into negotiations to sell the land?

Please can the Council also explain:

- (1) Why the developer was invited to make an appeal, a potentially expensive procedure for the Council, two months after it was no longer possible for such an appeal to be made?
- (2) How it is possible for a department of the Council to act so as effectively to thwart a previous decision by elected Members?

In response, Councillor Cate McDonald (Executive Member for Finance and Resources) stated that there was a complicated series of events to this issue. She said that in selling Council land, there was a need to ensure that best consideration was obtained, and schemes would be built out in a timely manner once planning had been approved. She said that the Council was in active discussions with the developer about alternative access to the site and the sale of Council owned land. The Council will seek to conclude these discussions before determining the correct course of action for the planning application.

- 3.3.5 (NOTE: A question which had been submitted by Duncan Seraphim, but which was not asked at the meeting, would receive a written response from the relevant Executive Member).

3.4 Petition Requiring Debate: Opposing Proposed Extensions to Bus Lane Restrictions on Ecclesall and Abbeydale Road

3.4.1 The Council received an electronic petition containing over 6,750 signatures opposing the plans put forward by Connecting Sheffield to extend bus lane operation times to 12 hours, remove parking and create a red route on Ecclesall Road and Abbeydale Road.

3.4.2 The Council's Petitions Scheme required any petition containing over 5000 signatures to be the subject of debate at the Council meeting.

3.4.3 Representations on behalf of the petitioners were made by Nasar Raof, who stated that the proposals would have an adverse effect on a number of businesses on Abbeydale Road and Ecclesall Road. Business owners were upset, stressed and angry at the proposals. Mr Raof referred specifically to the impact on his post office business on Ecclesall Road, indicating that having red lines outside his premises would mean that Royal Mail, delivery companies and vulnerable customers who were forced to use the car, would no longer be able to park outside, or near the post office. The post office, as well as many other businesses, had already suffered financially due to the Covid-19 pandemic, and these proposals would make the situation much worse for them. Mr Raof referred to a recent visit by Councillor Douglas Johnson to a number of businesses on Ecclesall Road, to listen to their concerns, then expressed his frustration at Councillor Johnson's subsequent announcement that the Council would not be amending any of the proposals. Mr Raof stated that he had been forced to change careers, from a taxi driver to a postmaster, as a result of the pandemic, and that he had invested everything, including his children's savings and inheritance, into his business. He did not believe that the proposed 12-hour bus lane proposals were proportionate or fair.

3.4.4 Councillor Douglas Johnson (Executive Member for Climate Change, Environment and Transport), in responding to the petition, stated that it was important to consider, and balance up, the comments received as part of the consultation on the proposals. He stated that the Council would use the outcome of the initial consultation to bring forward more detailed proposals for further consultation at a later date. He encouraged people to make suggestions as to their specific circumstances and needs, as part of the consultation, and further decisions would be made based on the comments received.

3.4.5 Due to the absence of Councillor Tim Huggan (Shadow Executive Member for Climate Change, Environment and Transport) at the meeting, Councillor Shaffaq Mohammed (Leader of the Liberal Democrat Group) spoke. He thanked the petitioners for attending the meeting, and putting forward their views on these specific proposals, and expressed his concern at the possibility of independent traders losing their livelihoods if the bus lane proposals were implemented. Despite comments made by Councillor Douglas Johnson, he believed it was the responsibility of the Council to look at the potential economic impact that the bus lane proposals would have on businesses on Abbeydale Road and Ecclesall Road, prior to drafting up such proposals.

- Councillor Mohammed considered that some of the proposals would be effective, but stressed that the bus lane proposals were more than likely to put yet further pressure on traders, who were already struggling in the current economic climate.
- 3.4.6 Councillor Bryan Lodge thanked Mr Raof for his passionate speech, and believed that the Council needed to listen seriously to the comments he raised. He also agreed that there were some positive changes contained in the set of proposals.
- 3.4.7 Councillor Andrew Sangar thanked the petitioners for attending the meeting to present their petitions relating to the proposals, and stated that he had also walked around Ecclesall Road to talk to those traders who were likely to be affected by the proposals, and noted the strength of feeling amongst them. He acknowledged the long shopping history on both Abbeydale Road and Ecclesall Road, and more specifically, the difficulties faced by independent traders in both shopping areas over the last few years. Councillor Sangar stresses that there was a need for the Council to work with the traders to ensure that both roads continued as thriving shopping centres. He did not believe that the implementation of a 12-hour bus lane would help with this, and believed that the Council needed to start working more closely with, and listen to the views of, local residents and local businesses. He believed the Council should concentrate on developing the other bus priority measures, and remove the 12-hour bus lane element, which would hopefully help to improve the bus service for the people of Sheffield.
- 3.4.8 Councillor Ruth Milsom thanked the petitioners for raising their concerns regarding the proposed 12-hour bus lanes, and believed that the submission of such petitions should not have been necessary. She also believed that business owners on Abbeydale Road and Ecclesall Road should not have been forced to suffer such alarm and anxiety, and considered that the Council should have talked to them prior to announcing such proposals, as well as offering assurances to them that their views would form part of the final plans. Councillor Milsom stated that the current bus service in Sheffield was inadequate, and that removing car parking spaces would have a major adverse impact on business owners' ability to trade.
- 3.4.9 Councillor Paul Turpin welcomed the engagement of the public in terms of the petitions, and hoped that, by working with local residents and businesses in the areas, a satisfactory resolution could be found. He believed that changes were required in order to improve the bus service in the city, and that implementing 12-hour bus lanes on Abbeydale Road and Ecclesall Road would help to improve connectivity and reliability, air quality and safety for cyclists and pedestrians. Councillor Turpin did not believe that there was any evidence to prove that the bus lane proposals would result in business closures.
- 3.4.10 Councillor Mohammed Mahroof stated that accusations were already being made that the Council was "anti-business", and that the bus lane proposals would only exacerbate such claims. He referred to problems already being faced by independent traders on Ecclesall Road, and stated that the proposals

would make things much worse. Councillor Mahroof quoted approximate figures in terms of average rent and rates for small businesses on Ecclesall Road, as well as utility and employee costs, highlighting the financial difficulties they were facing. He stated that there had been positive signs of recovery in the business sector on Abbeydale Road, and such proposals would have a major adverse effect. He had been contacted by many independent traders, who had informed him that they relied on customers being able to park outside, or close to, their premises.

- 3.4.11 Councillor Lewis Chinchin thanked the petitioners, and stated that he strongly opposed the proposals to extend the bus lane operating times on Abbeydale Road and Ecclesall Road. He believed such proposals would make it more difficult for traders, customers and delivery firms, to park outside or close to the premises. Councillor Chinchin stated that the Council needed to do everything it could to support local businesses, particularly due to adverse effects on the local economy following the Covid-19 pandemic. He did not believe that the proposals would necessarily help to improve connectivity and reliability of the bus service as the bus lanes were already in operation during the most congested times of the day. Councillor Chinchin stated that he supported many of the other Connecting Sheffield proposals, but considered that the Council needed to listen to the views of local traders with regard to the bus lane proposals.
- 3.4.12 Councillor Abdul Khayum stressed the need for the Council to listen to the views of the petitioners, who were speaking on behalf of many other local residents and businesses on Abbeydale Road and Ecclesall Road. He believed there was a requirement for the Council to give serious consideration to all the views and comments received as part of the consultation. Councillor Khayum referred to the financial difficulties already being faced by local businesses due to the pandemic, and considered that their views should be taken seriously.
- 3.4.13 Councillor Maroof Raouf thanked everyone who had signed the petition, and stated that he considered the bus lane extensions necessary to improve bus times in the city. He did, however, consider the extension to 12 hours too far, suggesting that they, at least initially, be extended to seven hours – 07:00 to 10:00 hours and 15:00 to 19:00 hours. Councillor Raouf stressed that no decisions had been taken with regard to the proposals, and that this was the initial consultation. He stated that the Council would continue to listen to the views of local residents and businesses, and make informed decisions based on their views.
- 3.4.14 Nasar Raouf, in his right of reply, referred to the lack of a business impact assessment, and expressed his thanks to those Council Members who had spoken against the proposed bus lane extensions. He stated that he and fellow business owners on Ecclesall Road had worked out how the proposal would impact on their businesses, and stressed that despite comments made by some Councillors, there would not be exemptions for all the different companies which delivered to the post office, in terms of being able to park on the red lines. Mr Raouf urged the Council to reconsider the bus lane proposals, not just

to save the businesses at the present time, but to also safeguard their future existence.

3.4.15 Councillor Douglas Johnson responded to issues raised during the debate and highlighted the fact that all the Connecting Sheffield proposals were still at consultation stage, and no decisions had yet been made thereon.

3.4.16 The outcome of the debate on the petition was as follows:-

RESOLVED: That this Council refers the petition to the Co-operative Executive for consideration.

4. MEMBERS' QUESTIONS

4.1 Urgent Business

There were no questions relating to urgent business under the provisions of Council Procedure Rule 16.6(ii).

4.2 South Yorkshire Joint Authorities

The Lord Mayor (Councillor Gail Smith) reported that Councillor Martin Phipps had given advance notice of a question relating to the South Yorkshire Pensions Authority's investment in factory farming. This had enabled Councillor Garry Weatherall, the Council's Spokesperson on the Pensions Authority, to provide a written response, and copies of the question and response had been circulated at the meeting and would be published on the Council's website.

4.3 Written Questions

A schedule of questions to Executive Members, submitted in accordance with Council Procedure Rule 16, and which contained written answers, was circulated. Supplementary questions, under the provisions of Council Procedure Rule 16.4, were asked and were answered by the appropriate Executive Members.

5. HOUSING REVENUE ACCOUNT (HRA) BUSINESS PLAN AND HRA BUDGET 2022/23

5.1 It was moved by Councillor Cate McDonald, and seconded by Councillor Paul Wood, that the following recommendations made by the Co-operative Executive at its meeting held on 19th January 2022 in relation to the Housing Revenue Account Business Plan and Budget for 2022/23, be approved:-

“RESOLVED: That Co-operative Executive recommends to the meeting of the

City Council on 2nd February 2022 that:-

- (a) the HRA Business Plan report for 2022/23 be approved;
- (b) the HRA Revenue Budget 2022/23 as set out in the financial appendix to the report be approved;
- (c) rents for council dwellings are increased by 4.1% from April 2022 in line with the Regulator of Social Housing's Rent Standard;
- (d) rents for temporary accommodation are increased by 4.1% for 2022/23;
- (e) garage rents for garage plots and garage sites are increased by 4.1% from April 2022;
- (f) the community heating kWh unit charge is increased from 3.04 pence to 5.69 pence from April 2022, and the standing charge is also increased from £4.80 to £4.90 per week from April 2022;
- (g) the sheltered housing charge is increased by 3.1% for 2022/23;
- (h) the burglar alarm charge is increased by 3.1% for 2022/23; and
- (i) the furnished accommodation charge is increased by 3.1% for 2022/23."

5.2 Whereupon, it was moved by Councillor Mark Jones, seconded by Councillor Josie Paszek, as an amendment, that the recommendations made by the Co-operative Executive at its meeting held on 19th January, 2022, concerning the Housing Revenue Account Business Plan and Budget 2022/23, be approved with the addition of new paragraphs (j) to (m) as follows:-

- (j) welcomes the 5 year investment programme commitment to bringing all council homes up to EPC level C, but commits to develop, by Spring 2022, a 'road map' to show how we not only can get our homes to EPC C, as quickly as possible, but for a deliverable vision and timetable by which we can get to net zero for the Council's housing stock;
- (k) believes that this road map needs to encompass a forward thinking approach, open to new ideas and technologies, in how to deliver this – looking at everything from retrofitting, heat pumps, insulated rooftops with solar panels – to name just a few examples;
- (l) believes that Energiesprong may have a part to play within this, but so too may other organisations, and that once a robust roadmap has been devised we can really engage with the market to ensure deliverability and to rise to the challenges successfully; and
- (m) believes that, ultimately, council tenants need to be consulted on any changes and that action can only be undertaken with their backing.

- 5.3 It was then moved by Councillor Douglas Johnson, seconded by Councillor Christine Gilligan, as an amendment, that the recommendations made by the Co-operative Executive at its meeting held on 19th January, 2022, concerning the Housing Revenue Account Business Plan and Budget 2022/23, be approved with the addition of a new paragraph (j) as follows:-
- (j) requests that the Director of Housing investigate the Energiesprong model as an approach to address the retrofit of our housing stock, ascertain if similar models exist and report back within the next 6 months to the Co-operative Executive (or an appropriate Committee under the committee system).
- 5.4 After contributions from five other Members, and following a right of reply from Councillor Cate McDonald, the amendment moved by Councillor Mark Jones was put to the vote and was carried.
- 5.5 The amendment moved by Councillor Douglas Johnson was then put to the vote and was also carried.
- 5.6 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That:-

- (a) the HRA Business Plan report for 2022/23 is approved;
- (b) the HRA Revenue Budget 2022/23, as set out in the financial appendix to the report, is approved;
- (c) rents for council dwellings are increased by 4.1% from April 2022 in line with the Regulator of Social Housing's Rent Standard;
- (d) rents for temporary accommodation are increased by 4.1% for 2022/23;
- (e) garage rents for garage plots and garage sites are increased by 4.1% from April 2022;
- (f) the community heating kWh unit charge is increased from 3.04 pence to 5.69 pence from April 2022, and the standing charge is also increased from £4.80 to £4.90 per week from April 2022;
- (g) the sheltered housing charge is increased by 3.1% for 2022/23;
- (h) the burglar alarm charge is increased by 3.1% for 2022/23;
- (i) the furnished accommodation charge is increased by 3.1% for 2022/23;
- (j) this Council welcomes the 5 year investment programme commitment to bringing all council homes up to EPC level C, but commits to develop, by

Spring 2022, a 'road map' to show how we not only can get our homes to EPC C, as quickly as possible, but for a deliverable vision and timetable by which we can get to net zero for the Council's housing stock;

- (k) this Council believes that this road map needs to encompass a forward thinking approach, open to new ideas and technologies, in how to deliver this – looking at everything from retrofitting, heat pumps, insulated rooftops with solar panels – to name just a few examples;
- (l) this Council believes that Energiesprong may have a part to play within this, but so too may other organisations, and that once a robust roadmap has been devised we can really engage with the market to ensure deliverability and to rise to the challenges successfully;
- (m) this Council believes that, ultimately, council tenants need to be consulted on any changes and that action can only be undertaken with their backing; and
- (n) this Council requests that the Director of Housing investigate the Energiesprong model as an approach to address the retrofit of our housing stock, ascertain if similar models exist and report back within the next 6 months to the Co-operative Executive (or an appropriate Committee under the committee system).

6. SHEFFIELD (LOCAL) PLAN SPATIAL OPTIONS

- 6.1 The Lord Mayor (Councillor Gail Smith) reported that this item of business was to provide to the Co-operative Executive, the Council's view on whether Option 3 or one of the other four options should be the preferred overall spatial option taken forward in the Publication (Pre-Submission) Draft Sheffield Plan, as set out in the report of the Executive Director, Place, published with the agenda for the meeting.
- 6.2 It was moved by Councillor Mark Jones, and seconded by Councillor Martin Smith, that this Council agrees with the advice provided by the Climate Change, Economy and Development Transitional Committee and recommends Option 3 as the preferred overall spatial option that should be taken forward in the Publication (Pre-Submission) Draft Sheffield Plan.
- 6.3 Whereupon, it was moved by Councillor Dianne Hurst, seconded by Councillor Chris Rosling-Josephs, as an amendment, that the motion now submitted be amended by the insertion of "(a)" after the words "That this Council", and the addition of the following paragraphs:-
 - (b) commends the cross-party work of the Climate Change, Economy and Development Transitional Committee for their work on the Local Plan Spatial Options, and notes the general consensus supporting the

Administration's approach;

- (c) notes that under the national legislation imposed on councils by government, many areas across the country have been forced to build on green belt over recent years, but that due to the importance of protecting green spaces, in 2019/20 the Council undertook detailed work and widespread public consultation to look at how the development of new homes in central Sheffield could be maximised;
- (d) believes that the approach laid out by the previous Administration would have delivered the housing requirement of 40,000 new homes, as determined by government at the time;
- (e) regrets that despite this substantial consultation with Sheffield citizens, the current Government took the decision in December 2020 to increase Sheffield's housing target by 35%;
- (f) believes that this decision was not even remotely evidence based, and that this number is far too high and that Sheffield, like many northern areas, saw such a high uplift in housing target as a means to protect the green belt in the South of England – the majority of which falls within Conservative-led local authority areas;
- (g) believes that this was a blatant disregard for the people of Sheffield, with the Government putting different rules to our city, than that of the south of England, and notes that this uplift has caused further delay to the process of determining Sheffield's Local Plan;
- (h) notes that the previous, and current, Administration has repeatedly challenged the Government on the high housing target and, whilst accepting that we must deliver a local plan for the city, believes that what is finally delivered must work in the interests of Sheffield;
- (i) believes that, on balance, Option 3 is the right spatial approach for Sheffield, which would utilise brownfield sites throughout the city, as well as delivering homes in sustainable and connected places;
- (j) notes the support for Option 3 from Campaign To Protect Rural England (Peak District and South Yorkshire) in their media statement (12 January 2022) "The re-use of a very small number of derelict brownfield sites in the Green Belt, in sustainable locations at the edge of the urban area (as outlined in the Council's 'Option 3') may be a way forward that helps meet Sheffield's realistic housing needs rather than the Government's target"; and
- (k) believes that the Local Plan is about much more than housing alone – and that the strategy needs to be rooted in how new housing fits in with communities, infrastructure development, connectivity, green spaces and ecology, and lead to prosperous, well-connected, sustainable communities, as well as bringing economic growth (more jobs and higher

wages) and that the Local Plan must be flexible enough to deliver on these aims and to link intrinsically with other council strategies.

6.4 It was then moved by Councillor Paul Turpin, seconded by Councillor Douglas Johnson, as an amendment, that the motion now submitted be amended by the deletion of all the words after the words "That this Council", and the addition of the following words:-

- (a) recommends Option 4 as the preferred overall spatial option that should be taken forward in the Publication (Pre-Submission) Draft Sheffield Plan, which would allow a very small amount of greenbelt land to be developed with the security of very strong and robust site selection criteria; and
- (b) believes a Local Plan should:-
 - (i) recognise that some urban green sites are of higher ecological and social value than some Greenbelt sites;
 - (ii) aim to green the Greenbelt further;
 - (iii) by accepting very small amounts of development in the Greenbelt, provide a greater range of housing, such as family accommodation, and improve public transport and services that will benefit communities and tackle rural poverty; and that these sites should be decided using a robust and strict Site Selection Criteria model; and
 - (iv) ensure areas designated as brownfield within, surrounded by or close to Green Belt land are carefully assessed as to their current status, and where rewilding has taken place, they should be re-designated as greenfield, so as to enhance the Greenbelt.

6.5 It was then moved by Councillor Lewis Chinchon, and formally seconded by the Lord Mayor (Councillor Gail Smith), as an amendment, that the motion now submitted be amended by the deletion of all the words after the words "That this Council", and the addition of the following words:-

- (a) believes that elected members should listen to the people of Sheffield when deciding where new homes are built;
- (b) notes that during the consultation on the Sheffield Plan Issues and Options document in September/October 2020, the people of Sheffield were strongly against development on low quality urban greenspace and Green Belt land, and supported the reuse of brownfield sites;
- (c) believes that Option 1 (a brownfield-only approach) is the only option that delivers on this;
- (d) notes that all other options involve building on undeveloped land and/or

the Green Belt;

(e) believes that this would put sites similar to Hollin Busk in Deepcar at risk; and

(f) therefore, proposes that Option 1 be the preferred overall spatial option taken forward in the Publication (Pre-Submission) Draft Sheffield Plan.

6.6 After contributions from nine other Members, and following a right of reply from Councillor Mark Jones, the amendment moved by Councillor Dianne Hurst was put to the vote and was carried.

6.6.1 (NOTE: 1. Councillors Simon Clement-Jones, Richard Shaw, Bob McCann, Ann Woolhouse, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayriss, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraph (i) and abstained from voting on paragraphs (b) to (h), (j) and (k) of the amendment moved by Councillor Dianne Hurst, and asked for this to be recorded.

2. Councillors Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Douglas Johnson, Ruth Mersereau, Martin Phipps, Alexi Dimond, Paul Turpin, Christine Gilligan, Peter Garbutt, Alison Teal and Bernard Little voted for paragraphs (b) to (h), (j) and (k), and voted against paragraph (i) of the amendment moved by Councillor Dianne Hurst, and asked for this to be recorded.)

6.7 The amendment moved by Councillor Paul Turpin was then put to the vote and paragraph (a) was negated and paragraph (b) of the amendment was carried.

6.7.1 The votes on the amendment moved by Councillor Paul Turpin were ordered to be recorded and were as follows:-

For paragraph (a) of the amendment (12) - Councillors Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Douglas Johnson, Ruth Mersereau, Martin Phipps, Alexi Dimond, Paul Turpin, Christine Gilligan, Peter Garbutt, Alison Teal and Bernard Little.

Against paragraph (a) of the amendment (56) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Simon Clement-Jones, Richard Shaw, Bob McCann, Chris Rosling-Josephs, Ann Woolhouse, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Mohammed Mahroof, Ruth Milsom, Mazher Iqbal, Mary Lea, Zahira Naz, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Moya O'Rourke, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Fran

Belbin, Abdul Khayum, Sue Alston, Andrew Sangar, Cliff Woodcraft, Cate McDonald, Ian Auckland, Sue Auckland, Steve Ayris, George Lindars-Hammond, Josie Paszek, Anne Murphy, Tony Downing, Kevin Oxley, Ben Miskell, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchin, Francyne Johnson, Alan Hooper, Mike Levery, Ann Whitaker, Mick Rooney, Jackie Satur and Paul Wood.

Abstained from voting on paragraph (a) of the amendment (1)

- The Lord Mayor (Councillor Gail Smith).

For paragraph (b) of the amendment (41)

- The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Talib Hussain, Mark Jones, Douglas Johnson, Ruth Mersereau, Martin Phipps, Ruth Milsom, Mazher Iqbal, Mary Lea, Zahira Naz, Moya O'Rourke, Fran Belbin, Abdul Khayum,, Alexi Dimond, Cate McDonald, Paul Turpin, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Anne Murphy, Tony Downing, Peter Garbutt, Alison Teal, Ben Miskell, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Francyne Johnson, Bernard Little, Mick Rooney, Jackie Satur and Paul Wood.

Against paragraph (b) of the amendment (27)

- Councillors Simon Clement-Jones, Richard Shaw, Bob McCann, Ann Woolhouse, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchin, Alan Hooper, Mike Levery and Ann Whitaker.

Abstained from voting on paragraph (b) of the amendment (1)

- The Lord Mayor (Councillor Gail Smith).

6.8 The amendment moved by Councillor Lewis Chinchin was then put to the vote and was negatived.

- 6.8.1 (NOTE: Councillors Simon Clement-Jones, Richard Shaw, Bob McCann, Ann Woolhouse, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayriss, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraphs (a) and (b) and voted against paragraphs (c) to (f) of the amendment moved by Councillor Lewis Chichen, and asked for this to be recorded.)
- 6.9 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) agrees with the advice provided by the Climate Change, Economy and Development Transitional Committee and recommends Option 3 as the preferred overall spatial option that should be taken forward in the Publication (Pre-Submission) Draft Sheffield Plan;
- (b) commends the cross-party work of the Climate Change, Economy and Development Transitional Committee for their work on the Local Plan Spatial Options, and notes the general consensus supporting the Administration's approach;
- (c) notes that under the national legislation imposed on councils by government, many areas across the country have been forced to build on green belt over recent years, but that due to the importance of protecting green spaces, in 2019/20 the Council undertook detailed work and widespread public consultation to look at how the development of new homes in central Sheffield could be maximised;
- (d) believes that the approach laid out by the previous Administration would have delivered the housing requirement of 40,000 new homes, as determined by government at the time;
- (e) regrets that despite this substantial consultation with Sheffield citizens, the current Government took the decision in December 2020 to increase Sheffield's housing target by 35%;
- (f) believes that this decision was not even remotely evidence based, and that this number is far too high and that Sheffield, like many northern areas, saw such a high uplift in housing target as a means to protect the green belt in the South of England – the majority of which falls within Conservative-led local authority areas;
- (g) believes that this was a blatant disregard for the people of Sheffield, with the Government putting different rules to our city, than that of the south of England, and notes that this uplift has caused further delay to the

process of determining Sheffield's Local Plan;

- (h) notes that the previous, and current, Administration has repeatedly challenged the Government on the high housing target and, whilst accepting that we must deliver a local plan for the city, believes that what is finally delivered must work in the interests of Sheffield;
- (i) believes that, on balance, Option 3 is the right spatial approach for Sheffield, which would utilise brownfield sites throughout the city, as well as delivering homes in sustainable and connected places;
- (j) notes the support for Option 3 from Campaign To Protect Rural England (Peak District and South Yorkshire) in their media statement (12 January 2022) "The re-use of a very small number of derelict brownfield sites in the Green Belt, in sustainable locations at the edge of the urban area (as outlined in the Council's 'Option 3') may be a way forward that helps meet Sheffield's realistic housing needs rather than the Government's target";
- (k) believes that the Local Plan is about much more than housing alone – and that the strategy needs to be rooted in how new housing fits in with communities, infrastructure development, connectivity, green spaces and ecology, and lead to prosperous, well-connected, sustainable communities, as well as bringing economic growth (more jobs and higher wages) and that the Local Plan must be flexible enough to deliver on these aims and to link intrinsically with other council strategies; and
- (l) believes a Local Plan should:-
 - (i) recognise that some urban green sites are of higher ecological and social value than some Greenbelt sites;
 - (ii) aim to green the Greenbelt further;
 - (iii) by accepting very small amounts of development in the Greenbelt, provide a greater range of housing, such as family accommodation, and improve public transport and services that will benefit communities and tackle rural poverty; and that these sites should be decided using a robust and strict Site Selection Criteria model; and
 - (iv) ensure areas designated as brownfield within, surrounded by or close to Green Belt land are carefully assessed as to their current status, and where rewilding has taken place, they should be re-designated as greenfield, so as to enhance the Greenbelt.

6.9.1 (NOTE: Councillors Simon Clement-Jones, Richard Shaw, Bob McCann, Ann Woolhouse, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq

Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraphs (a) to (k) and against paragraph (l) of the Substantive Motion, and asked for this to be recorded.)

(NOTE: In recognition of the meeting having been adjourned soon after the start of the proceedings whilst a Member of the Council received medical assistance, the Lord Mayor (Councillor Gail Smith) used her discretion and removed the 25-minute time limit for the item on the Sheffield (Local) Plan Spatial Options and extended the duration of the meeting by 25 minutes, to 5.55 p.m.).

7. NOTICE OF MOTION REGARDING "GETTING ON THE ROAD TO BUS FRANCHISING" - GIVEN BY COUNCILLOR TERRY FOX AND TO BE SECONDED BY COUNCILLOR JOSIE PASZEK

7.1 It was formally moved by Councillor Tony Downing, and formally seconded by Councillor Josie Paszek, that this Council:-

- (a) notes that the previous Administration has consistently, and repeatedly, called for the South Yorkshire Mayor to start the process of bus franchising;
- (b) welcomes the announcement in January 2022 from South Yorkshire Mayor, Dan Jarvis, that the Mayoral Combined Authority (MCA) would consider whether Franchising should be considered in further detail;
- (c) notes that a franchising model would give South Yorkshire Mayoral Combined Authority (SYMCA) the powers to set routes, timetables and fares - which are then managed through tenders to operators - but that all of the costs and risks associated with service delivery would rest with SYMCA under this option;
- (d) believes, therefore, that as part of this process the financial implications must be clarified as to what impact this will have on the Council's finances and on the city's taxpayers, and that SYMCA should conduct a Franchising Scheme Assessment (FSA) to consider the legal, financial, and operational case for moving away from a commercial bus network to a Franchised network;
- (e) notes that the MCA have estimated that developing a Franchising Scheme Assessment could cost around £4-5 million and take 3-4 years to complete;
- (f) believes, therefore, that this decision should not be taken lightly due to the cost impacts but that, ultimately, Sheffield's transport offer is simply not

good enough and radical action is required to get the service to where it should be for Sheffield; and

- (g) notes that Franchising is no panacea to the problem of poor 'public' transport, with sustained government underfunding and privatisation the root problem, but that franchising may provide a crucial step in the right direction of reform.

7.2 Whereupon, it was formally moved by Councillor Shaffaq Mohammed, and formally seconded by Councillor Ian Auckland, as an amendment, that the Motion now submitted be amended by:-

- 1. in paragraph (a), the substitution of the words "previous Administration has" by the words "Liberal Democrats and Labour in Sheffield have";

2. the addition of new paragraphs (h) to (k) as follows:-

- (h) notes the long record of previous Labour Administrations of entering into bus partnership agreements and consistently defending the Sheffield Bus Partnership Agreement as a "good deal for Sheffield";

- (i) further notes how this contrasts with the refusal of Liberal Democrats in Administration to sanction bus service cuts;

- (j) notes that at the December 2021 meeting of this Council a motion on this subject was passed; and

- (k) believes, therefore, that this Council's Executive needs to 'get on with it' and take action now to bring in franchising for Sheffield's public transport, working with the metro Mayor and his successor to do so, rather than simply talking about it.

7.3 It was then formally moved by Councillor Ruth Mersereau, and formally seconded by Councillor Martin Phipps, as an amendment, that the Motion now submitted be amended by:-

- 1. the addition of a new paragraph (b) as follows, and the re-lettering of original paragraphs (b) to (g) as new paragraphs (c) to (h):-

- (b) notes with disappointment that, despite the apparent cross-party support for it over many years, the Labour-controlled Combined Authority has not yet taken any real steps towards bus franchising;

2. the addition of new paragraphs (i) to (w) as follows:-

- (i) notes that in Greater Manchester, 87% of the costs of transitioning to franchising are expected to be met through Combined Authority funding, limiting the additional burden on local councils;

- (j) believes that for buses to offer a fast and reliable alternative to private car usage, greater road priority needs to be given to buses;
- (k) believes that whilst the funding and delivery of Connecting Sheffield schemes are important for this, more needs to be done in addition to this to improve public and active transport infrastructure;
- (l) notes that millions of pounds could be raised per year, ring-fenced for transport improvements, through a Workplace Parking Levy (WPL) for medium and large employers, and that in Nottingham this raised £64m for transport improvements in its first seven years;
- (m) notes that a WPL works by charging employers who decide to offer parking to staff with cars a set charge per parking space, with the safeguard of a 100% discount for all employers with 10 or fewer parking spaces;
- (n) notes that the charge per liable car parking space is currently £428 a year in Nottingham, equivalent to a charge of £1.17 per day for a car parking space;
- (o) notes that exemptions to local emergency services, NHS frontline staff and blue badge parking can be set;
- (p) notes that Nottingham was able to extend its tramline, more than doubling its network, due to matched funding thanks to the WPL;
- (q) notes that grants of up to £25,000 to businesses to improve their cycling and walking, public transport and ultra low emission vehicle infrastructure are available in Nottingham, funded by the WPL;
- (r) believes that all groups have shown support for "implementing" the commissioned Arup report on "Pathways to Zero Carbon in Sheffield";
- (s) believes that investing the millions of pounds that could be generated a year through a WPL into active and public transport would be a real boost for the city: for the health and well-being of residents, in reducing our carbon footprint and air pollution and to the city's economy, with retail and businesses benefiting from the improved links;
- (t) believes that implementing a workplace parking levy and using the funds raised to improve public and active transport infrastructure is precisely the kind of policy called for in the Arup report's prioritised action to "Revolutionise transport patterns";
- (u) notes the Arup report highlights how solely relying on the transition of cars to electric should not be seen as the way forward, as this will not deliver the health, congestion, road safety, air quality or

economic benefits that improvements to active and public transport would;

- (v) notes that Nottingham City Council have a blueprint of how a WPL can be delivered due to their work, and are able to assist with the design, delivery and, optionally, the running of the levy; and
- (w) requests the Administration to take steps to implement a Workplace Parking Levy, starting by producing a report to be presented to the Co-operative Executive (or an appropriate Committee under the committee system), to enable greater investment in public and active transport, which is crucial in decarbonising our city and achieving our aims to be net zero by 2030.

7.4 The amendment moved by Councillor Shaffaq Mohammed was put to the vote and was negated.

7.5 The amendment moved by Councillor Ruth Mersereau was then put to the vote and Part 1 was carried and Part 2 was negated.

7.5.1 (NOTE: Councillors Simon Clement-Jones, Richard Shaw, Bob McCann, Ann Woolhouse, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayriss, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for Part 1 and voted against Part 2 of the amendment moved by Councillor Ruth Mersereau, and asked for this to be recorded.)

7.6 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) notes that the previous Administration has consistently, and repeatedly, called for the South Yorkshire Mayor to start the process of bus franchising;
- (b) notes with disappointment that, despite the apparent cross-party support for it over many years, the Labour-controlled Combined Authority has not yet taken any real steps towards bus franchising;
- (c) welcomes the announcement in January 2022 from South Yorkshire Mayor, Dan Jarvis, that the Mayoral Combined Authority (MCA) would consider whether Franchising should be considered in further detail;
- (d) notes that a franchising model would give South Yorkshire Mayoral Combined Authority (SYMCA) the powers to set routes, timetables and

fares - which are then managed through tenders to operators - but that all of the costs and risks associated with service delivery would rest with SYMCA under this option;

- (e) believes, therefore, that as part of this process the financial implications must be clarified as to what impact this will have on the Council's finances and on the city's taxpayers, and that SYMCA should conduct a Franchising Scheme Assessment (FSA) to consider the legal, financial, and operational case for moving away from a commercial bus network to a Franchised network;
- (f) notes that the MCA have estimated that developing a Franchising Scheme Assessment could cost around £4-5 million and take 3-4 years to complete;
- (g) believes, therefore, that this decision should not be taken lightly due to the cost impacts but that, ultimately, Sheffield's transport offer is simply not good enough and radical action is required to get the service to where it should be for Sheffield; and
- (h) notes that Franchising is no panacea to the problem of poor 'public' transport, with sustained government underfunding and privatisation the root problem, but that franchising may provide a crucial step in the right direction of reform.

8. NOTICE OF MOTION REGARDING "15-MINUTE NEIGHBOURHOODS FOR SHEFFIELD" - GIVEN BY COUNCILLOR RICHARD SHAW AND TO BE SECONDED BY COUNCILLOR TIM HUGGAN

8.1 It was formally moved by Councillor Richard Shaw, and formally seconded by Councillor Andrew Sangar, that this Council:-

- (a) acknowledges and welcomes the diverse range of neighbourhoods and settlements across the Sheffield area, believes that the Covid pandemic has served to remind us all of the range of parks, local shops and leisure facilities available in Sheffield, but recognises that access to these services is often limited by poor mobility, distance, and limited transport options;
- (b) welcomes the latest update to the Highway Code that introduces a 'hierarchy of road users', giving more responsibility to operators of motor vehicles to reduce danger towards more vulnerable road users such as pedestrians and cyclists, and includes updates and clarifications such as giving pedestrians greater priority at crossings and junctions;
- (c) believes that traditional zoning of land uses has in many cases led to limited access to services and local amenities by active travel, mass

transit or mobility aids;

- (d) therefore believes that as a Council we should work towards the concept of '15 minute neighbourhoods', reducing time and distance to access services; meaning residents should have within a 15-minute journey via foot, cycle or other mobility aid from their home: living, working, commerce, healthcare, education, entertainment, parks and green spaces;
- (e) notes that 15-minute neighbourhoods concept would also support regeneration of district centres and local and independent businesses, something this Council wishes to see across Sheffield;
- (f) believes that the Council's recently established Local Area Committees provide a great way to work to establish 15-minute neighbourhoods, designed by local communities from the bottom up and believes that Local Area Committees need to be empowered to identify where zoning rules can be changed to make work and leisure sites more accessible to local residents;
- (g) believes the creation of vibrant district centres and neighbourhoods would be supported by greater local retention of the neighbourhood portion of Community Infrastructure Levy (CIL);
- (h) notes the EU Objective One investment in 2007 to break up the Parson Cross estate and create hubs around community facilities and shopping centres, which could have led to the creation of 15-minute neighbourhoods, and believes regretfully that the previous Administration did not have the vision to use CIL to enhance the local centres, improve active travel and reduce car dependency;
- (i) believes that the building of up to 2,500 houses in Attercliffe, using the Council's Compulsory Purchase Order powers if necessary, should be used as an example of how to deliver 15-minute neighbourhoods;
- (j) believes that 15-minute neighbourhoods will also benefit our environment, reducing the reliance on cars for many residents, helping Sheffield reach its goal of being carbon neutral by 2030, alongside the switch to electric vehicles and the decarbonisation of the electricity supply;
- (k) believes that the principles behind 15-minute neighbourhoods could also be adapted to benefit our rural communities by improving access to basic services and amenities;
- (l) acknowledges some of our city's current policies are a good step towards this, such as the low traffic neighbourhoods where appropriate, but believes that the Council needs to do more to encourage short journeys being made by foot, bicycle, or mobility aids such as wheelchairs and mobility scooters;

- (m) believes we must also recognise that there are many physical and psychological barriers to travel that encourage car dependency, such as lack of pedestrian crossings and dropped kerbs and a lack of joined-up segregated cycle routes, and that we must tackle issues such as these so many more people can easily access essential services and amenities safely and conveniently;
- (n) recognises that active travel options are not always possible for many people with mobility impairments and that provision for public transport and private vehicles is essential; and
- (o) notes Metro Mayor Dan Jarvis's calls to "transform our infrastructure for cycling and walking, and put in place the building blocks for compact and liveable 15 minute neighbourhoods" and therefore calls on him and his successor to act on this and work with the City Council to make 15-minute neighbourhoods a reality across our area.

8.2 Whereupon, it was formally moved by Councillor Mazher Iqbal, and formally seconded by Councillor Mary Lea, as an amendment, that the Motion now submitted be amended by the deletion of all the words after the words "That this Council", and the addition of the following words:-

- (a) notes that delivering 15-minute neighbourhoods is not something new for the Council, and that this is something the Co-operative Administration is committed to;
- (b) notes the premise of the Connecting Sheffield Programme is to provide a step change in the ability for people to feel comfortable using active travel, which directly ties into the 15-minute neighbourhood proposals whereby the barriers to use are removed, either through design or behavioural change;
- (c) notes, in addition, the use of Active Neighbourhoods and 20mph zones, policies developed under the previous Administration, are a way to further enhance localised areas by reduced through traffic and prioritising active trips within, helping to create walkable and accessible communities that connect everyday social amenities;
- (d) notes that the Co-operative Administration is continuing 'school streets' and other behavioural change programmes which help the public to understand how accessible locations are, and believes this is fundamental to achieving the objectives of a 15-minute neighbourhood;
- (e) believes that the 15-minute neighbourhood theory was effectively incorporated into the current Transport Strategy, developed by the previous Administration, though it was not specifically called 15-minute neighbourhoods, the idea behind the strategy was of creating communities that do not rely on the private car, and integrated with the right services, in the right location with the right connections;

- (f) notes, therefore, that this is all part of planning policy, as well as more broader transport planning and, therefore, at the forefront of future policy development;
- (g) notes that the key principles of 15-minute neighbourhoods are embedded in the Local Plan – to support connected neighbourhoods where people can meet their everyday needs within a short walk, cycle or trip by public transport, variously referred to as 20-minute neighbourhoods (meaning a 10 minute journey and return), and 15-minute cities, the core benefits include improving health and well-being, increasing connections, tackling the climate crisis and boosting local economies;
- (h) notes that draft policies in the Local Plan will include a range of measures that underpin the principles of 20-minute neighbourhoods, and in particular believes that the Local Plan should include a policy that details the 20-minute neighbourhood approach in relation to access to key local services and community facilities for new residential developments;
- (i) believes that the ambition in the draft Local Plan is for new residential developments within ‘easy walking distance’ of a shop and other types of community facilities, as well as a minimum service frequency public transport stop and, in addition to this, new homes will have to be within a specified maximum travelling time by cycle or public transport to a primary health care centre, as well as a primary school and a secondary school;
- (j) notes that a critical component of the Local Plan is the focus on delivering homes in the Central Area, and the role of the emerging City Centre Strategic Plan is to maximise delivery of new homes; ensuring that new and growing communities evolve sustainably to make best use of this highly accessible location;
- (k) believes that the Local Plan will maximise new housing delivery in sustainable urban locations, including Attercliffe which has significant potential to be an important location for growth over the Local Plan period and beyond, with opportunities to draw on existing public transport and active travel connectivity in that area and, with a greater focus on the role of Attercliffe as a centre, will support delivery of a more sustainable neighbourhood utilising the principles of 20-minute neighbourhoods;
- (l) notes the support given to the city’s district centres via the £2 million budget amendment proposed by the previous Administration, and notes that this helped projects in Hillsborough, Firth Park, Walkley, Broomhill, Mosborough, Totley and Chapelton, and that opposition parties at the time voted against this investment;
- (m) believes that district centres play a crucial role within the concept of 15-minute neighbourhoods and that their continued development is essential to the future prosperity of Sheffield as we recover from the pandemic; and
- (n) believes that the Local Area Committees must play an important part in

the development of 15-minute neighbourhoods, and delivering services locally, and helping to make sure our staff work more closely in the communities they serve.

8.3 It was then formally moved by Councillor Paul Turpin, and formally seconded by Councillor Brian Holmshaw, as an amendment, that the Motion now submitted be amended by:-

1. the addition of a new paragraph (b) as follows, and the re-lettering of original paragraphs (b) to (o) as new paragraphs (c) to (p):-

(b) believes that Option 4 in the Local Plan spatial options will best protect our urban green spaces, which are not only some of the green spaces of highest ecological value but are also the spaces with the highest social value as they are situated where people live;

2. the addition of a new paragraph (q) as follows:-

(q) requests the Administration to:-

(i) promote and celebrate the changes to the Highway Code hierarchy of road users; and

(ii) ensure designs for new housing must include schools, shops, services and open green space; and be carbon-neutral.

8.4 The amendment moved by Councillor Mazher Iqbal was put to the vote and was carried on the basis that the paragraphs in the amendment [paragraphs (a) to (n)] were not to replace paragraphs (a) to (o) of the Motion but instead were to be additional paragraphs to those in the Motion.

8.5 The amendment moved by Councillor Paul Turpin was then put to the vote and paragraph (q)(i) of Part 2 of the amendment was carried and Part 1 and paragraph (q)(ii) of Part 2 of the amendment were negatived.

8.6 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

(a) acknowledges and welcomes the diverse range of neighbourhoods and settlements across the Sheffield area, believes that the Covid pandemic has served to remind us all of the range of parks, local shops and leisure facilities available in Sheffield, but recognises that access to these services is often limited by poor mobility, distance, and limited transport options;

(b) welcomes the latest update to the Highway Code that introduces a

- 'hierarchy of road users', giving more responsibility to operators of motor vehicles to reduce danger towards more vulnerable road users such as pedestrians and cyclists, and includes updates and clarifications such as giving pedestrians greater priority at crossings and junctions;
- (c) believes that traditional zoning of land uses has in many cases led to limited access to services and local amenities by active travel, mass transit or mobility aids;
 - (d) therefore believes that as a Council we should work towards the concept of '15 minute neighbourhoods', reducing time and distance to access services; meaning residents should have within a 15-minute journey via foot, cycle or other mobility aid from their home: living, working, commerce, healthcare, education, entertainment, parks and green spaces;
 - (e) notes that 15-minute neighbourhoods concept would also support regeneration of district centres and local and independent businesses, something this Council wishes to see across Sheffield;
 - (f) believes that the Council's recently established Local Area Committees provide a great way to work to establish 15-minute neighbourhoods, designed by local communities from the bottom up and believes that Local Area Committees need to be empowered to identify where zoning rules can be changed to make work and leisure sites more accessible to local residents;
 - (g) believes the creation of vibrant district centres and neighbourhoods would be supported by greater local retention of the neighbourhood portion of Community Infrastructure Levy (CIL);
 - (h) notes the EU Objective One investment in 2007 to break up the Parson Cross estate and create hubs around community facilities and shopping centres, which could have led to the creation of 15-minute neighbourhoods, and believes regretfully that the previous Administration did not have the vision to use CIL to enhance the local centres, improve active travel and reduce car dependency;
 - (i) believes that the building of up to 2,500 houses in Attercliffe, using the Council's Compulsory Purchase Order powers if necessary, should be used as an example of how to deliver 15-minute neighbourhoods;
 - (j) believes that 15-minute neighbourhoods will also benefit our environment, reducing the reliance on cars for many residents, helping Sheffield reach its goal of being carbon neutral by 2030, alongside the switch to electric vehicles and the decarbonisation of the electricity supply;
 - (k) believes that the principles behind 15-minute neighbourhoods could also be adapted to benefit our rural communities by improving access to basic services and amenities;

- (l) acknowledges some of our city's current policies are a good step towards this, such as the low traffic neighbourhoods where appropriate, but believes that the Council needs to do more to encourage short journeys being made by foot, bicycle, or mobility aids such as wheelchairs and mobility scooters;
- (m) believes we must also recognise that there are many physical and psychological barriers to travel that encourage car dependency, such as lack of pedestrian crossings and dropped kerbs and a lack of joined-up segregated cycle routes, and that we must tackle issues such as these so many more people can easily access essential services and amenities safely and conveniently;
- (n) recognises that active travel options are not always possible for many people with mobility impairments and that provision for public transport and private vehicles is essential;
- (o) notes Metro Mayor Dan Jarvis's calls to "transform our infrastructure for cycling and walking, and put in place the building blocks for compact and liveable 15-minute neighbourhoods" and therefore calls on him and his successor to act on this and work with the City Council to make 15-minute neighbourhoods a reality across our area;
- (p) notes that delivering 15-minute neighbourhoods is not something new for the Council, and that this is something the Co-operative Administration is committed to;
- (q) notes the premise of the Connecting Sheffield Programme is to provide a step change in the ability for people to feel comfortable using active travel, which directly ties into the 15-minute neighbourhood proposals whereby the barriers to use are removed, either through design or behavioural change;
- (r) notes, in addition, the use of Active Neighbourhoods and 20mph zones, policies developed under the previous Administration, are a way to further enhance localised areas by reduced through traffic and prioritising active trips within, helping to create walkable and accessible communities that connect everyday social amenities;
- (s) notes that the Co-operative Administration is continuing 'school streets' and other behavioural change programmes which help the public to understand how accessible locations are, and believes this is fundamental to achieving the objectives of a 15-minute neighbourhood;
- (t) believes that the 15-minute neighbourhood theory was effectively incorporated into the current Transport Strategy, developed by the previous Administration, though it was not specifically called 15-minute neighbourhoods, the idea behind the strategy was of creating communities that do not rely on the private car, and integrated with the

- right services, in the right location with the right connections;
- (u) notes, therefore, that this is all part of planning policy, as well as more broader transport planning and, therefore, at the forefront of future policy development;
 - (v) notes that the key principles of 15-minute neighbourhoods are embedded in the Local Plan – to support connected neighbourhoods where people can meet their everyday needs within a short walk, cycle or trip by public transport, variously referred to as 20-minute neighbourhoods (meaning a 10 minute journey and return), and 15-minute cities, the core benefits include improving health and well-being, increasing connections, tackling the climate crisis and boosting local economies;
 - (w) notes that draft policies in the Local Plan will include a range of measures that underpin the principles of 20-minute neighbourhoods, and in particular believes that the Local Plan should include a policy that details the 20-minute neighbourhood approach in relation to access to key local services and community facilities for new residential developments;
 - (x) believes that the ambition in the draft Local Plan is for new residential developments within ‘easy walking distance’ of a shop and other types of community facilities, as well as a minimum service frequency public transport stop and, in addition to this, new homes will have to be within a specified maximum travelling time by cycle or public transport to a primary health care centre, as well as a primary school and a secondary school;
 - (y) notes that a critical component of the Local Plan is the focus on delivering homes in the Central Area, and the role of the emerging City Centre Strategic Plan is to maximise delivery of new homes; ensuring that new and growing communities evolve sustainably to make best use of this highly accessible location;
 - (z) believes that the Local Plan will maximise new housing delivery in sustainable urban locations, including Attercliffe which has significant potential to be an important location for growth over the Local Plan period and beyond, with opportunities to draw on existing public transport and active travel connectivity in that area and, with a greater focus on the role of Attercliffe as a centre, will support delivery of a more sustainable neighbourhood utilising the principles of 20-minute neighbourhoods;
 - (aa) notes the support given to the city’s district centres via the £2 million budget amendment proposed by the previous Administration, and notes that this helped projects in Hillsborough, Firth Park, Walkley, Broomhill, Mosborough, Totley and Chapeltown, and that opposition parties at the time voted against this investment;
 - (bb) believes that district centres play a crucial role within the concept of 15-minute neighbourhoods and that their continued development is essential to the future prosperity of Sheffield as we recover from the pandemic;

- (cc) believes that the Local Area Committees must play an important part in the development of 15-minute neighbourhoods, and delivering services locally, and helping to make sure our staff work more closely in the communities they serve; and
- (dd) requests the Administration to promote and celebrate the changes to the Highway Code hierarchy of road users.

8.6.1 (NOTE: Councillors Simon Clement-Jones, Richard Shaw, Bob McCann, Ann Woolhouse, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraphs (a) to (o), abstained from voting on paragraphs (p) to (cc), and voted against paragraph (dd) of the Substantive Motion, and asked for this to be recorded.)

9. NOTICE OF MOTION REGARDING "NET ZERO ENERGY HOMES FOR SHEFFIELD" - GIVEN BY COUNCILLOR DOUGLAS JOHNSON AND TO BE SECONDED BY COUNCILLOR CHRISTINE GILLIGAN

9.1 It was formally moved by Councillor Douglas Johnson, and formally seconded by Councillor Christine Gilligan:-

That this Council notes:-

- (a) the proposed 87% increase in community heating charges in the Housing Revenue Account from 3.04p to 5.69p per unit, with further increases mooted, and the consequent impact on those tenants on the lowest incomes;
- (b) the significant difficulties delivering retrofit solutions to make homes energy efficient due to a severe lack of skills and capacity in the energy efficiency sector, and that, conversely, there is real potential for training to help create new skilled jobs;
- (c) in May 2020 the charity, National Energy Action, estimated that 1 in 10 households in the Sheffield Area were in Fuel Poverty; with huge price hikes expected in energy bills, this is going to get significantly worse, and only through energy efficiency schemes that significantly reduce energy demand will householders be protected from the fluctuations of volatile energy markets;
- (d) achieving a zero carbon Sheffield by 2030 will require the Council to develop a viable way of reducing emissions at scale in the built environment while ensuring warm, healthy homes that are affordable to

heat;

- (e) the work being carried out by a number of councils in the Retrofit Accelerator Homes Innovation Partnership using the Energiesprong method (first developed in The Netherlands) to retrofit homes in around a day;
- (f) the Retrofit Accelerator Homes Innovation Partnership provides a way for councils, and other social housing providers, to collaborate, share information, procure and jointly bid for government and other funding streams;
- (g) that Energiesprong, a not-for-profit company, works with local councils on developing a programme to deliver warmer homes through a retrofit programme delivering a home which is net zero energy, meaning it generates the total amount of energy required for its heating, hot water and electrical appliances; it also provides superior indoor comfort; this is achieved using bespoke prefabricated facades, insulated rooftops with solar panels, smart heating, and ventilation and cooling installations, and a refurbishment comes with a long-year performance warranty on both the indoor climate and the energy performance for up to 40 years;
- (h) Energiesprong are not contractors themselves but work with councils to help procure contractors to deliver to the Energiesprong specification;
- (i) the Energiesprong finance model for the Council is viable due to the reduction in future costs to the Council due to less boiler replacement and servicing costs, improvements to the property guaranteed for 40 years; there is also a “comfort charge” to tenants which, when added to their new energy bill, following refurbishment, will be less than their current energy bill, and this is guaranteed so tenants can not be required to pay more than they would without the scheme;
- (j) there is a significant opportunity for Sheffield to develop a manufacturing facility to deliver energiesprong components for the South Yorkshire Region, creating jobs and skills in the region, and providing for a pipeline to deliver retrofitted homes; and

That this Council resolves:-

- (k) to request the Administration to consider developing an approach to a Partnership with Energiesprong and the Retrofit Accelerator Homes Innovation Partnership to begin the retrofit to net zero energy standard of the Council’s Housing stock and to start building the capacity needed to deliver an Energiesprong offer to the wider housing sector.

9.2 Whereupon, it was formally moved by Councillor Sioned-Mair Richards, and formally seconded by Councillor Peter Price, as an amendment, that the Motion now submitted be amended by:-

1. the addition of new paragraphs (b) to (e) as follows:-
 - (b) that the sharp rise in utility prices worldwide has meant that the overall cost for gas and electricity has risen significantly, with wholesale energy prices being at the highest they have been in a long time, and there is still a lot of uncertainty about the ongoing costs in the months ahead;
 - (c) that there are two parts to the district heating charges: a weekly standing charge, this essentially covers the fixed costs in providing heating and hot water, e.g. system heat losses, management and administration costs including billing, taking payments, IT, and data handling costs etc and, secondly, a kWh unit charge for metered units consumed in homes;
 - (d) that the standing charge is increasing by 2% to cover the inflation cost, from £4.80 to £4.90, and that the kWh charge changing from 3.04p to 5.69p is a direct impact of the increase in the purchase price for both gas and electricity;
 - (e) that moving from fixed rate charges in 2014 to meters has saved money for tenants, with the saving up until this year being on average 30% less than the original flat rate charges that were in place;
 2. the re-lettering of original paragraphs (b) to (k) as new paragraphs (f) to (o); and
 3. the addition of new paragraphs (p) to (r) as follows:-
 - (p) believes that whilst Energiesprong may have a part to play in getting housing stock to net zero, so too may other organisations, and that once a robust 'roadmap' has been devised (by Spring 2022) we can really engage with the market to ensure deliverability and to rise to the challenges successfully;
 - (q) reaffirms the HRA's 5-year investment programme commitment to bringing all council homes up to EPC level C, and commits to developing a 'road map' to show how we not only can get our homes to EPC C as quickly as possible, but for a deliverable vision and timetable by which we can get to net zero for the Council's housing stock; and
 - (r) believes that, ultimately, council tenants need to be consulted on any changes and that action can only be undertaken with their backing.
- 9.3 It was then formally moved by Councillor Barbara Masters, and formally seconded by Councillor Andrew Sangar, as an amendment, that the Motion now submitted be amended by:-

1. the addition of new paragraphs (k) to (m) as follows:-
 - (k) that, however, the Energiesprong method is a very expensive form of retrofitting and that it will not be suitable for all housing stock in Sheffield;
 - (l) furthermore, that it would only be possible to retrofit a small percentage of homes each year and that, therefore, thousands are likely to remain in poorly insulated homes for years to come and will be in fuel poverty as a result of pursuing a single technological solution to retrofitting;
 - (m) that relying on one form of retrofitting will not allow us to achieve zero carbon Sheffield by 2030;
2. the deletion of original paragraph (k) and the addition of new paragraphs (n) to (q) as follows:-

That this Council resolves to ask the Administration to:-

- (n) explore a range of retrofitting solutions which can be rolled out in a shorter time frame and help more people, whilst exploring the potential use of Energiesprong;
 - (o) identify which retrofitting solutions will provide best value for money for the different types of housing stock through a cost/benefit analysis;
 - (p) improve the energy efficiency in its housing stock by scheduling retrofitting into its estate management strategy for Council-owned properties based on the findings, which may include developing an approach to a Partnership with Energiesprong and the Retrofit Accelerator Homes Innovation Partnership; and
 - (q) explore the job creation potential in the range of retrofitting solutions identified and any upskilling necessary to help reach the potential.
- 9.4 The amendment moved by Councillor Sioned-Mair Richards was put to the vote and was carried.
 - 9.5 The amendment moved by Councillor Barbara Masters was then put to the vote and was also carried.
 - 9.6 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED:

That this Council notes:-

- (a) the proposed 87% increase in community heating charges in the Housing Revenue Account from 3.04p to 5.69p per unit, with further increases mooted, and the consequent impact on those tenants on the lowest incomes;
- (b) that the sharp rise in utility prices worldwide has meant that the overall cost for gas and electricity has risen significantly, with wholesale energy prices being at the highest they have been in a long time, and there is still a lot of uncertainty about the ongoing costs in the months ahead;
- (c) that there are two parts to the district heating charges: a weekly standing charge, this essentially covers the fixed costs in providing heating and hot water, e.g. system heat losses, management and administration costs including billing, taking payments, IT, and data handling costs etc and, secondly, a kWh unit charge for metered units consumed in homes;
- (d) that the standing charge is increasing by 2% to cover the inflation cost, from £4.80 to £4.90, and that the kWh charge changing from 3.04p to 5.69p is a direct impact of the increase in the purchase price for both gas and electricity;
- (e) that moving from fixed rate charges in 2014 to meters has saved money for tenants, with the saving up until this year being on average 30% less than the original flat rate charges that were in place;
- (f) the significant difficulties delivering retrofit solutions to make homes energy efficient due to a severe lack of skills and capacity in the energy efficiency sector, and that, conversely, there is real potential for training to help create new skilled jobs;
- (g) in May 2020 the charity, National Energy Action, estimated that 1 in 10 households in the Sheffield Area were in Fuel Poverty; with huge price hikes expected in energy bills, this is going to get significantly worse, and only through energy efficiency schemes that significantly reduce energy demand will householders be protected from the fluctuations of volatile energy markets;
- (h) achieving a zero carbon Sheffield by 2030 will require the Council to develop a viable way of reducing emissions at scale in the built environment while ensuring warm, healthy homes that are affordable to heat;
- (i) the work being carried out by a number of councils in the Retrofit Accelerator Homes Innovation Partnership using the Energiesprong method (first developed in The Netherlands) to retrofit homes in around a day;

- (j) the Retrofit Accelerator Homes Innovation Partnership provides a way for councils, and other social housing providers, to collaborate, share information, procure and jointly bid for government and other funding streams;
- (k) that Energiesprong, a not-for-profit company, works with local councils on developing a programme to deliver warmer homes through a retrofit programme delivering a home which is net zero energy, meaning it generates the total amount of energy required for its heating, hot water and electrical appliances; it also provides superior indoor comfort; this is achieved using bespoke prefabricated facades, insulated rooftops with solar panels, smart heating, and ventilation and cooling installations, and a refurbishment comes with a long-year performance warranty on both the indoor climate and the energy performance for up to 40 years;
- (l) Energiesprong are not contractors themselves but work with councils to help procure contractors to deliver to the Energiesprong specification;
- (m) the Energiesprong finance model for the Council is viable due to the reduction in future costs to the Council due to less boiler replacement and servicing costs, improvements to the property guaranteed for 40 years; there is also a “comfort charge” to tenants which, when added to their new energy bill, following refurbishment, will be less than their current energy bill, and this is guaranteed so tenants can not be required to pay more than they would without the scheme;
- (n) there is a significant opportunity for Sheffield to develop a manufacturing facility to deliver energiesprong components for the South Yorkshire Region, creating jobs and skills in the region, and providing for a pipeline to deliver retrofitted homes;
- (o) that, however, the Energiesprong method is a very expensive form of retrofitting and that it will not be suitable for all housing stock in Sheffield;
- (p) furthermore, that it would only be possible to retrofit a small percentage of homes each year and that, therefore, thousands are likely to remain in poorly insulated homes for years to come and will be in fuel poverty as a result of pursuing a single technological solution to retrofitting;
- (q) that relying on one form of retrofitting will not allow us to achieve zero carbon Sheffield by 2030;

That this Council:-

- (r) believes that whilst Energiesprong may have a part to play in getting housing stock to net zero, so too may other organisations, and that once a robust ‘roadmap’ has been devised (by Spring 2022) we can really engage with the market to ensure deliverability and to rise to the challenges successfully;

- (s) reaffirms the HRA's 5-year investment programme commitment to bringing all council homes up to EPC level C, and commits to developing a 'road map' to show how we not only can get our homes to EPC C as quickly as possible, but for a deliverable vision and timetable by which we can get to net zero for the Council's housing stock;
- (t) believes that, ultimately, council tenants need to be consulted on any changes and that action can only be undertaken with their backing

That this Council resolves to ask the Administration to:-

- (u) explore a range of retrofitting solutions which can be rolled out in a shorter time frame and help more people, whilst exploring the potential use of Energiesprong;
- (v) identify which retrofitting solutions will provide best value for money for the different types of housing stock through a cost/benefit analysis;
- (w) improve the energy efficiency in its housing stock by scheduling retrofitting into its estate management strategy for Council-owned properties based on the findings, which may include developing an approach to a Partnership with Energiesprong and the Retrofit Accelerator Homes Innovation Partnership; and
- (x) explore the job creation potential in the range of retrofitting solutions identified and any upskilling necessary to help reach the potential.

10. NOTICE OF MOTION REGARDING "COST OF LIVING CRISIS" - GIVEN BY COUNCILLOR KAREN MCGOWAN AND TO BE SECONDED BY COUNCILLOR BEN MISKELL

10.1 It was formally moved by Councillor Karen McGowan, and formally seconded by Councillor Ben Miskell, that this Council:-

- (a) believes that we are facing a cost-of-living crisis, with rising bills and ballooning prices;
- (b) notes that we have seen a decade of low growth under Conservative-led governments, and believes that this is holding back Britain and has left the national economy weakened and unable to deal with shocks;
- (c) notes that this is particularly felt in northern cities like Sheffield, leaving many of the city's residents acutely vulnerable to a worrying combination of factors – such as inflation, rocketing energy bills, increased costs for food and fuel, and the forthcoming rise to national insurance;
- (d) notes that eligibility for Free School Meal Vouchers in Sheffield is

increasing, indicating that poverty in the city is increasing, and Council Hardship funds are coming under increased pressure;

- (e) notes that a Labour government would immediately cut VAT on domestic energy bills to ease the burden on households during winter – giving a potential saving of up to £400 for many Sheffield residents – which would be paid for by a one-off windfall tax on booming oil and gas profits;
- (f) believes that we need radical long-term change to keep energy bills low in the future, and yet this Government have consistently failed to keep in check rising energy bills and have a very poor record on insulating homes and improving energy efficiency; and
- (g) believes the Government should get a grip and tackle this crisis – but instead they continue to sit back complacently; trapping us in a high-tax, low-growth economy, and rather than putting the interests of the country first they are consumed with infighting and, as such, are failing to take the decisive action needed.

10.2 Whereupon, it was formally moved by Councillor Mike Levery, and formally seconded by Councillor Joe Otten, as an amendment, that the Motion now submitted be amended by:-

- 1. the deletion of original paragraphs (b), (e), (f) and (g), and the re-lettering of original paragraphs (c) and (d) as new paragraphs (b) and (c); and
- 2. the addition of new paragraphs (d) to (j) as follows:-
 - (d) notes that the Liberal Democrats were the first to propose immediate action on domestic energy bills to ease the burden on households during winter – doubling the Warm Homes discount for the vulnerable and doubling the Winter Fuel Allowance for pensioners – which would be paid for by a one-off windfall tax on oil and gas profits;
 - (e) notes there has been no development of a long-term energy strategy to secure network resilience by successive governments since privatisation; the dash for gas in the 1990's led to significant investment in gas-fired power stations to replace coal, fossil fuel for fossil fuel, and no strategy for replacing ageing nuclear reactors;
 - (f) believes this Government needs to abandon the current competitive market on energy provision, which is based on relatively stable wholesale prices, and replace it with a regulated provision which ensures providers are sufficiently resilient to withstand wholesale price shocks, whilst maintaining customer prices index linked over an agreed period;
 - (g) notes the significant rise in food prices and shortages on the

supermarket shelves, leading to greater reliance by the poorest on food banks, and believes that the main contributory factors are:-

- (i) the second increase in January of customs declaration paperwork and increasing transport costs for foreign sourced foods, both of which lead to rising food prices;
 - (ii) the shortage of foreign workers in both the farming sector and food processing sector, leading to shortages and the inevitable price rises;
 - (iii) new trade deals where they are not back to back with previous EU trade deals, such as with Australia and New Zealand, where tariff free beef and lamb are now impacting on the British market and putting farmers' livelihoods at risk;
 - (iv) the new trade deal with Norway on fish, which has resulted in a quota reduction of 50% for the Kirkella in Hull, the last deep sea fishing trawler in the UK; and
 - (v) weakness of the pound since the Brexit referendum, and the negative impact on imported food prices;
- (h) notes the failure to resolve the Northern Ireland protocol, as shown by the resignation of Lord Frost, who failed to renegotiate the Brexit deal, and believes that any trade deal without a customs union will always lead to these problems, when the Good Friday Agreement needs to be protected;
- (i) notes the victories by the Liberal Democrats in by-elections in Chesham and Amersham, where the voters rejected building in the Green Belt, and North Shropshire where livestock farming is under threat, and believes this is showing more and more that the British public have had enough of this Government's failure to get a hold of the issues people have to face every day; and
- (j) believes the Government's "oven ready" deal is now unfolding and has led to rising food prices, and that it should revisit its failing Brexit strategy in order to protect our farmers, fishermen and the general public.

10.3 It was then formally moved by Councillor Bernard Little, and formally seconded by Councillor Paul Turpin, as an amendment, that the Motion now submitted be amended by:-

1. the deletion of paragraph (b) and the addition of new paragraphs (b) to (h) as follows:-
 - (b) believes that growth in GDP, as a measure of economic success, has created a fragile economy wide open to shocks and has failed

us, in that, wealth and political power is now cascading upwards to the already super-rich;

- (c) believes that an economy based purely on economic growth is the cause of inequality rather than the cure and an Inclusive Economy - that prioritises local businesses - is one that everyone can benefit from and is the best way to address poverty and inequality through economic policy; using metrics such as healthy life expectancy and income inequality are better for society as a whole than the GDP based growth favoured by those who would see the rich get richer and the poor get poorer;
- (d) believes that growth in green industries, green spaces, leisure and hospitality, and arts and culture are things that will enrich lives and wellbeing without causing further inequality and environmental damage;
- (e) asserts that Sheffield City Council should adopt a fabric first approach to retrofitting insulation which will increase energy resilience from volatile global energy markets and reduce fuel poverty;
- (f) asserts that Sheffield City Council should stop the installation of new gas heating systems in council housing which will increase energy resilience from volatile global energy markets and reduce fuel poverty for tenants;
- (g) believes that one off payments from government grants to cover energy bills is a subsidy to the fossil fuel industry and while it is an essential sticking plaster for those facing a cost of living crisis, more needs to be done to tackle the long term problems caused by reliance on fossil fuels;
- (h) believes that the business-as-usual economic path we are on is a political choice: that an economy that puts the health and well-being of both people and the planet at its heart is best placed to drive Sheffield's commitment to addressing inequality, the nature emergency and becoming a leading zero-carbon city by 2030;

- 2. the deletion of original paragraph (e);
- 3. the re-lettering of original paragraphs (c) and (d) as new paragraphs (i) and (j), and original paragraphs (f) and (g) as new paragraphs (k) and (l); and
- 4. the addition of new paragraphs (m) to (o) as follows:-
 - (m) believes that the City Council's response to the cost of living crisis should not be to simply say "This is bad" but to formulate an action plan to address it;

- (n) therefore requests that the Food Poverty Working Group be reinstated and its remit expanded to cover all elements of rising living costs and to formulate an action plan to tackle this crisis; and
 - (o) requests that the Education, Health and Care Transitional Committee, and its successor under the committee system, should look into how Sheffield Council and Sheffield can support our ambition for an Inclusive Economy in the One Year Plan with the wellbeing economy model, and in order to put Sheffield's health and well-being front and centre of our aims, decision making and expenditure.
- 10.4 The amendment moved by Councillor Mike Levery was put to the vote and Parts 1 & paragraph (d) of Part 2 of the amendment were negatived and paragraphs (e) to (j) of Part 2 of the amendment were carried.
- 10.5 The amendment moved by Councillor Bernard Little was then put to the vote and Parts 1, 2, 3 & paragraph (m) of Part 4 of the amendment were negatived and paragraphs (n) & (o) of Part 4 of the amendment were carried.
- 10.6 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (a) believes that we are facing a cost-of-living crisis, with rising bills and ballooning prices;
- (b) notes that we have seen a decade of low growth under Conservative-led governments, and believes that this is holding back Britain and has left the national economy weakened and unable to deal with shocks;
- (c) notes that this is particularly felt in northern cities like Sheffield, leaving many of the city's residents acutely vulnerable to a worrying combination of factors – such as inflation, rocketing energy bills, increased costs for food and fuel, and the forthcoming rise to national insurance;
- (d) notes that eligibility for Free School Meal Vouchers in Sheffield is increasing, indicating that poverty in the city is increasing, and Council Hardship funds are coming under increased pressure;
- (e) notes that a Labour government would immediately cut VAT on domestic energy bills to ease the burden on households during winter – giving a potential saving of up to £400 for many Sheffield residents – which would be paid for by a one-off windfall tax on booming oil and gas profits;
- (f) believes that we need radical long-term change to keep energy bills low

in the future, and yet this Government have consistently failed to keep in check rising energy bills and have a very poor record on insulating homes and improving energy efficiency;

- (g) believes the Government should get a grip and tackle this crisis – but instead they continue to sit back complacently; trapping us in a high-tax, low-growth economy, and rather than putting the interests of the country first they are consumed with infighting and, as such, are failing to take the decisive action needed;
- (h) notes there has been no development of a long-term energy strategy to secure network resilience by successive governments since privatisation; the dash for gas in the 1990's led to significant investment in gas-fired power stations to replace coal, fossil fuel for fossil fuel, and no strategy for replacing ageing nuclear reactors;
- (i) believes this Government needs to abandon the current competitive market on energy provision, which is based on relatively stable wholesale prices, and replace it with a regulated provision which ensures providers are sufficiently resilient to withstand wholesale price shocks, whilst maintaining customer prices index linked over an agreed period;
- (j) notes the significant rise in food prices and shortages on the supermarket shelves, leading to greater reliance by the poorest on food banks, and believes that the main contributory factors are:-
 - (i) the second increase in January of customs declaration paperwork and increasing transport costs for foreign sourced foods, both of which lead to rising food prices;
 - (ii) the shortage of foreign workers in both the farming sector and food processing sector, leading to shortages and the inevitable price rises;
 - (iii) new trade deals where they are not back to back with previous EU trade deals, such as with Australia and New Zealand, where tariff free beef and lamb are now impacting on the British market and putting farmers' livelihoods at risk;
 - (iv) the new trade deal with Norway on fish, which has resulted in a quota reduction of 50% for the Kirkella in Hull, the last deep sea fishing trawler in the UK; and
 - (v) weakness of the pound since the Brexit referendum, and the negative impact on imported food prices;
- (k) notes the failure to resolve the Northern Ireland protocol, as shown by the resignation of Lord Frost, who failed to renegotiate the Brexit deal, and believes that any trade deal without a customs union will always lead to these problems, when the Good Friday Agreement needs to be

protected;

- (l) notes the victories by the Liberal Democrats in by-elections in Chesham and Amersham, where the voters rejected building in the Green Belt, and North Shropshire where livestock farming is under threat, and believes this is showing more and more that the British public have had enough of this Government's failure to get a hold of the issues people have to face every day;
- (m) believes the Government's "oven ready" deal is now unfolding and has led to rising food prices, and that it should revisit its failing Brexit strategy in order to protect our farmers, fishermen and the general public;
- (n) therefore requests that the Food Poverty Working Group be reinstated and its remit expanded to cover all elements of rising living costs and to formulate an action plan to tackle this crisis; and
- (o) requests that the Education, Health and Care Transitional Committee, and its successor under the committee system, should look into how Sheffield Council and Sheffield can support our ambition for an Inclusive Economy in the One Year Plan with the wellbeing economy model, and in order to put Sheffield's health and well-being front and centre of our aims, decision making and expenditure.

10.6.1 (NOTE: 1. Councillors Simon Clement-Jones, Richard Shaw, Bob McCann, Ann Woolhouse, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker voted for paragraphs (a), (c), (d) and (h) to (m), voted against paragraphs (n) and (o), and abstained from voting on paragraphs (b), (e), (f) and (g), of the Substantive Motion, and asked for this to be recorded.

2. Councillors Angela Argenzio, Brian Holmshaw, Kaltum Rivers, Douglas Johnson, Ruth Mersereau, Martin Phipps, Alexi Dimond, Paul Turpin, Christine Gilligan, Peter Garbutt, Alison Teal and Bernard Little voted for paragraphs (a), (c), (d) and (f) to (o), and voted against paragraphs (b) and (e) of the Substantive Motion, and asked for this to be recorded.)

11. REVIEW OF POLLING DISTRICTS & POLLING PLACES

11.1 RESOLVED: On the motion of Councillor Dianne Hurst, formally seconded by Councillor Martin Phipps, that this Council approves (a) the boundary changes to polling districts and proposed polling places outlined in the report of the Chief Executive, now submitted and (b) that a further review of the polling districts and polling places in the Ecclesall and Manor Castle Wards takes place following the

May 2022 elections to respond to the feedback received in respect of those Wards.

12. EXTERNAL AUDIT RE-PROCUREMENT

- 12.1 RESOLVED: On the motion of Councillor Sioned-Mair Richards, formally seconded by Councillor Simon Clement-Jones, that this Council endorses the recommendation of its Audit and Standards Committee and accepts Public Sector Audit Appointments' invitation to opt into the sector-led option for the appointment of external auditors to principal local government and police bodies for five financial years from 1 April 2023.

13. TEMPORARY CHANGE TO THE CONSTITUTION - BUDGET AMENDMENTS AT THE SPECIAL MEETING OF THE COUNCIL ON 2ND MARCH 2022

- 13.1 RESOLVED: On the motion of Councillor Dianne Hurst, formally seconded by Councillor Martin Phipps, that this Council:-
- (a) approves the addition to Section 12 (Amendments to Motions) of the Council Procedure Rules in Part 4 (Rules of Procedure) of the Constitution, as set out in the appendix to this report; and
 - (b) asks officers to give consideration, in consultation with the leaderships of the political groups on the Council, to the possibility of introducing, for the setting of the budget for 2023/24 onwards, an alternative process for determining the Council's budget, whereby the political groups could submit multiple amendments for consideration by the Council.

14. MINUTES OF PREVIOUS COUNCIL MEETINGS

- 14.1 RESOLVED: On the motion of Councillor Dianne Hurst, formally seconded by Councillor Garry Weatherall, that the minutes of the meetings of the Council held on 18th November and 1st December 2021, be approved as true and accurate records.

15. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

- 15.1 RESOLVED: On the motion of Councillor Dianne Hurst, formally seconded by Councillor Garry Weatherall, that:-
- (a) it be noted that, in accordance with the authority given by the City Council at its annual meeting held on 19th May 2021, the Chief Executive had (i) authorised Councillor Dawn Dale to replace Councillor Sioned-Mair

Richards on the Senior Officer Employment Committee with effect from 21st December 2021, and Councillor Mazher Iqbal to replace Councillor Paul Wood on that same Committee with effect from 12th January 2022; and (ii) authorised the appointment of Councillor Denise Fox to serve on the Sheffield Futures Board with effect from 12th January 2022;

- (b) it be noted that, in accordance with the authority given by the City Council at its annual meeting held on 19th May 2021, the Executive Director, Place (acting in the absence of the Chief Executive) had authorised Councillor Sioned-Mair Richards to replace Councillor Dawn Dale on the Senior Officer Employment Committee with effect from 19th January 2022;
- (c) it be noted that (i) the Senior Officer Employment Sub-Committee, at its meeting held on 13th December 2021, appointed Kate Martin to the post of Executive Director, City Futures within the Place Portfolio and that Ms. Martin is expected to start in post on 7th March 2022 and (ii) in view of the cancellation of the Council meeting scheduled on 12th January 2022, the Chief Executive had, on 12th January 2022, approved the salary package for this post, which is above £100,000, using her Emergency and Urgency powers contained in Section 3.5.3 of Part 3 of the Constitution;
- (d) it be noted that (i) the Senior Officer Employment Sub-Committee, at its meeting held on 16th December 2021, appointed Ajman Ali to the post of Executive Director, Operational Services within the Place Portfolio and that Mr. Ali is expected to start in post on 11th April 2022 and (ii) in view of the cancellation of the Council meeting scheduled on 12th January 2022, the Chief Executive had, on 12th January 2022, approved the salary package for this post, which is above £100,000, using her Emergency and Urgency powers contained in Section 3.5.3 of Part 3 of the Constitution;
- (e) it be noted that the Senior Officer Employment Sub-Committee, at its meeting held on 14th December 2021, appointed Joe Horobin to the post of Director of Integrated Commissioning within the People Services Portfolio and that Ms. Horobin started in post on 1st February 2022;
- (f) it be noted that the Senior Officer Employment Sub-Committee, at its meeting held on 20th December 2021, appointed Richard Eyre to the post of Director of Streetscene and Regulations within the Place Portfolio and that Mr. Eyre started in post on 17th January 2022; and
- (g) it be noted that the Senior Officer Employment Sub-Committee, at its meeting held on 21st December 2021, appointed Diana Stray to the post of Director of Economic Development within the Place Portfolio and that Ms. Stray started in post on 17th January 2022.

Minutes of the Meeting of the Council of the City of Sheffield held in the Ponds Forge International Sports Centre, Sheaf Street, Sheffield, S1 2BP, on Wednesday 2 March 2022, at 2.00 pm, pursuant to notice duly given and Summonses duly served.

PRESENT

THE LORD MAYOR (Councillor Gail Smith)
THE DEPUTY LORD MAYOR (Councillor Sioned-Mair Richards)

1	<i>Beauchief & Greenhill Ward</i> Simon Clement-Jones Richard Shaw Sophie Thornton	10	<i>East Ecclesfield Ward</i> Vic Bowden Alan Woodcock	19	<i>Nether Edge & Sharrow Ward</i> Peter Garbutt Alison Teal
2	<i>Beighton Ward</i> Bob McCann Chris Rosling-Josephs Ann Woolhouse	11	<i>Ecclesall Ward</i> Roger Davison Barbara Masters Shaffaq Mohammed	20	<i>Park & Arbourthorne</i> Ben Miskell Jack Scott
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Fran Belbin Abdul Khayum Abtisam Mohamed	21	<i>Richmond Ward</i> David Barker Mike Drabble Dianne Hurst
4	<i>Broomhill & Sharrow Vale Ward</i> Angela Argenzio Brian Holmshaw	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen & Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Talib Hussain Mark Jones Safiya Saeed	14	<i>Gleadless Valley Ward</i> Alexi Dimond Cate McDonald	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson Ruth Mersereau Martin Phipps	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayriss	24	<i>Stannington Ward</i> Penny Baker Vickie Priestley Richard Williams
7	<i>Crookes & Crosspool Ward</i> Tim Huggan Mohammed Mahroof Ruth Milsom	16	<i>Hillsborough Ward</i> Christine Gilligan George Lindars-Hammond Josie Paszek	25	<i>Stocksbridge & Upper Don Ward</i> Lewis Chinchin Julie Grocutt
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Terry Fox Anne Murphy Sioned-Mair Richards	26	<i>Walkley Ward</i> Ben Curran Neale Gibson Bernard Little
9	<i>Dore & Totley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> Tony Downing Kevin Oxley Gail Smith	27	<i>West Ecclesfield Ward</i> Alan Hooper Mike Levery Ann Whitaker
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

1. APOLOGIES FOR ABSENCE

- 1.1 Apologies for absence were received from Councillors Francyne Johnson, Maroof Raouf, Kaltum Rivers, Paul Turpin and Sophie Wilson.

2. DECLARATIONS OF INTEREST OR INABILITY TO VOTE ON THE SETTING OF THE COUNCIL TAX CHARGE

- 2.1 There were no declarations of interest made by Members of the Council, and no Members declared an inability to vote on the setting of the Council Tax charge on the grounds of having Council Tax arrears of at least two months.

3. URGENT ITEM OF BUSINESS - NOTICE OF MOTION REGARDING UKRAINE

- 3.1 RESOLVED: On the motion of the Lord Mayor (Councillor Gail Smith) and seconded by Councillor Sioned-Mair Richards, that, in accordance with Council Procedure Rule 9.1, the order of business as published on the Council Summons be altered by taking an urgent item of business (Notice of Motion Regarding "Ukraine") at this point in the proceedings.

- 3.2 The Lord Mayor stated that Council Procedure Rule 26 states that "An item of business may be considered at a meeting of the Council as a matter of urgency, where it has not been possible to give five clear working days' notice, on the recommendation of the Chair, but the reason for such urgency must be recorded in the minutes. Any non-confidential or non-exempt report relating to such item must be made available for public inspection once it has been issued".

- 3.3 The Lord Mayor commented that in view of the conflict in Ukraine, it was proposed that a Notice of Motion regarding that matter be considered as an urgent item of business at today's meeting. The reasons for urgency and explanation of why it was not possible to submit the Notice of Motion in accordance with the usual timescales, was that this is clearly an important matter of concern to Members of the Council and the community in Sheffield, and that it is important for the Council to make a statement on the matter at the earliest opportunity. The conflict escalated after the agenda for the meeting had been published.

- 3.4 In view of the nature and timing of the issue, the Lord Mayor stated that she was satisfied that there were clear reasons for taking the Notice of Motion as an urgent item of business.

- 3.5 The proposed Motion was circulated to all Members of the Council on 1st March 2021 and has been published on the Council's website. Copies of the Motion were available in the meeting room.

- 3.6 The Lord Mayor stated that questions from two members of the public regarding the conflict in Ukraine had been received immediately prior to the start of the meeting, and she proposed to use her discretion, as chair of the meeting, and

permit the questions to be asked at this point in the proceedings.

- 3.6.1 Olena expressed her thanks and appreciation for the support shown by the Council and the people of Sheffield for Ukraine. She requested that such support should continue on the basis that urgent changes were needed on a national level, and without such changes, peace in Ukraine would never be achieved. Olena stressed that Russia would not stop themselves, and that action was needed from others to stop them and if this didn't happen, there was a danger of history repeating itself, as in the Second World War.
- 3.6.2 June Gwynn asked what steps the Council would be taking to help the people of Ukraine.
- 3.6.3 The Lord Mayor stated that responses to the comments and the question now raised would be addressed as part of the discussion to be held on the Notice of Motion.
- 3.7 On the motion of the Lord Mayor (Councillor Gail Smith), seconded by Councillor Peter Price, and following contributions from seven other Members, and a right of reply from Councillor Peter Price (on behalf of the Lord Mayor), it was -

RESOLVED: That this Council:-

- (a) notes with shock and horror the deeply upsetting situation in Ukraine and believes that Vladimir Putin's attack on Ukraine is an unprovoked, unjustifiable outrage and a heinous violation of international law that will have tragic consequences;
- (b) takes a stand in complete solidarity with the Ukrainian people as they bravely resist this assault;
- (c) notes the horrific ordeal facing many as they flee to safety and who now face a future that they could never have imagined;
- (d) notes that for many years Sheffield has been twinned with the city of Donetsk in Ukraine and we have a well-established Ukrainian community in our city, and believes we must stand with them and against the bullying tactics of Putin's Russian State and the military aggression that Ukraine is facing;
- (e) notes that this is not a war waged by Russian citizens but by its President and his high-ranking military officials, and notes that many Russians have made Sheffield their home;
- (f) notes that there are those in Russia who are standing up for what is right and making their voices heard against their own Government, and these people must be commended, and notes that due to brutal police crackdowns on freedom of speech it is dangerous to voice anti-Putin sentiments; and

- (g) believes that Sheffield is a city of sanctuary, and we should be proud of the fact we can provide a safe place in their time of need and that, though ultimately immigration and asylum matters are for the national government, we will always willingly and openly take our fair share of people in need.

4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

- 4.1 The Lord Mayor (Councillor Gail Smith) reported that three petitions and questions from eleven members of the public had been received prior to the published deadline for submission of petitions and questions for this meeting. On all three of the petitions, representations were to be made on behalf of the petitioners. Prior to the start of the meeting, one of the questioners had withdrawn her questions after receiving a written answer from the relevant Executive Member.

4.2 Petitions

4.2.1 Petition Requesting an E-Scooter Riding Academy and Safe Space for Children

The Council received an electronic petition containing 20 signatures, requesting an e-scooter riding academy and safe space for children.

Representations on behalf of the petitioners were made by Gordon Riley. Mr Riley stated that one of his businesses comprised an e-scooter and e-bike shop and repair centre, and he had noticed a sharp increase in the number of e-scooters being bought for use by children. He was aware of, and concerned about, the potential dangers this presented in terms of children riding the scooters on pavements or roads, which was still illegal. Mr Riley was therefore asking for help from the Council in terms of identifying a suitable safe space and an academy to allow for children to be educated on how to ride them safely and how to maintain them. He would also like to see the establishment of after-school clubs at which children could be shown how to ride safely and maintain their scooters.

The Council referred the petition to Councillor Alison Teal (Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure). Councillor Teal thanked Mr Riley for bringing the petition, and acknowledged the requirement on the Council to support all forms of low carbon transport. She indicated however, that current legislation did not allow for the riding of e-scooters on roads, and also referred to the trial currently being undertaken by the Department for Transport, in various areas of the country, on the use of e-scooters. On the basis that it was still illegal to ride e-scooters on pavements and roads in Sheffield, Councillor Teal stated that setting up an academy and safe space for children at this time could potentially cause confusion in terms of people thinking it was legal for them to ride them. She stated that following the outcome of the trials, and any subsequent change in legislation, the Council could work with Mr Riley to look at future possibilities.

4.2.2 Petition Requesting the Council to Improve Access for Elderly People, Young Women and Children to Mount Pleasant Park

The Council received a petition containing 160 signatures, requesting the Council to improve access for elderly people, young women and children to Mount Pleasant Park.

Representations on behalf of the petitioners were made by Nighat Basharat. Ms Basharat stated that she lived in the Sharrow area, and that the petition had been signed by residents in the Nether Edge and Sharrow area. The petitioners had raised concerns specifically about one area of the Park, which was being used as a dumping site, and which had attracted drug users, which had created fear for residents wanting to use the Park. Needles were regularly found in this area, which caused safety concerns for children. The petitioners were requesting lighting at the entrance to the Park, to provide clear visibility during the evening/night time, as well as a sense of security for users and residents living in the immediate vicinity. The petitioners were also requesting the provision of seating/benches, up to date facilities, such as exercise machines, the planting of flowers and plants and more regular clean ups. Ms Basharat also referred to the fact that if such improvements were made, it would encourage more people to use the Park, thereby improving their health and wellbeing.

The Council referred the petition to Councillor Alison Teal (Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure). Councillor Teal thanked Ms Basharat for bringing the petition, and suggested that she, and other local Ward Councillors, should meet her and visit the Park to discuss the petitioners' concerns. She stated that consideration could be given to improved lighting in the Park, and assured Ms Basharat that officers regularly visited the Park to clear up any needles found there. Councillor Teal stated that a number of benches and bushes had recently been removed from the Park for the purpose of deterring people from gathering there and causing anti-social behaviour.

4.2.3 Petition Requesting Action Regarding Odour and Noise Problems at Abbey Glen, Westfield

The Council received a petition containing 123 signatures, requesting action regarding odour and noise problems at Abbey Glen, Westfield.

At the request of the Lord Mayor (Councillor Gail Smith), Sean Corey made representations on behalf of the petitioners and asked the questions he had submitted along with the petition. Delphine Himsworth and Dawn Godson were also invited to ask the questions that they had submitted on this matter.

Representations on behalf of the petitioners were made by Sean Corey. Mr Corey stated that Abbey Glen was situated on Carley Drive, Westfield, on an industrial site, bordered by residential properties on three sides. There had been no issues with the previous owners of the site, but problems started when Abbey Glen acquired the site in June 2020. Residents experienced noise nuisance for seven days a week, in October 2020, when installation and refurbishment works commenced, with representations being made to the Council's Environmental

Protection Service (EPS). The problems got worse when the business became fully operational in October 2020, with residents suffering noise nuisance 18 hours a day, five days a week, with particular problems during the summer months when people had their windows open. The EPS were again involved, taking various noise surveys.

Mr Corey also raised the following questions:-

1. What is Amenity in a planning sense and what, therefore, is loss of Amenity?
2. How is it possible that a noisy, smelly factory like Abbey Glen can operate on a B1 site in a highly populated area, operate for 18 hours per day and furthermore, escape prosecution for planning breaches?
3. Do you think it's acceptable that the file relating to the original Planning Application has gone missing and will you immediately launch an investigation to find it, or do I have to go down the route of Freedom of Information?

Delphine Himsworth raised the following questions:-

1. About sleeping, having to sleep with windows closed in hot weather because of the noise and smell.
2. How it is affecting peoples' mental health.
3. Fire hazard because bedding is still being left outside and so many trees between them and the houses.

Dawn Godson raised the following questions:-

1. Why are the Council allowing Abbey Glen to blatantly breach planning rules by having more and more trollies stored outside, which make noise when moved about?
2. Why has the Council allowed a B2 business to move onto a B1 industrial estate, Abbey Glen are affecting people's mental and physical health and wellbeing with the working hours, smell and noise?
3. Abbey Glen are ruining our lives, we have not been able to relax in our own gardens, due to smell and noise, can't go to bed when we want due to noise and not having a safe haven. What is the Council now going to do about this?

The Council referred the petition and the questions to Councillor Mazher Iqbal (Executive Member for City Futures, Development, Culture and Regeneration). Councillor Iqbal thanked Mr Corey for bringing the petition, and Ms Himsworth and Ms Godson for raising the questions. Councillor Iqbal expressed his sympathy for what the residents were having to put up with, and apologised for the loss of the file containing the planning application, which he believes was lost when the Planning Service moved from a paper to an electronic filing system. He suggested that the best way forward would be to arrange a meeting between local residents, local Ward Councillors, officers from the Environmental Protection and Planning Services and Clive Betts, MP, to discuss the residents' concerns in detail.

4.3 Public Questions

4.3.1 Public Questions Regarding Birley Spa

Fiona Milne raised the following questions:-

Even though:

- Birley Spa is a unique Grade 2 Listed Building. The site is actually signposted by brown traffic signs. Brown traffic signs which indicate nearby recreational and cultural interest sites.
- Birley Spa has been a community building since the 1960s.
- The legacy of Alan Bailey MBE for our community IS Birley Spa.
- The Council's failure to maintain the building following the restoration has allowed it to deteriorate to the state it is now.
- The sale of building was halted due to public outcry.
- Birley Spa was made an Asset of Community Value in November 2019.
- The Friends Group wanted the building to become, with the help of the Council, a Green Community Hub for Mental Health and Wellbeing, Education and Nature.
- SCC declared a Climate Emergency 2019 - mentioning amongst other things, that a fairer, greener city is better for all of us.
- The results of the IWUN Project, Improving Wellbeing through Urban Nature, a 3-year project were taken into account by the Council when shaping their Green and Open Space Strategy and the Sheffield Strategy for Mental Health and Wellbeing. The IWUN Project validated our proposals for the Spa.
- The Covid pandemic, proved the value of the Spa for Mental Health and Wellbeing beyond any doubt.
- Health professionals contacted us about Green Social Prescribing at Birley Spa in the wake of the developing mental health crisis, but are unable to use the site due to lack of facilities because the building is in disrepair.
- Public Health Funding can be used for capital projects.
- The National Lottery Heritage Fund have said that they would consider an application in relation to Birley Spa again.
- The Council cite a duty of care to the building and yet left said building knowingly insecure for almost two years, rather than replace the front door,

which allowed massive water ingress into the upper floor.

Despite all of the above, the Council chose not to support the Friends of Birley Spa.

Our first question is simply, why?

The Council said that we needed, and they would pay for, a professional business plan in March 2020. They then reneged on that six months later, saying it was too expensive, suggesting instead that we get a cheaper quote, or even get students to do it. We were unable to do this as, in September 2020, the Council wanted to explore the possibility of finding funding to make the upper floor residential, as such we did not know how much of the building would be covered by any plan. Plus, we were told that the Council was also going to undertake a feasibility study regarding having a listed residential council property within parkland. In October 2021 we were told that the cost for residential conversion would be £1.7 to £2million. We can only assume that the Council would not be able to pursue that option. We have not seen any feasibility study. We have now been told to find £400k to cover the cost of repairs and provide a business plan. We have no means to apply for funding for the building without tenure or partnership, as the Council are very well aware. We have no reason to trust that the Council's stance would alter even with a cast iron business plan.

Our question is, the Council have stated that they do not want to set us up to fail. If so, then what would you call this?

In response, Councillor Cate McDonald (Executive Member for Finance and Resources) stated that the Council was committed to working with the Friends of Birley Spa to secure the future of the building. However, the building was in a very poor condition, and the costs of bringing it back into use were considerable. Given the significant financial pressures facing the Council at the present time, the Council does not have the resources to repair and redevelop the building, therefore a different solution was required. Councillor McDonald referred to the meeting between Council Members and officers and the Friends Group on 28th January, 2022 to discuss a possible way forward. Considerable work had been undertaken in terms of looking at how the building could be brought back into use, including the Council commissioning a number of technical reports to establish the required costs. The repair of the building was only the first stage, as funding would also be required to convert, run and maintain the building. She stated that a sound business plan was required to ensure that if the Friends Group was to take on the running of the building, they would have the necessary resources to do so. There were, however, doubts as to whether they would be able to do this. The Council was very supportive of the Friends Group's plan to apply for funding, and would be happy to provide a letter of support to any funder. Councillor McDonald stressed the importance of making a decision on the future of the building as soon as possible in the light of its condition.

4.3.2 Public Questions Regarding the Council's Banking Services Contract

Richard Teasdale raised the following question:-

I am a resident of Sheffield and a Local Group Co-ordinator for Sheffield Greenpeace. I am, quite frankly, terrified about the climate and ecological crises that are unfolding before our eyes. Back in 2019, Sheffield City Council declared a Climate Emergency, and then in 2021 a Nature Emergency. I was therefore shocked to discover recently, that the Council's current banking services contract is with Barclays. Barclays invests more in fossil fuels than any other European Bank. Over \$100 Billion since the Paris Climate Agreement in 2015. Simply put - Barclays is fuelling the climate crisis.

The Council's current banking services contract with Barclays is due to expire on 30th September 2022 with an intention of concluding procurement no later than the end of March 2022. In the Report of the Executive Director it states 'There is...an expectation that Bidders will abide with the principles of the Council's Ethical Procurement Policy and Ethical Code of Conduct for Suppliers.'

If the Council is serious about the Climate and Nature Emergencies and their Ethical Policies and Codes of Conduct, then surely they cannot consider engaging with any Bank that knowingly invests billions in climate destroying fossil fuels.

My question therefore is: how will Sheffield City Council ensure that the bank selected in the procurement process is a truly ethical and sustainable bank, that puts planet before profit?

In response, Councillor Cate McDonald (Executive Member for Finance and Resources) stated that the procurement would be ran as an open tender, in line with the Public Contract Regulations 2015 to ensure that a fair and inclusive process was undertaken. The tender documentation advised bidders that the Council would be encouraging environmental considerations and carbon reduction within all future contracts. In addition to price and quality criteria, bidders would also be evaluated on their social value commitments, including fighting climate change, reducing waste, economic and employment related values, such as the living wage, and equality, diversity and inclusion in the workplace. There was also an expectation that the bidders would abide with the principles of the Council's ethical procurement policy and ethical code of conduct for suppliers. The Council had had an ethical procurement policy for some years now, and it was in the process of strengthening the policy in relation to environmental considerations.

Korine Nohr raised the following question:-

Why does SCC bank at Barclays Bank?

In response, Councillor Cate McDonald (Executive Member for Finance and Resources) stated that Barclays had provided banking services for the Council since 2014, with such contract award being the subject of a procurement process at that time, and which complied with all required legislation. The banking services were now to be reprocured under an open competition.

Marieanne Elliott raised the following question:-

The Council uses Barclays bank, which is known to finance energy companies to expand oil and gas production. Barclays are chasing short-term profits at the expense of future generations. Will the Council commit to divesting from the fossil fuel industry rather than inflating it with further finance?

In response, Councillor Cate McDonald (Executive Member for Finance and Resources) stated that the Council would be undertaking an open and transparent procurement process for the contract for its banking services. Potential bidders would be advised of the Council's decision to declare a climate emergency, and setting a target for the city to be net zero carbon by 2030. The Council would be encouraging environmental considerations and carbon reduction in all future banking contracts.

4.3.3 Public Questions Regarding Community Gardens

Question asked by Marieanne Elliott

What is the Council's approach when residents in a community want to tidy up unused open space, to start up a community garden? Some areas in Sheffield now have a number of community gardens, these projects have benefits in terms of community cohesion, mental health and wellbeing, as well as physical health benefits and in some gardens, food growing and improved biodiversity. Many areas in the city don't have any yet. Is the Council supportive of communities who wish to start up community gardens in areas which currently don't have any?

In response, Councillor Alison Teal (Executive Member for Sustainable Neighbourhoods, Wellbeing, Parks and Leisure) stated that she would encourage anyone interested in community gardening to approach the Council. Whilst there was currently no agreed process at the present time, any requests would be considered on a case-by-case basis. Councillor Teal encouraged anyone interested to contact their local Councillors or herself, and also for people to speak to members of those groups already established on the basis that they would be more than happy to share their knowledge.

4.3.4 Public Questions Regarding Tackling Poverty

Question asked by Carrie Hedderwick

Given the shocking and criminal cutbacks by this and past Governments to the funding allocated to local authorities, and given that we are, at this moment, in a massive cost of living crisis because of rampant free market forces, we need to be fighting back against Government policies which are putting the burden of the cost of the crisis on ordinary working people.

Can the Council please inform us which Councillor is now the lead member for the Tackling Poverty Strategy; who is the lead officer on the Tackling Poverty Strategy, and what immediate action is the Council going to take in the face of these assaults on people's living standards?

In response, Councillor Julie Grocutt (Executive Member for Community Engagement and Governance) stated that it was back in March 2020 when the Cabinet approved the Tackling Poverty Framework for 2020-2030, restating its commitment to tackling poverty and agreeing to develop an action plan. Immediately following this, at the start of the Covid-19 pandemic, the Council worked with partners to deliver a Pandemic Poverty Response which covered the following areas. Provision of food boxes for urgent support and worked closely with citizens advice to refer those in need to food banks; helped food banks access supplies; administered the Covid-19 Emergency Hardship Grants and Self-Isolation payments; provided public health grants for voluntary, community and faith sector organisations to support immediate extra costs; the Council Tax liability was reduced by £150; supporting vulnerable people group established with partners to support a citywide response, including provision of information and support for people facing redundancy and provision of free school meal vouchers during school holidays.

As the Council had moved forward from the initial emergency response, it has continued to focus on practical responses while reinforcing its strategic commitment by identifying the following clear priority in the one-year plan - to support our diverse communities to recover from the impact of Covid by taking visible action to fight poverty and inequality. This work now sits with the Council Leader (Councillor Terry Fox) and with Eugene Walker identified as lead officer. The Council has been working internally with partners on the following responses - continuing to facilitate the supporting vulnerable people group and responding to issues identified; working with partners to convene a citywide response to the financial cliff edge that many people were now facing as a result of the Government policy and cost of living crisis, including looking to make the most of the resources within the city, providing support and information on welfare benefits, and looking at other specific issues around addressing the housing drivers of poverty.

The Financial Cliff Edge Group sits under the Sheffield City Partnership which, last October, hosted an Anti-Poverty Summit and brought together a diverse range of people to focus on identifying actions. Speakers at that summit included Councillor Abtisam Mohamed, Greg Fell (Director of Public Health), representatives of the Manor and Castle Development Trust, the Firvale Community Hub and Shelter and also Councillor Terry Fox. Using the outcomes from the summit, the Financial Cliff Edge Group is preparing a Poverty action plan. Front-line officers are holding discussions with residents on financial inclusion, targeting those in greatest need. Through the People Keeping Well project, early years' services, social workers, housing staff and housing associations, information is being communicated to citizens on the resources and support that is available to them. The Council's Communications service has also been issuing similar information citywide. The voluntary, community and faith sector is also being supported via the VCF Recovery Fund.

Councillor Grocutt stated that the Council would continue to offer emergency hardship support, including the household support fund, and would be reviewing its Hardship Support Fund. Private sector tenants were being supported through the wider housing top-up scheme and the Council would continue to support

residents via its Council Tax Hardship Scheme, school holiday support and food vouchers. She added that the budget proposal was to include £200,000 to increase the Council Tax Hardship Support Scheme to a total of £2m. An analysis of the awards made under this scheme showed that over 90% of those accessing the scheme were working age taxpayers.

4.3.5 Public Questions Regarding the Condition of the Road Surface at Mortomley Close, High Green

Question asked by Matt Wilson

It has come to my attention that residents on Mortomley Close, in High Green, were informed during the development of the Thorncliffe Leisure facility that due to construction traffic, the Council would re-surface the road even though it was not an adopted highway.

Having made enquiries as to why the road has not had repairs completed, officers from Culture and Leisure Services inform me that the traffic movements for the development of the Leisure Centre were far less than originally anticipated and the condition of the road prior to the development was documented as poor.

(a) Can you confirm whether the residents on Mortomley Close were informed of this and that the registered landowners of Mortomley Close would be responsible to undertake repairs/improvements to the road's condition and whether they have been given a chance to comment on the decision?

(b) The residents were left with a clear indication that following the completion of the work on Thorncliffe Leisure Centre, they could expect some improvements to the surface of the road. Would the Council be prepared to commit to filling in the existing potholes while the precise details of what was promised are established?

Councillor Cate McDonald read out a response on behalf of Councillor Paul Wood (Executive Member for Housing, Roads and Waste Management), stating that there was a formal reply to this question outlining the Council's decision as to why this was not a possibility. However, if the Council had made promises they should be honoured. To assist with clarification on this matter, Councillor Wood asked that any written communications that residents had received, whether it be by letter or email, be forwarded to his email address. Councillor Wood stated that under normal policy, the Council cannot carry out any repairs on unadopted roads as this could leave the Council with long term liabilities for any accidents or future issues that might arise, as well as changing the policy on unadopted roads. He said that after carrying out further investigations, should it become clear that the Council had made promises, he would look into the matter and after reviewing all the facts, he would contact Mr. Wilson shortly. Councillor Wood said that there may be other ways forward such as through the Parish Council, the Local Area Committee or the local community CIL and he would be happy to offer any advice on how to deal with the application should any further assistance be required.

4.3.6 (NOTE: Questions which had been submitted by Sam Wakeling, but which were

not asked at the meeting, would receive a written response from the relevant Executive Member).

5. MEMBERS' QUESTIONS RELATING TO URGENT BUSINESS

5.1 There were no questions relating to urgent business under the provisions of Council Procedure Rule 16.6(ii).

6. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

6.1 RESOLVED: On the motion of Councillor Dianne Hurst, seconded by Councillor Garry Weatherall, that:-

- (a) it be noted that Councillor Sophie Wilson resigned as a member of the Labour Group on the Council with effect from 1st March 2022, resulting in a revised political composition for the Council of Labour – 40 (including 7 Labour and Co-operative); Liberal Democrats – 29; Green – 13; Conservative – 1; Independent – 1;
- (b) Councillor Josie Paszek be appointed to serve as Executive Adviser for Housing, Roads and Waste Management, in place of Councillor Sophie Wilson;
- (c) it be noted that the Senior Officer Employment Sub-Committee, at its meeting held on 31st January 2022, appointed Tom Smith to the post of Director of Direct Services within the Place Portfolio and that Mr. Smith is expected to start in post on 16th May 2022; and
- (d) it be noted that the Senior Officer Employment Sub-Committee, at its meeting held on 1st February 2022, appointed William Stewart to the post of Director of Investment, Climate Change and Planning within the Place Portfolio and that Mr. Stewart is expected to start in post in June 2022.

7. TEMPORARY CHANGE TO THE CONSTITUTION - AMENDMENTS AT THE EXTRAORDINARY MEETING OF THE COUNCIL ON 23RD MARCH 2022

7.1 RESOLVED: On the motion of Councillor Julie Grocutt, seconded by Councillor Penny Baker, that this Council approves the addition to Section 12 (Amendments to Motions) of the Council Procedure Rules in Part 4 (Rules of Procedure) of the Constitution, as set out in the appendix to the report of the Director of Legal and Governance, to stipulate a process for handling amendments submitted by each political group for consideration at the Extraordinary Meeting of the Council to be held on 23rd March 2022 in relation to new governance arrangements for the Council.

8. REVENUE BUDGET AND CAPITAL PROGRAMME 2022/23

8.1 RESOLVED: On the Motion of Councillor Garry Weatherall, seconded by Councillor Joe Otten, that, in accordance with Council Procedure Rules 4 (Suspension and Amendment of Council Procedure Rules) and 11 (Motions which may be moved without notice):-

(a) Council Procedure Rule 17.5 be suspended to remove the 2-minute time limit on the speeches of the movers and seconders of amendments and a new time limit be set whereby a total of 20 minutes will be shared by the mover and seconder of each amendment, and all other speakers shall have 2 minutes;

(b) Council Procedure Rule 17.6 be suspended to remove the 25-minute time limit for the item of business; and

(c) Council Procedure Rules 17.7(d) and 17.12(a) be suspended to remove the right of reply for the mover of the motion.

8.2 It was formally moved by Councillor Dianne Hurst and formally seconded by Councillor Garry Weatherall, that, as recommended by the Co-operative Executive at its meeting held on 16 February 2022, as relates to the City Council's Revenue Budget and Capital Programme 2022/23:-

RESOLVED: That this Council:-

(1) requests the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted;

(2) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;

(3) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report;

(4) after noting the joint report of the Chief Executive and the Executive Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £411.800m, as set out in Appendix 3 of that report, as follows:-

Appendix 3

2021/22

Summary Revenue Budget

2022/23

£000

£000

Portfolio budgets:

239,172	People	268,890
135,538	Place	126,718
2,335	Policy Performance and Communications	2,114
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,614
<hr/>		<hr/>
420,414		440,336
 Corporate Budgets:		
Specific Grants		
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
 Corporate Items		
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
 Capital Financing Costs		
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
 Reserves Movements		
-57,341	Contribution to / (from) Reserves	-32,504
<hr/>		<hr/>
365,812	Total Expenditure	411,800
 Financing of Net Expenditure		
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,341
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
<hr/>		<hr/>

<u>-365,812</u>	Total Financing	<u>-411,800</u>
-----------------	------------------------	-----------------

- (5) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);
- (6) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;
- (7) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (8) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (9) approves the savings as set out in Appendix 2 of the Revenue Budget report;
- (10) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report;
- (11) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (12) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;
- (13) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (14) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report;
- (15) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also

implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;

- (16) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (17) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (18) notes that, based on the estimated expenditure level set of £411.800m set out in paragraph (4) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act"));
and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499.
3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
 - (a) **£1,628,376,964** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act

taking into account all precepts issued to it by Parish Councils.

- (b) **£1,376,465,670** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) **£251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) **£1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) **£654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) **£1,753,2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **£29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08

Commissioner								
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required

Appendix 5b

Council Tax Schedule 2022/23

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Appendix 5c

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

- 8.3 Whereupon, it was moved by Councillor Cate McDonald, seconded by Councillor Terry Fox, as an amendment, that the recommendations of the Co-operative Executive held on 16 February 2022, as relates to the City Council's Revenue Budget and Capital Programme 2022/23, be replaced by the following resolution:-

RESOLVED: That this Council:-

- (1) believes that whilst we are all learning to live in this new world alongside Covid-19, the consequences of the previous two years are still being felt and will continue to be felt for many more, and over two years we have seen unprecedented demand on our most important services, such as adult social care and support for vulnerable residents, and it is putting huge strain on our finances;
- (2) believes that despite the significant challenges a Labour-led administration will always look after vulnerable people in this city, and over the last twelve months we have continued to maintain essential services that meet the needs of our city whilst rising to the increased demand;
- (3) notes that in our city-wide fight against Covid-19 we have closely supported the NHS with their vaccine roll out to great success with hundreds of thousands of people in Sheffield now vaccinated, and provided personal protective equipment;
- (4) believes that the Labour-led Co-Operative Executive has continued to support residents and businesses that are struggling because of the pandemic; through initiatives such as free food vouchers during school holidays, support to the care sector, self-isolations grants and recovery support funding for businesses to the total of over £95million – all of which were committed to by the Council's previous Labour administration;
- (5) notes that this has not been achieved without significant financial pressure, and we are now facing one of the toughest budget gaps in recent years, with a decade of Government cuts reducing Sheffield's funding by £211million (29% or £828 per dwelling), and coupled with the pressures of Covid-19 means that our budget for 2022/23 has an initial shortfall of £98 million;
- (6) regrets that despite local authorities playing a key role in our nation's response to the crisis, the Government's spending review has, shamefully, highlighted that there will not be any additional funding for the ongoing impact of Covid-19;
- (7) believes, therefore, that at a time when our services are needed the most, we have less than ever to deliver them, but that despite this believes a Labour-led administration will always prioritise the needs and wellbeing of our residents and continue to put Sheffield first;
- (8) believes that the Labour-led Co-Operative Executive have managed our finances prudently and will ensure a balanced budget once again, but we have been left to make some very difficult decisions, sacrifices and savings, due to what we believe are failings from this Conservative government;
- (9) notes that we have had a decade of funding cuts under austerity, but

believes that this Co-operative Executive has made significant achievements this year and delivered a significant amount of unplanned and unprecedented work again this year, whilst not losing sight of what's needed to recover from this pandemic;

- (10) believes that we have forged on with many significant projects; putting Sheffield on the map, and making changes asked for by residents so that Sheffield can bounce back as an even better place to live, work and be proud of, delivering on Labour's key Local Election Manifesto commitments:-
- (a) implementing the new Local Area Committees, giving power to Sheffield's communities, devolving services to local areas, and giving local people a real say over decisions that affect their communities;
 - (b) introducing a new approach to community safety, with additional safer neighbourhood/sustainable community wardens;
 - (c) greater support and investment for the city's young people – increasing youth provision across the city so that now every ward has youth provision – as well as taking on even more council apprentices;
 - (d) proposing the renewal of Sheffield's district centres, right across the city, by delivering funded schemes in Hillsborough, Firth Park, Chapeltown, Broomhill, Mosborough and Walkley, as well as driving extra footfall to the city centre;
 - (e) fighting Sheffield's corner on a national stage, and using our procurement policies to deliver Community Wealth Building and keep more money in the local economy;
 - (f) maintaining the moral obligation to pay all employees the Foundation Living Wage (as a minimum), and encouraging our partners, 3rd party providers, and the range of employers across our City to pay (as a minimum) the Foundation Living Wage; and
 - (g) delivered a wide-ranging Leisure Strategy which will invest £100 million over 30 years, with Facilities to be revamped such as Ponds Forge, Heeley Pool and Gym; Beauchief, Birley and Tinsley golf courses; Sheffield Arena and Sheffield City Hall, and that the Council is also going to rebuild Springs Leisure Centre, Hillsborough Leisure Centre and Concord Sports Centre – creating a leisure offer the city can be proud of;
- (11) believes that it is clear from the budget the Labour-led Administration's commitment to tackling the climate emergency and delivering clean growth – cleaning the city's air, reducing our carbon footprint, protecting our green spaces, lowering bills and emissions for council homes, and

creating the jobs of the future;

- (12) believes that whilst all these achievements are laudable, it is just as important to this Labour-led Co-operative Executive to get the day-to-day council work right – and that a high standard and delivery of core services should always be a priority;
- (13) notes that the Budget will continue to maintain its critical services for the citizens of Sheffield, such as looking after older people, safeguarding vulnerable children, maintaining the city’s streets, pavements and verges, and providing the services on which we all depend such as waste collection, parks and environmental health services, provide excellent quality care and education to those who need it and improve our roads, transport links and connectivity;
- (14) notes that the Labour-led Co-operative Executive is working to drive down costs and deliver efficiencies by reviewing the way goods and services are procured, improving infrastructure to reduce ongoing costs, and to do everything we can to provide value for money for our residents;
- (15) believes that a key underpinning of the entire budget is a commitment to tackling inequalities and levelling-up the city, but in a uniquely Sheffield way with targeted support, rather than the Government’s spurious ‘levelling-up’ agenda, and that for many years Labour-led administrations have been committed to this;
- (16) believes that whilst there is a big challenge ahead of us, we must remain ambitious for the future of the city; supporting our residents, communities, and businesses to thrive, and to work together closely, with openness and purpose, towards a bright future Sheffield;
- (17) believes, however, that there is always more that we should be looking to do and given that Sheffielders are facing a cost-of-living crisis we must do everything we can to support our neighbourhoods;
- (18) believes, therefore, that the following should be added to the Budget, using unspent New Homes Bonus, CIL, and the Invest in Sheffield fund:-

District/Local Centres - £2m

£2 million to support the city’s district and local centres’ economic recovery. This will build on the programme delivered last year through the Covid-19: Economic Recovery Plan.

This will be earmarked for outside of the city centre.

Intervention and prevention - £1m.

Direct funding support for specific projects to help community organisations to tackle social isolation.

Street Clean Enforcement - £500k.

Street clean environmental enforcement one-off funding directed specifically to the areas of most need, to deal with issues around litter, vermin and street cleaning.

Extend Household Waste Recycling Centres openings to 7 days a week - £281k.

All sites open 7 days per week from Apr 1st to Sep 22 (Summer hours 9:30 to 17:30).

This would see the sites operate the same opening hours as seen during the same period in 2021 and will help to mitigate against the increased risk of queuing issues seen during the Summer months.

Local renewable energy for community and Council buildings - £3.5 million.

Help to tackle Sheffield fuel poverty and drive forward our Clean Growth Agenda.

Sheffield has declared a Climate Emergency and set a target for the city to be net zero carbon by 2030. The Pathways to Decarbonisation for Sheffield report produced by ARUP acknowledges the important role that small scale renewables will have in Sheffield meeting its decarbonisation targets.

To lead by example and to decarbonise appropriate buildings utilised by our communities, a proposal of £3.5m capital investment is sought to install renewable energy along with the required energy efficiency measures to support the installation of renewable energy on our estate, especially community hubs, such as schools, libraries, community centres and review council housing stock that may also be potential.

These schemes will not only support the decarbonisation of the Council's estate but will also instigate supply chain and low carbon business and skills opportunities in the local economy. Any schemes will be subject to full feasibility and business case.

As part of this funding, we will also look at how we keep the excess energy from the district heating network and explore options around an energy storage facility.

The funding will also be used to help lever in additional external grant funding such as the Public Sector Decarbonisation Scheme through which the Council has previously secured £1.0m for the decarbonisation of 4 council buildings. As the funding requirements become tighter, any capital from the Council can help increase the amount of grant funding.

Celebrating the Queen's Platinum Jubilee - £100k (Direct use of Invest in Sheffield Fund).

After the last two years, the very least Sheffielders deserve is a party. The four-day bank holiday weekend in June presents an ideal opportunity, with the city coming together to celebrate Her Majesty the Queen's Platinum Jubilee to mark her historic 70-year reign.

There will be no charge to residents to close roads for street parties and Council led events will be put on, together with extra funding for communities to deliver street parties and local pageants.

£100K for defibrillators for community centres (direct use of Invest in Sheffield Fund).

Working with community groups and charities to help match-fund their bids to install community Public Access Defibrillators (cPADs). Specific consideration for match-funding will be directed to areas without much current coverage.

£200K for Food Access Plan (direct use of Invest in Sheffield fund).

Extra support to help develop further and strengthen the food access plan, including increasing food sustainability and supporting luncheon clubs.

(19) therefore requests the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

Revenue Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
<u>Non-recurrent (One Off)</u>			
Allocate part of the New Homes Bonus	1,881	Intervention & Prevention - Community projects working to tackle social isolation (One Off)	1,000
		Food Access Plan (One Off)	200
		Extend Household Waste Recycling Centres openings to 7 days a week (One Off)	281
		Street Clean Fund (One Off)	500

Invest in Sheffield Fund	200	Celebrating the Queen's Platinum Jubilee (One Off)	100
Non-recurrent Savings	2,081	Non-recurrent (One Off) Spend	2,081
Savings Total	2,081	Spending Total	2,081
<u>Capital Budget Proposals</u>			
Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
		District / Local Centres Fund - To support the city's district and local centres' economic recovery (outside of the city centre) (One Off)	2,000
		Community Owned Renewable Energy Fund (One Off)	1,500
CIL	3,500	Community based defibrillators (One Off)	100
		Community Owned Renewable Energy Fund (One Off)	2,000
New Homes Bonus	2,100		2,100
Financing of Capital Proposals	5,600	Capital Spending Proposals	5,600

- (20) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, subject to the amendments outlined in paragraph (19) above, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (21) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report, subject to the amendments outlined in paragraph (19) above;
- (22) after noting the joint report of the Chief Executive and the Executive

Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £412.000m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (19) above, as follows:-

Appendix 3

2021/22	<u>Summary Revenue Budget</u>	2022/23
£000	-	£000
	Portfolio budgets:	
239,172	People	270,090
135,538	Place	127,599
2,335	Policy Performance and Communications	2,114
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,614
<u>420,414</u>		<u>442,417</u>
	Corporate Budgets:	
	Specific Grants	
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-34,385

365,812	Total Expenditure	412,000
Financing of Net Expenditure		
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,541
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
-365,812	Total Financing	-412,000

- (23) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);
- (24) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;
- (25) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (26) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (27) approves the savings as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (28) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (29) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (30) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;

- (31) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (32) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report;
- (33) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;
- (34) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (35) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (36) notes that, based on the estimated expenditure level set of £412.000m set out in paragraph (22) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and

- (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499.
3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
- (a) **1,630,457,964** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) **1,378,546,670** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) **251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) **1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) **654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) **1,753.2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local

Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

Appendix 5b

Council Tax Schedule 2022/23

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

8.4 It was then moved by Councillor Simon Clement-Jones, seconded by Councillor Shaffaq Mohammed, as an amendment, that the recommendations of the Co-operative Executive held on 16 February 2022, as relates to the City Council's Revenue Budget and Capital Programme 2022/23, be replaced by the following resolution:-

RESOLVED: That this Council:-

- (1) would like to thank the staff who have been so effective, knowledgeable, and accommodating during this budget setting process;
- (2) believes all of Sheffield City Council's staff continue to work hard for the people of Sheffield and have done so especially during these unprecedented times;
- (3) therefore, wishes to thank them for their hard work both already and in the upcoming years to help Sheffield recover from the impact of Covid;
- (4) believes this budget amendment sets out a positive liberal vision for Sheffield that will support employment and business recovery, improve our natural environment, and cut emissions;
- (5) believes this budget also sets out a liberal vision for Sheffield that will truly devolve power and decision-making to local communities, working alongside our new committee structure to make Sheffield a leading light for involvement, participation, and accountability in its political systems;
- (6) remains concerned that public finances will undoubtedly be under huge strain in the years ahead but believes that investment in our local public services is critical to our national recovery in the next year and beyond;
- (7) believes that this uncertainty forces local authorities to raise regressive Council Tax, instead of funding local government more fairly out of general taxation and replacing Business Rates in England with a commercial landowner levy based on value of commercial site;

- (8) particularly condemns the current Government's approach to funding the NHS and Adult Social Care, and believes that a new long term funding settlement for social care is desperately needed to sustain vital services, particularly for places like Sheffield which has a relatively low council tax base but a high level of need;
- (9) believes that the Liberal Democrat proposal of raising income tax by a penny in the pound will make progress in meeting this need for a long-term funding settlement and greatly relieve the pressure on adult social care and the NHS;
- (10) believes that Sheffield City Council's financial situation has been aggravated by the impact of Brexit, and on the capacity of both the local and national economy to generate the resources that our public services badly need;
- (11) believes that Sheffield City Council's financial situation is aggravated by the ineptness of previous decisions made by South Yorkshire Labour leaders who have deprived Sheffield of automatic early access to £10's of millions of central government funding;
- (12) specifically calls upon the City Region Mayor to more urgently take action to improve our local public transport networks, to exercise powers to bring bus services back under local control (franchising), and calls on central government to provide significant long-term funding to revitalize local transport and aid Covid recovery;
- (13) believes that although the Council is facing financially difficult times, the current and previous Labour-led Administrations have still had choices about where to spend our money, and have often made the wrong choices over the past ten years, for example:-
 - (a) protecting taxpayer subsidies for Trade Unions whilst slashing funding to local communities;
 - (b) continuing to spend vast amounts on Council spin doctors whilst cutting front line services; and
 - (c) spending millions on costly consultants and propping up Sheffield City Trust;
- (14) further believes that this city still suffers from the poor choices made by the previous Labour Administrations, particularly the financial burden of around £19 million every year until 2024 to repay the debt from the major sports facilities associated with the financially disastrous World Student Games, even after Don Valley Stadium has now been demolished;
- (15) notes that, further to this, the Administration has continued giving millions to Sheffield International Venues (SIV) to keep the venues open

after what the Liberal Democrat Group believe are years of poor oversight by Sheffield City Council;

- (16) believes, that to recover from the pandemic, Sheffield needs clear leadership and a clear, positive vision for business in the city; one that will be flexible enough to adapt to a changing economy;
- (17) therefore, believes that Sheffield needs investment and a wide range of businesses to improve our prosperity and enable us to compete on equal terms with other major UK cities;
- (18) believes that bringing inward investment and jobs to the city supporting people to start their own business should always be a priority for the Council;
- (19) notes that we are in a Climate Emergency and if we do not act now to reduce carbon emissions, we will soon be in a Climate Catastrophe;
- (20) believes the Liberal Democrats are the only party with a full plan to tackle climate change and this budget includes proposals that will help Sheffield achieve its target of carbon zero by 2030 by increasing Sheffield's tree cover, making recycling easier, and investing in infrastructure that will help to mitigate climate change;
- (21) believes that by making Sheffield a greener place to live and supporting community projects, we can improve people's health and well-being across the city;
- (22) believes that what is even more concerning than some of their financial choices is the way this Administration operates, centralising decision making and often ignoring the concerns and wishes of the people of Sheffield;
- (23) condemns what we believe was previous Labour administrations' mismanagement of the 'Streets Ahead' contract, particularly with a view to the felling of healthy street trees, and that for more than three years whilst, we believe, the Council refused to engage with residents about the implementation of the 'Streets Ahead' contract, trees were felled;
- (24) hopes that the Council will learn lessons from this episode, from the upcoming inquiry and by engaging in a meaningful way with Sheffield's citizens;
- (25) asserts that the purpose of this Council is to represent, work for and be the voice of the people of Sheffield, and that it is important that our decision making reflects the interests of the city as a whole and always putting people at the forefront of our choices;
- (26) further asserts that this could be better achieved by the Liberal Democrat policy of devolving more decision-making powers and

corresponding budgets to our Local Area Committees, to give local communities as much control as possible over decisions that directly affect them;

- (27) believes that alongside the move to a new modern committee system, this devolution to local area committees can bring improved democratic engagement to our city;
- (28) understands the huge financial strain this Council has been put under by central government cuts to local government;
- (29) however, believes that there is a better, different way for a city council to operate and that this budget amendment demonstrates that it is possible, even in difficult times, to be responsive and work with local people;
- (30) asserts that, by making some simple savings and spending the same money differently, the Liberal Democrat alternative budget would give Sheffield –

A Listening Council, by:-

- (i) increasing the neighbourhood portion of CIL from 15% to 30% for use by local communities to spend money on infrastructure and fully compensate them for the disruption and pressures that come from big developments in their area;
- (ii) significantly increasing the responsibilities of and budgets to be spent by Local Area Committees, giving each on average an additional £575,000 to spend as they wish over the next year; and
- (iii) allowing each LAC to spend this extra money how they wish on the needs and priorities of local people and communities, rather than being decided by Town Hall, for example, items that each LAC may wish to fund, depending on local circumstances and choices, could include the following:-
 - (a) increasing the city's current tree planting target to 200,000 trees over the next 10 years;
 - (b) providing for community "Bring Out Your Rubbish" days in areas where there is typically low car ownership; residents will be provided with a skip for large items of rubbish from their homes, to help reduce fly tipping in our local areas;
 - (c) cleaning up Sheffield by investing in a task force to crack down on litter, fly tipping, graffiti, and dog mess, reversing a cut to this budget;
 - (d) investigating the organisation of volunteer graffiti teams so

residents who want to help clean up graffiti in their areas are supported to do so;

- (e) starting a climate warden scheme, giving local people the support to clear icy footpaths and roads in their local communities, support communities in times of severe flooding, and help with adapting to a changing climate;
- (f) encouraging wildlife by planting wildflowers and rewilding areas to improve Sheffield's natural environment;
- (g) putting aside extra funding for more school crossing wardens to help children get to school safely;
- (h) providing money to community groups who provide sports activities; and
- (i) investing in road safety schemes; such as, traffic systems, pedestrian crossings and school crossing patrols, paying particular attention to where the community have made a call for a particular scheme in their area;

A great place for everyone to live, by:-

- (i) investing in the creation of an energy efficiency service in the Council's Private Sector Housing service which will provide the go to place for people to improve the energy efficiency of their homes and for landlords to improve homes for their tenants, reduce fuel poverty and help to meet the city's aim to be carbon neutral by 2030;
- (ii) improving Sheffield's recycling record by committing £800k to pilot a scheme to increase the types of plastic that can be recycled here in our city;
- (iii) investing over £400,000 in increasing the size of the blue bin so the first 5% of households in Sheffield who request them are able to recycle cardboard and paper more easily;
- (iv) committing more than £250k to keep all Sheffield City Council recycling centres open seven days a week to improve access for everyone;
- (v) increasing the number of on-street recycling bins across Sheffield by replacing single bins for rubbish only with double bins for rubbish and glass, paper, and plastic, making it easier for people to recycle;
- (vi) investigating a reverse vending recycling system where people will receive a cash reward for recycling cans and plastic bottles;

- (vii) creating a £50k fund available to local communities from a 'Greener Sheffield' pot, an additional pot of money to decide how best they would like to invest in their environment;
- (viii) investigating mid terrace passageway (gennel) insulation to make Sheffield housing more energy efficient; and
- (ix) looking into innovative bin strategies used at other local authorities to find ways of encouraging more recycling and less fly-tipping;

City Regeneration, by:-

- (i) through extra LAC funding, investing in local and district shopping centres to support businesses outside the city centre, in places such as Woodseats, Chapeltown, Hillsborough, Woodhouse, Darnall, Crookes, Page Hall, and Mosborough;
- (ii) doubling Council funding for the Launchpad business support programme, with particular emphasis on young people who want to start their own business and introducing a grant/award scheme to support the above;
- (iii) over the medium term, using a target of 10% of the unallocated community infrastructure levy (CIL) money to support small business infrastructure to allow the city's independent businesses to flourish by amending the Regulation 123 list which governs how CIL can be spent;
- (iv) supporting Associate Libraries and their volunteers by providing £113k's worth of professional librarian support; and
- (v) over the medium term, using a target of 20% of city wide CIL for infrastructure that will help to mitigate the effects of climate change, such as planting trees, flood defences and improved moorland management;

Support for Sheffield's people, by:-

- (i) striving to improve the quality of care and the retention of staff in the crucial social care sector by investing in a training and development supplement for front line, paid physical & mental health and disability carers;
- (ii) supporting Sheffield's foster carers, who look after some of our city's most challenging and vulnerable children, and encouraging more people to sign up to become foster families with a discretionary reimbursement of Council Tax; this has the potential to save the Council significant sums in reducing the amount spent

on agency foster placements;

- (iii) investing £60k in Sheffield Young Carers so they can provide their service users' free bus travel across Sheffield;
- (iv) providing support for mental health in schools following disruption to pupils during the pandemic;
- (v) support Citizen's Advice Bureau with an increase of £50k in grant funding grant to support increased face to face working;
- (vi) recognising the importance of Ward luncheon clubs and providing an extra £25k to reinstate clubs and help their recovery post covid; and
- (vii) investing in extra members of staff in the Council's Private Sector Housing team to deal with some of the problems in the city's fast growing private housing sector;

Transport that works, by:-

- (i) investigating reinstating a free city centre electric bus service as soon as possible to reduce journeys by car into the city centre and recognising the city centre as a vibrant hub to live, work and play;
 - (ii) recognising that walking and cycling are by far the best ways to travel for the environment and for the health of people in Sheffield and that we should therefore strive to develop 15 minute-neighbourhoods;
 - (iii) ensuring, in order to help with this, that 10% of CIL is invested over the medium term in major active travel schemes to encourage walking, the uptake of cycling and improve safety for cyclists and pedestrians in our city;
 - (iv) providing businesses with E-cargo bikes to reduce congestion emissions by vans across Sheffield; and
 - (v) devolving decision making over up to £1.5 million of transport funding from the Executive to local communities to be allocated, via Local Area Committees;
- (31) believes that the people of Sheffield deserve a City Council that provides good value for money for all residents of Sheffield, is open for business, is responsive to and works with the people of Sheffield and protects our natural environment and heritage which make our city such a great place to live;
- (32) therefore requests the Executive Director, Resources to implement the

City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

Revenue Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
Recurrent			
		Private housing sector officers (x 1.5) (Full Year)	50
Delete 3 senior manager posts (Half Year)	99	Provide additional professional librarian support for associate libraries (Full Year)	113
Reduction of taxpayer subsidy to trade unions	245	Energy efficiency advice service for householders (Full Year)	50
		Additional collection costs for the larger blue bins - first 5% of households who request them	120
Cessation of the Welcome to Yorkshire Membership	50	Welcome to Sheffield Fund	50
Recurrent Savings	394	Recurrent Spend (must be equal or less than recurrent savings)	384
Non-recurrent (One Off)			
Allocate part of the New Homes Bonus	3,564	Additional Delegated Fund to be utilised by the LACS for revenue spend, such as: * grants for local sports and community clubs/groups, * a "Clean Up Sheffield" task force, * young people, * community safety, * community allotments,	1,575

		<ul style="list-style-type: none"> * below standard school crossings, * community recycling and food waste collection schemes, * bring out your rubbish days, * wildflowers, tree planting, * fly tipping, * graffiti and snow wardens <p>(One Off)</p>	
Reallocation of Invest in Sheffield Fund	406	100% Council tax relief for Foster Carers (up to Band D) (One Off)	419
		Free bus pass for members of Sheffield Young Carers Group (One Off)	60
		Increase grant to Citizen's Advice Bureau for face to face meetings (One Off)	50
		Support young people who want to start their own business in Sheffield (One Off)	95
		Mental Health in maintained schools (One Off)	50
		Ward Based Luncheon Club Covid Recovery Fund (One Off)	25
		Fund training for front line staff who provide direct care to those with physical and mental health needs or disability to improve the quality of care and the retention of staff (One Off)	200
		Investigate as a priority the reinstatement of free city centre buses at 15 minute frequency, 12 hrs per day, 6 days a week (revenue element) (One Off)	100

		Create a Greener Sheffield fund (One Off)	50
		Investigate reverse vending machines (Half Year) (One Off)	25
		Increased blue bin capacity collection - revenue costs of providing bigger blue bins to the first 5% of households who request them (One Off)	100
		Introduce a six month pilot to increase the types of plastic that can be recycled in Sheffield - e.g. yoghurt pots, carrier bags, margarine tubs, food trays and bottle tops (Half Year) (One Off)	800
		Keep recycling centres open seven days a week (Half Year) (One Off)	281
		Investigate mid terrace passageway (gennel) insulation (One Off)	50
		Investigate brownfield development opportunities (One Off)	50
		Investigate innovative bin strategies used at other LA's (One Off)	50
Non-recurrent Savings	3,970	Non-recurrent (One Off) Spend	3,980
Savings Total	4,365	Spending Total	4,365

Note: £10k of unused funds generated by Recurrent Savings are used to balance the non-recurrent section of the Table

Capital Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
		Additional Delegated Fund to be utilised by the LACS for capital spend, such as local road safety, walking and cycling schemes, and Local and District Centres - Woodseats, Chapeltown, Hillsborough, Woodhouse, Darnall, Crookes, Page Hall and Mosborough (One Off)	2,450
CIL	2,450		2,450
		E-Cargo Bikes (Grants) (One Off)	50
		Provide bigger blue bins to the first 5% of households that request them (One Off)	308
		Replace 96 single street bins with double aperture bins with recycling facility (One Off)	78
Available New Homes Bonus, after revenue proposals	436		436
Over the medium term, ensure at least 40% of CIL is devoted to these proposals, which would be in addition to any spend subsequently agreed via TCF, Active Travel Fund, Road Safety Fund, etc.	Cost Neutral	Green and Climate Infrastructure (20%), Walking, Cycling and Active Travel Schemes (10%), Small Business Infrastructure (10%)	Cost Neutral
Subject to satisfying any statutory restrictions, and as CIL becomes available, devote 30% of CIL to neighbourhoods	Cost Neutral	Increase neighbourhood portion of CIL from 15% to 30%	Cost Neutral
Financing of Capital Proposals	2,886	Capital Spending Proposals	2,886

Local Transport Plan Budget Proposal

Devolve decision making over up to £1.5 million of transport funding (assuming this is available if the design budgets do not progress) away from the Executive to local communities to be allocated, via Local Area Committees.	(£'000)	Nil	(£'000)
	Cost Neutral		Cost Neutral

- (33) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, subject to the amendments outlined in paragraph (32) above, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (34) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report, subject to the amendments outlined in paragraph (32) above;
- (35) after noting the joint report of the Chief Executive and the Executive Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £412.206m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (32) above, as follows:-

Appendix 3

2021/22	<u>Summary Revenue Budget</u>	2022/23
£000		£000
-		
	Portfolio budgets:	
239,172	People	269,835
135,538	Place	129,998
2,335	Policy Performance and Communications	2,114
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,359
<u>420,414</u>		<u>444,306</u>
	Corporate Budgets:	
	Specific Grants	
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652

-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-36,068
<u>365,812</u>	Total Expenditure	<u>412,206</u>
	Financing of Net Expenditure	
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,747
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
<u>-365,812</u>	Total Financing	<u>-412,206</u>

(36) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);

(37) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of

Reserves from paragraph 2 of the Revenue Budget report;

- (38) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (39) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (40) approves the savings as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (32) above;
- (41) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report, subject to the amendments outlined in paragraph (32) above;
- (42) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (43) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;
- (44) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (45) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report, subject to the amendments outlined in paragraph (32) above, if applicable;
- (46) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;
- (47) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;

- (48) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (49) notes that, based on the estimated expenditure level set of £412.206m set out in paragraph (35) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD
CALCULATION OF RECOMMENDED COUNCIL TAX FOR
2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499.
3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
 - (a) **1,632,347,314** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
 - (b) **1,380,436,020** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
 - (c) **251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
 - (d) **1,757.7748** being the amount at 3(c) above (Item R), all divided by item T

(1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).

- (e) **654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) **1,753.2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48

South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

Appendix 5b

Council Tax Schedule 2022/23

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41

South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Appendix 5c

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

8.5 It was then moved by Councillor Douglas Johnson, seconded by Councillor Martin Phipps, as an amendment, that the recommendations of the Co-operative Executive held on 16 February 2022, as relates to the City Council's Revenue Budget and Capital Programme 2022/23, be replaced by the following resolution:-

RESOLVED: That this Council:-

- (1) believes that the changes to the administration of this Authority since May 2021 have been transformative of its culture, openness and initiative;
- (2) conveys its gratitude to all this Council's direct and indirect workforce, as well as its partners in the voluntary, community, faith and commercial sectors, for their actions in making Sheffield a better place;
- (3) recognises that the difficulties this Council faces in balancing its budget

this year are unprecedented, even after a decade of government cutbacks on basic council services;

- (4) believes, however, that long-term, outsourced contracts with big private businesses have not taken an equivalent share of the cuts to Council services over the last 12 years; and that long-term costs of finance stretch into Sheffield's future until 2057;
- (5) therefore believes it is the duty of all elected members to take on the responsibility of running this Council in the best interests of Sheffield's residents, prioritising the available resources to protect communities and the most vulnerable, and working towards a more equitable and resilient city;
- (6) welcomes the substantial central government boosts of capital spending for specific schemes in Castlegate, Fargate, Attercliffe, the Connecting Sheffield transport plans, home insulation and for Covid-related grants to businesses, but believes that piecemeal, unpredictable grants and councils competing with each other for limited funds, are no replacement for the proper funding of local services under democratic control;
- (7) believes that austerity was a political choice made by the bigger political parties and that the massive government intervention to address Covid demonstrates how the money is available if the political will is there;
- (8) therefore believes, whilst we must not let up on pulling each and every lever on Government to draw down resources for our city, we must improve the resilience of our finances and make Sheffield as self-sustaining as it possibly can be;
- (9) therefore welcomes the commitment that the Housing Service will be working up further proposals to use Housing Revenue Account investment to consider large-scale home insulation projects, through modern systems of construction and retrofitting such as the Energiesprong approach, in a financially-sustainable way that does not rely solely on the vagaries of government grants;
- (10) notes that about a third of carbon emissions come from domestic properties and that, given the Council's role as a landlord, this is a significant area for intervention;
- (11) notes the rising cost of energy bills and the fact that cold homes kill, and believes that this approach towards tackling fuel costs will be of most benefit for those families on the lowest incomes and that such schemes will help reduce inequality across the city;
- (12) notes the declaration of the Climate Emergency in 2019, the creation of a new sustainability team and the 10-point plan for climate change, the heightened urgency reflected in the UN Intergovernmental Panel on Climate Change report published this week and so recognises the need

to act now on the climate crisis at local, regional and national level;

- (13) is pleased at the Green Homes Grants being rolled out in the public and private sectors but believes that the challenge for acting on climate change is to transform the city's housing stock at scale, not merely to encourage small pilot schemes and demonstration projects;
- (14) will go further and will also set aside £3m of unallocated New Homes Bonus to create a Carbon Reduction Investment Fund, to complete new sustainability projects that reduce carbon consumption in order to avoid unnecessary delay in achieving our 2030 net carbon zero target;
- (15) recognises the benefits of locally-produced energy and will therefore commit to the initial work to investigate the potential for a large-scale solar farm and suitable site locations in the forthcoming Local Plan;
- (16) recognises that the pupils of today are the citizens of tomorrow and that a demonstration of renewable technologies should be provided for maintained schools in Sheffield to give them hope for the future, showing them that renewable energy helps power their school, be it from wind, solar or other renewables;
- (17) therefore will promote energy efficiency schemes and renewable generation in maintained schools by using £500,000 of unallocated Community Infrastructure Levy (CIL), making this a positive for learning as well as providing a source of sustainable energy;
- (18) notes that approximately another third of carbon emissions come from road transport and welcomes the forthcoming clean air zone and the grants scheme which will unlock payments to small businesses to upgrade taxis and vans;
- (19) recognises the vast potential for significantly more journeys to be made on pleasant environments on foot or by bike, as well as the scope for increasing the number of journeys made by bus or tram;
- (20) will therefore commit to a significant investment of a further £3m, predominantly funded from unallocated CIL, into better walking and cycling routes, including safely segregated cycle ways, small-scale interventions and installations to secure bike storage, thereby increasing the numbers of Sheffield's citizens cycling to work and contributing towards improved physical and mental health and better air quality;
- (21) recognises the need for a FreeBee bus service and commits to carry out the implementation of such a service, with operational costs to be met in future years from monies applied to strictly one-off costs in 2022-23;
- (22) believes that central government's inadequate funding of public transport has contributed to worsening social equality and higher carbon

emissions;

- (23) however, also believes that local authorities across South Yorkshire have continued to undermine bus and tram services by continuing to subsidise low-cost or free parking in town and city centres;
- (24) therefore, pledges to address this by raising parking fees to ensure that those who choose to drive into the city centre, make a fairer contribution towards the social costs of underfunded public transport;
- (25) believes that many complaints of parking infringements go unchecked and will therefore fund additional resources for civil enforcement officers, to be provided with e-bikes instead of patrol cars, where possible, to take more effective action to tackle dangerous and irresponsible parking;
- (26) furthermore, will invest in additional road safety equipment such as camera cars and Vehicle-Activated Signs (Smiley SIDs) to make roads safer, especially near schools;
- (27) believes that elected councillors should lead by example and will therefore stop reimbursing car-parking claims for Elected Members who do not have a blue badge;
- (28) will develop proposals to introduce a workplace parking levy for larger employers, in order to generate additional long-term revenue to invest in the city's public transport, whilst improving air quality and encouraging more active forms of travel to work, noting that the smaller city of Nottingham raises £9 million a year to invest in public transport improvements, active travel and grants to businesses;
- (29) welcomes the take-up of the e-cargo bikes promoted in the Green Group's earlier budget proposals; and will develop this idea further through working up ideas to create a zero-emission last-mile distribution hub, to allow the Council, businesses and organisations to deliver goods around the city in a cleaner, quieter, more sustainable way;
- (30) recognises the need for much more secure cycle storage and will fund increased numbers of secure cycle storage units, working with both housing providers and operators of Multi Storey Car Parks by providing cycle racks, signage and promotional material;
- (31) recognises the need to address congestion, blocked pavements and access caused by home deliveries, taxis and street clutter and so will commission an investigation into finding solutions that will benefit residents and businesses alike;
- (32) recognises the dependence of our social care costs on the private market and therefore intends to develop a model of "Community Care Co-operatives" that would take the profit motive out of the care sector and it is our belief that any surpluses could be used to deliver better, locally-

delivered services to vulnerable people and better support for carers who will be paid at least the Living Wage;

- (33) recognises growing concern about the negative impact of alcohol abuse on physical health, mental health and on crime levels and violence, so supports a feasibility study into introducing a night-time levy on licensed premises to provide support on alcohol recovery and addressing addiction;
- (34) will also create a Parks Safety Improvements Fund for improvements such as new lighting, to enable all, especially women and marginalised groups, to feel safer to use parks during winter and evenings, such funds to be spent following open consultation;
- (35) recognises the hard work of Sheffield citizens and organisations like South Yorkshire Climate Alliance and South Yorkshire Fossil Free Campaign, who have highlighted the economic risks attached to fossil fuels and the need for Sheffield City Council to do business ethically, and welcomes the inclusion, in its Treasury Management Strategy, of commitments not to hold any direct investments in fossil fuels or companies involved in tax evasion or grave misconduct;
- (36) approves the updating of the statutory Regulation 123 list to include the spending of unallocated Community Infrastructure Levy within the limits set out above;
- (37) therefore requests the Executive Director, Resources, to implement the City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

Revenue Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
<u>Recurrent</u>			
<u>Parking Fees</u>			
Increase fees for On-Street & Off-Street parking, Parking Permits, Bay Suspensions and Parking Permit Zones by up to 40p/hour	819	Recruitment of 6 extra parking enforcement officers at net £4k each	24
Remove Elected Members' car parking claims	2	Further walking and cycling road safety measures - revenue contribution to	387

		capital	
Increase parking fees in parks to £1.50 per hour	84		
	905		411
<u>Non-recurrent (One Off)</u>			
-		Preparatory work and signage, promotion and marketing of the Electric FreeBee (One - Off)	100
		Road safety equipment and materials - part revenue contribution to capital (One-off)	94
-		Feasibility study to address highway congestion and pavement parking caused by home deliveries and meeting the needs of business for servicing (One Off)	50
		Workplace Parking Levy Study (Grade 8 post to develop work) (One Off)	100
		Feasibility study on a zero-emission last-mile delivery hub (One Off)	50
		Provision of secure bike storage units - revenue contribution to capital (One-off)	100
Use of unallocated New Homes Bonus	114	2 Development workers in Adult Social Care for one year working on community care co-operatives (Grade 9) (One Off)	114
Use of unallocated New Homes Bonus	50	Feasibility into establishing a late-night levy on licensed premises to fund alcohol support activity and Mental Health support for people	50

		living on the streets (One Off)	
Use of unallocated New Homes Bonus	25	Feasibility study on a Warrington-style solar farm (One Off)	25
	189		683
Savings Total	1,094	Spending Total	1,094

Capital Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
<u>Non-recurrent (One Off)</u>			
Use of unallocated New Homes Bonus	3,000	Creation of a Carbon Reduction Investment Fund (One Off)	3,000
Use of unallocated New Homes Bonus	200	Parks Safety Improvements Fund (One Off)	200
Use of unallocated CIL	2,500	Improved transport infrastructure, including segregated cycle lanes (One Off)	2,500
Use of unallocated CIL	500	Energy efficiency & renewables for maintained schools (One Off)	500
Use of unallocated CIL	100	Bike storage facilities across the City £5k per pod. Assume revenue maintenance costs covered by small fee to customer (One Off)	100
Financing of Capital Proposals	6,300	Capital Spending Proposals	6,300

- (38) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, subject to the amendments outlined in paragraph (37) above, and that block allocations are included within the programme for noting at this stage and detailed proposals will

be brought back for separate Member approval as part of the monthly monitoring procedures;

- (39) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report, subject to the amendments outlined in paragraph (37) above;
- (40) after noting the joint report of the Chief Executive and the Executive Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £411.800m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (37) above, as follows:-

Appendix 3

2021/22	<u>Summary Revenue Budget</u>	2022/23
£000		£000
	Portfolio budgets:	
239,172	People	269,003
135,538	Place	126,795
2,335	Policy Performance and Communications	2,112
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,614
<u>420,414</u>		<u>440,525</u>
	Corporate Budgets:	
	Specific Grants	
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	

13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-32,693
<u>365,812</u>	Total Expenditure	<u>411,800</u>
	Financing of Net Expenditure	
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,341
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
<u>-365,812</u>	Total Financing	<u>-411,800</u>

- (41) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);
- (42) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;
- (43) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (44) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (45) approves the savings as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (37) above;
- (46) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report, subject to the amendments outlined in paragraph (37) above;

- (47) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (48) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;
- (49) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (50) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report;
- (51) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting, subject to the amendment outlined in paragraph (37) above relating to Elected Members' car parking claims and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;
- (52) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (53) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (54) notes that, based on the estimated expenditure level set of £411.800m set out in paragraph (40) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD
CALCULATION OF RECOMMENDED COUNCIL TAX FOR
2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act"));
and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499.
3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
 - (a) **1,629,470,964** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
 - (b) **1,377,559,670** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
 - (c) **251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
 - (d) **1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
 - (e) **654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
 - (f) **1,753.2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.

5. **29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18

South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

Appendix 5b

Council Tax Schedule 2022/23

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

8.6 It was then moved by Councillor Lewis Chinchen, and formally seconded by the Lord Mayor (Councillor Gail Smith), as an amendment, that the recommendations of the Co-operative Executive held on 16 February 2022, as relates to the City Council's Revenue Budget and Capital Programme 2022/23, be replaced by the following resolution:-

RESOLVED: That this Council:-

- (1) recognises the challenges that Sheffield has faced over the last two years with the pandemic and the impact this has had on our communities and businesses;
- (2) believes we have a crucial role to play in the city's recovery, from supporting our local high streets to tackling loneliness and social isolation;
- (3) believes councils operate at their best when they work as close to communities as possible and in partnership with residents, community groups and businesses;
- (4) asserts that top-down and centralised policy-making risks the Council becoming increasingly out of touch with the citizens it is elected to represent and welcomes the progress that Local Area Committees (LACs) have made;
- (5) notes that Sheffield has been allocated various grants and funding from the Conservative Government, including:-
 - (a) £200m for investment in Sheffield's transport infrastructure including renewal of the Supertram network, and notes the current Labour South Yorkshire Mayor's comments that he wanted a 'stronger, greener, fairer South Yorkshire and this settlement marks a big step forward on that journey';
 - (b) £20m regeneration funding for Castlegate and £17m for Attercliffe from the Government's Levelling Up Fund;

- (c) £13m from a Brownfield Fund to transform derelict sites with new housing, jobs and infrastructure, and notes that the Government chose Sheffield as one of only two cities to benefit first from this Fund;
 - (d) funding to develop business cases for the Don Valley Line between Stocksbridge and Sheffield and the Barrow Hill Line between Sheffield and Chesterfield;
 - (e) £24.1m of Towns Fund money to Stocksbridge, which will be invested in the local high street, local buses, as well as new sports facilities and active travel infrastructure;
 - (f) £19m of Government support for social care and other frontline services in Sheffield;
 - (g) £15.8m as part of the Government's Future High Streets Fund, which will help transform Sheffield City Centre; and
 - (h) £3.4m through the Government's New Homes Bonus;
- (6) believes that this reflects the Government's seriousness about levelling up Sheffield and the wider region, but calls on the Council's Administration to ensure this money is spent wisely and not wasted on projects that are not supported by the people of Sheffield;
 - (7) believes that this funding must be accompanied by a vision from the Council's Administration as to what it wants to achieve for the city in order to attract further inward investment from the private sector;
 - (8) believes that our local high streets are key to cohesive communities in our city and, therefore, proposes a £2m District High Street Fund to support local businesses in adapting to changing times and to fund general improvements to our local high streets to make them more attractive places to visit;
 - (9) believes that social isolation and loneliness have been exacerbated by the pandemic, with the associated impact on people's mental health and wellbeing;
 - (10) therefore, will recruit 7 new Sustainable Communities Officers (one for each LAC area) with the sole task of going out into communities to support people suffering with loneliness and helping them to re-engage in community life;
 - (11) believes that the pandemic has helped us to value our parks and outdoor spaces much more and, therefore, commits to spend £500,000 on maintenance, upgrades and investment in parks, playgrounds and sport facilities, to be split equally across each LAC area;

- (12) acknowledges the pandemic's impact on young people as well and as a result, will double the hours of youth clubs that currently only hold one session each week;
- (13) believes that in order to meet our city's zero carbon target by 2030, we need to be making it as easy as possible for people to transition to Electric Vehicles (EVs);
- (14) however, believes that the infrastructure in Sheffield to support this transition is not in place due to this Administration being generally anti-car and that the Council's Administration needs to be more proactive in developing charging infrastructure, particularly on-street EV charging points;
- (15) therefore, will provide funding to look at how best to deliver on-street EV charging infrastructure;
- (16) also believes that parking issues, idling and air pollution outside schools in Sheffield is an issue that needs addressing more robustly;
- (17) therefore, proposes to investigate the use of 'School Streets', where roads are closed to traffic at the start and end of the school day, in other parts of the city where they have not yet been piloted;
- (18) believes that 'School Streets' are not appropriate for all schools in the city, however asserts that a well-tested and planned 'School Street' can make it safer for children to walk to school and can deliver air quality improvements outside schools;
- (19) believes that many residents in the city are not just concerned about the scale of housing development in their communities but also the lack of suitable infrastructure to support these developments;
- (20) believes that more Community Infrastructure Levy (CIL) money paid by developers should go into the local area where the development is built as these are the communities that carry most of the burden in terms of pressure on local services and infrastructure;
- (21) believes that the Council's Administration should not define 'local' as the whole city as this is not in the spirit of what CIL is designed to achieve;
- (22) also believes that the neighbourhood portion of CIL should be increased to 35% to ensure local communities have the funds they need to relieve pressure on local infrastructure;
- (23) believes that many residents in the city are concerned about road safety and although accident statistics are important in identifying high-risk areas, we also need to consider local intelligence and listen to communities;

- (24) therefore, proposes a road safety budget of £500,000 targeting areas where a road(s) is considered dangerous and an accident likely based on local intelligence, not just accident statistics;
- (25) also believes that we need to look at changing the roadwork permit scheme in the city so that those carrying out roadworks on our busiest roads are charged per hour of road closure rather than giving permits for a set period of time;
- (26) notes that this type of permit system has been used elsewhere in the country and believes it is likely to lead to roadworks being completed quicker, meaning less congested roads, and may also lead to additional revenue being generated for the Council;
- (27) proposes to balance these spending proposals with sensible and moderate savings;
- (28) believes we must always support trade unions and their representatives, and give them adequate time off to fulfil their duties;
- (29) however, believes that protecting taxpayer subsidies to trade unions, which amount to well over £300,000, and then cutting frontline services cannot be justified;
- (30) believes that political groups on the Council should not have Policy Officers, which are essentially political 'spin' roles, at the taxpayer's expense, and proposes that political groups on the Council carry out their own research;
- (31) believes that this budget amendment delivers on the priorities of the people of Sheffield by supporting businesses, local high streets, the most vulnerable in society and, indeed, all residents in our communities;
- (32) therefore requests the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

Revenue Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
<u>Recurrent</u>			
Freeze pay of officers earning above £70,000 (Half Year)	106	Increase local budget for parks, playgrounds and sport	200

		facilities (split equally across the City)	
Remove 2 senior management positions through restructuring (Half Year)	66	Recruit 7 new Sustainable Communities Officers (1 in each LAC area) to focus on social isolation and vulnerable people	265
Reduce funding to the Council's trade unions/ convenors	245		
Remove all political group policy officers (Half Year)	78		
Recurrent Savings	495	Recurrent Spend (must be equal or less than recurrent savings)	465
<u>Non-recurrent (One Off)</u>			
Allocate part of the New Homes Bonus	611	Investigate (pilot scheme) on-street electric car charging / technology (One Off)	50
		Youth clubs – double the hours of youth clubs that run a single session per week (One Off)	491
		Investigate changing the roadwork permit scheme – charge utilities and other companies per hour of road closure on major roads rather than for a set period of time (may bring in additional revenue) (One Off)	50
		Investigate piloting additional 'School Streets' in other parts of the City, where particular roads outside schools are temporarily closed during drop off and pick up times (One Off)	50
Non-recurrent Savings	611	Non-recurrent (One Off) Spend	641

Savings Total	1,106	Spending Total	1,106

Capital Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
		District High Street Fund - To support local businesses & public amenity improvements (One Off)	2,000
		Increase local budget for parks, playgrounds and sport facilities (split equally across the City) (One Off)	300
CIL	2,800	Preventative road safety budget – road safety schemes targeting areas at high risk of incidents based on local intelligence rather than solely on accident statistics (One Off)	500
Subject to satisfying any statutory restrictions, and as CIL becomes available, devote 35% of CIL to neighbourhoods	Cost Neutral	Increase the neighbourhood portion of CIL to 35% (providing the additional funds are spent or earmarked for a project within 12 months)	Cost Neutral
Financing of Capital Proposals	2,800	Capital Spending Proposals	2,800

- (33) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, subject to the amendments outlined in paragraph (32) above, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (34) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report, subject to the amendments outlined in paragraph (32) above;
- (35) after noting the joint report of the Chief Executive and the Executive

Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £411.800m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (32) above, as follows:-

Appendix 3

2021/22	<u>Summary Revenue Budget</u>	2022/23
£000		£000
	Portfolio budgets:	
239,172	People	269,541
135,538	Place	127,019
2,335	Policy Performance and Communications	2,035
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,352
<u>420,414</u>		<u>440,947</u>
	Corporate Budgets:	
	Specific Grants	
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-33,115

<u>365,812</u>	Total Expenditure	<u>411,800</u>
	Financing of Net Expenditure	
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,341
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
<u>-365,812</u>	Total Financing	<u>-411,800</u>

- (36) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);
- (37) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;
- (38) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (39) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (40) approves the savings as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (32) above;
- (41) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report, subject to the amendments outlined in paragraph (32) above;
- (42) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (43) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;

- (44) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (45) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report, subject to the amendments outlined in paragraph (32) above, if applicable;
- (46) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;
- (47) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (48) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (49) notes that, based on the estimated expenditure level set of £411.800m set out in paragraph (35) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD
CALCULATION OF RECOMMENDED COUNCIL TAX FOR
2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and

- (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499.
3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
- (a) **1,628,988,289** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) **1,377,076,995** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) **251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) **1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) **654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) **1,753.2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.

6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

Appendix 5b

Council Tax Schedule 2022/23

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Appendix 5c

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%

Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

8.7 After contributions from a further six Members, the amendment moved by Councillor Cate McDonald was put to the vote and was carried.

8.7.1 The votes on the amendment were ordered to be recorded and were as follows:-

For the amendment (46) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Ruth Milsom, Mazher Iqbal, Mary Lea, Zahira Naz, Fran Belbin, Abtisam Mohamed, Alexi Dimond, Cate McDonald, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Peter Garbutt, Alison Teal, Ben Miskell, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Neale Gibson, Bernard Little, Mick Rooney, Jackie Satur and Paul Wood.

Against the amendment (29) - Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chichen, Alan Hooper, Mike Levery and Ann Whitaker.

Abstained from voting on the amendment (1) - The Lord Mayor (Councillor Gail Smith).

8.8 The amendment moved by Councillor Simon Clement-Jones was then put to the vote and was negated.

8.8.1 The votes on the amendment were ordered to be recorded and were as follows:-

- For the amendment (28) - Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Alan Hooper, Mike Levery and Ann Whitaker.
- Against the amendment (47) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Ruth Milsom, Mazher Iqbal, Mary Lea, Zahira Naz, Fran Belbin, Abtisam Mohamed, Alexi Dimond, Cate McDonald, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Peter Garbutt, Alison Teal, Ben Miskell, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Lewis Chinchin, Julie Grocutt, Ben Curran, Neale Gibson, Bernard Little, Mick Rooney, Jackie Satur and Paul Wood.
- Abstained from voting on the amendment (1) - The Lord Mayor (Councillor Gail Smith).
- 8.9 The amendment moved by Councillor Douglas Johnson was then put to the vote and was negated.
- 8.9.1 The votes on the amendment were ordered to be recorded and were as follows:-
- For the amendment (10) - Councillors Angela Argenzio, Brian Holmshaw, Douglas Johnson, Ruth Mersereau, Martin Phipps, Alexi Dimond, Christine Gilligan, Peter Garbutt, Alison Teal and Bernard Little.
- Against the amendment (65) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Chris Rosling-Josephs, Ann Woolhouse, Denise Fox, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Safiya Saeed, Tim Huggan, Mohammed Mahroof, Ruth Milsom, Mazher Iqbal,

Mary Lea, Zahira Naz, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Fran Belbin, Abtisam Mohamed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Cate McDonald, Ian Auckland, Sue Auckland, Steve Ayris, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Kevin Oxley, Ben Miskell, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchin, Julie Grocutt, Ben Curran, Neale Gibson, Alan Hooper, Mike Levery, Ann Whitaker, Mick Rooney, Jackie Satur and Paul Wood.

- Abstained from voting on the amendment (1) - The Lord Mayor (Councillor Gail Smith).
- 8.10 The amendment moved by Councillor Lewis Chinchin was then put to the vote and was negatived.
- 8.10.1 The votes on the amendment were ordered to be recorded and were as follows:-
- For the amendment (1) - Councillor Lewis Chinchin.
- Against the amendment (74) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Chris Rosling-Josephs, Ann Woolhouse, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Tim Huggan, Mohammed Mahroof, Ruth Milsom, Mazher Iqbal, Mary Lea, Zahira Naz, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Fran Belbin, Abtisam Mohamed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Alexi Dimond, Cate McDonald, Ian Auckland, Sue Auckland, Steve Ayris, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Kevin Oxley, Peter Garbutt, Alison Teal, Ben Miskell, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Penny

Baker, Vickie Priestley, Richard Williams, Julie Grocutt, Ben Curran, Neale Gibson, Bernard Little, Alan Hooper, Mike Levery, Ann Whitaker, Mick Rooney, Jackie Satur and Paul Wood.

Abstained from voting on the amendment (1) - The Lord Mayor (Councillor Gail Smith).

8.11 The original Motion, as amended, was then put as a Substantive Motion in the following form and, on being put to the vote, the Substantive Motion was negated:-

RESOLVED: That this Council:-

- (1) believes that whilst we are all learning to live in this new world alongside Covid-19, the consequences of the previous two years are still being felt and will continue to be felt for many more, and over two years we have seen unprecedented demand on our most important services, such as adult social care and support for vulnerable residents, and it is putting huge strain on our finances;
- (2) believes that despite the significant challenges a Labour-led administration will always look after vulnerable people in this city, and over the last twelve months we have continued to maintain essential services that meet the needs of our city whilst rising to the increased demand;
- (3) notes that in our city-wide fight against Covid-19 we have closely supported the NHS with their vaccine roll out to great success with hundreds of thousands of people in Sheffield now vaccinated, and provided personal protective equipment;
- (4) believes that the Labour-led Co-Operative Executive has continued to support residents and businesses that are struggling because of the pandemic; through initiatives such as free food vouchers during school holidays, support to the care sector, self-isolations grants and recovery support funding for businesses to the total of over £95million – all of which were committed to by the Council's previous Labour administration;
- (5) notes that this has not been achieved without significant financial pressure, and we are now facing one of the toughest budget gaps in recent years, with a decade of Government cuts reducing Sheffield's funding by £211million (29% or £828 per dwelling), and coupled with the pressures of Covid-19 means that our budget for 2022/23 has an initial shortfall of £98 million;
- (6) regrets that despite local authorities playing a key role in our nation's response to the crisis, the Government's spending review has,

shamefully, highlighted that there will not be any additional funding for the ongoing impact of Covid-19;

- (7) believes, therefore, that at a time when our services are needed the most, we have less than ever to deliver them, but that despite this believes a Labour-led administration will always prioritise the needs and wellbeing of our residents and continue to put Sheffield first;
- (8) believes that the Labour-led Co-Operative Executive have managed our finances prudently and will ensure a balanced budget once again, but we have been left to make some very difficult decisions, sacrifices and savings, due to what we believe are failings from this Conservative government;
- (9) notes that we have had a decade of funding cuts under austerity, but believes that this Co-operative Executive has made significant achievements this year and delivered a significant amount of unplanned and unprecedented work again this year, whilst not losing sight of what's needed to recover from this pandemic;
- (10) believes that we have forged on with many significant projects; putting Sheffield on the map, and making changes asked for by residents so that Sheffield can bounce back as an even better place to live, work and be proud of, delivering on Labour's key Local Election Manifesto commitments:-
 - (a) implementing the new Local Area Committees, giving power to Sheffield's communities, devolving services to local areas, and giving local people a real say over decisions that affect their communities;
 - (b) introducing a new approach to community safety, with additional safer neighbourhood/sustainable community wardens;
 - (c) greater support and investment for the city's young people – increasing youth provision across the city so that now every ward has youth provision – as well as taking on even more council apprentices;
 - (d) proposing the renewal of Sheffield's district centres, right across the city, by delivering funded schemes in Hillsborough, Firth Park, Chapeltown, Broomhill, Mosborough and Walkley, as well as driving extra footfall to the city centre;
 - (e) fighting Sheffield's corner on a national stage, and using our procurement policies to deliver Community Wealth Building and keep more money in the local economy;
 - (f) maintaining the moral obligation to pay all employees the Foundation Living Wage (as a minimum), and encouraging our

partners, 3rd party providers, and the range of employers across our City to pay (as a minimum) the Foundation Living Wage; and

- (g) delivered a wide-ranging Leisure Strategy which will invest £100 million over 30 years, with Facilities to be revamped such as Ponds Forge, Heeley Pool and Gym; Beauchief, Birley and Tinsley golf courses; Sheffield Arena and Sheffield City Hall, and that the Council is also going to rebuild Springs Leisure Centre, Hillsborough Leisure Centre and Concord Sports Centre – creating a leisure offer the city can be proud of;
- (11) believes that it is clear from the budget the Labour-led Administration's commitment to tackling the climate emergency and delivering clean growth – cleaning the city's air, reducing our carbon footprint, protecting our green spaces, lowering bills and emissions for council homes, and creating the jobs of the future;
- (12) believes that whilst all these achievements are laudable, it is just as important to this Labour-led Co-operative Executive to get the day-to-day council work right – and that a high standard and delivery of core services should always be a priority;
- (13) notes that the Budget will continue to maintain its critical services for the citizens of Sheffield, such as looking after older people, safeguarding vulnerable children, maintaining the city's streets, pavements and verges, and providing the services on which we all depend such as waste collection, parks and environmental health services, provide excellent quality care and education to those who need it and improve our roads, transport links and connectivity;
- (14) notes that the Labour-led Co-operative Executive is working to drive down costs and deliver efficiencies by reviewing the way goods and services are procured, improving infrastructure to reduce ongoing costs, and to do everything we can to provide value for money for our residents;
- (15) believes that a key underpinning of the entire budget is a commitment to tackling inequalities and levelling-up the city, but in a uniquely Sheffield way with targeted support, rather than the Government's spurious 'levelling-up' agenda, and that for many years Labour-led administrations have been committed to this;
- (16) believes that whilst there is a big challenge ahead of us, we must remain ambitious for the future of the city; supporting our residents, communities, and businesses to thrive, and to work together closely, with openness and purpose, towards a bright future Sheffield;
- (17) believes, however, that there is always more that we should be looking to do and given that Sheffielders are facing a cost-of-living crisis we must do everything we can to support our neighbourhoods;

(18) believes, therefore, that the following should be added to the Budget, using unspent New Homes Bonus, CIL, and the Invest in Sheffield fund:-

District/Local Centres - £2m

£2 million to support the city's district and local centres' economic recovery. This will build on the programme delivered last year through the Covid-19: Economic Recovery Plan.

This will be earmarked for outside of the city centre.

Intervention and prevention - £1m.

Direct funding support for specific projects to help community organisations to tackle social isolation.

Street Clean Enforcement - £500k.

Street clean environmental enforcement one-off funding directed specifically to the areas of most need, to deal with issues around litter, vermin and street cleaning.

Extend Household Waste Recycling Centres openings to 7 days a week - £281k.

All sites open 7 days per week from Apr 1st to Sep 22 (Summer hours 9:30 to 17:30).

This would see the sites operate the same opening hours as seen during the same period in 2021 and will help to mitigate against the increased risk of queuing issues seen during the Summer months.

Local renewable energy for community and Council buildings - £3.5 million.

Help to tackle Sheffield fuel poverty and drive forward our Clean Growth Agenda.

Sheffield has declared a Climate Emergency and set a target for the city to be net zero carbon by 2030. The Pathways to Decarbonisation for Sheffield report produced by ARUP acknowledges the important role that small scale renewables will have in Sheffield meeting its decarbonisation targets.

To lead by example and to decarbonise appropriate buildings utilised by our communities, a proposal of £3.5m capital investment is sought to install renewable energy along with the required energy efficiency measures to support the installation of renewable energy on our estate, especially community hubs, such as schools, libraries, community centres and review council housing stock that may also be potential.

These schemes will not only support the decarbonisation of the Council's estate but will also instigate supply chain and low carbon business and skills opportunities in the local economy. Any schemes will be subject to full feasibility and business case.

As part of this funding, we will also look at how we keep the excess energy from the district heating network and explore options around an energy storage facility.

The funding will also be used to help lever in additional external grant funding such as the Public Sector Decarbonisation Scheme through which the Council has previously secured £1.0m for the decarbonisation of 4 council buildings. As the funding requirements become tighter, any capital from the Council can help increase the amount of grant funding.

Celebrating the Queen's Platinum Jubilee - £100k (Direct use of Invest in Sheffield Fund).

After the last two years, the very least Sheffielders deserve is a party. The four-day bank holiday weekend in June presents an ideal opportunity, with the city coming together to celebrate Her Majesty the Queen's Platinum Jubilee to mark her historic 70-year reign.

There will be no charge to residents to close roads for street parties and Council led events will be put on, together with extra funding for communities to deliver street parties and local pageants.

£100K for defibrillators for community centres (direct use of Invest in Sheffield Fund).

Working with community groups and charities to help match-fund their bids to install community Public Access Defibrillators (cPADs). Specific consideration for match-funding will be directed to areas without much current coverage.

£200K for Food Access Plan (direct use of Invest in Sheffield fund).

Extra support to help develop further and strengthen the food access plan, including increasing food sustainability and supporting luncheon clubs.

(19) therefore requests the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

Revenue Budget Proposals

| | | **2022/23** | | | **2022/23** |

Savings Proposals	(£'000)	Spending Proposals	(£'000)
<u>Non-recurrent (One Off)</u>			
Allocate part of the New Homes Bonus	1,881	Intervention & Prevention - Community projects working to tackle social isolation (One Off)	1,000
		Food Access Plan (One Off)	200
		Extend Household Waste Recycling Centres openings to 7 days a week (One Off)	281
		Street Clean Fund (One Off)	500
Invest in Sheffield Fund	200	Celebrating the Queen's Platinum Jubilee (One Off)	100
Non-recurrent Savings	2,081	Non-recurrent (One Off) Spend	2,081
Savings Total	2,081	Spending Total	2,081

Capital Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
		District / Local Centres Fund - To support the city's district and local centres' economic recovery (outside of the city centre) (One Off)	2,000
		Community Owned Renewable Energy Fund (One Off)	1,500
CIL	3,500	Community based defibrillators (One Off)	100
		Community Owned Renewable Energy Fund (One Off)	2,000
New Homes Bonus	2,100		2,100

Financing of Capital Proposals

5,600

Capital Spending Proposals

5,600

- (20) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, subject to the amendments outlined in paragraph (19) above, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (21) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report, subject to the amendments outlined in paragraph (19) above;
- (22) after noting the joint report of the Chief Executive and the Executive Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £412.000m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (19) above, as follows:-

Appendix 3

2021/22	<u>Summary Revenue Budget</u>	2022/23
£000	-	£000
	Portfolio budgets:	
239,172	People	270,090
135,538	Place	127,599
2,335	Policy Performance and Communications	2,114
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,614
<u>420,414</u>		<u>442,417</u>
	Corporate Budgets:	
	Specific Grants	
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0

0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-34,385
<u>365,812</u>	Total Expenditure	<u>412,000</u>
	Financing of Net Expenditure	
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,541
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
<u>-365,812</u>	Total Financing	<u>-412,000</u>

- (23) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);
- (24) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;
- (25) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (26) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into

recurrent balance during 2022/23;

- (27) approves the savings as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (28) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (29) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (30) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;
- (31) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (32) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report;
- (33) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;
- (34) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (35) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (36) notes that, based on the estimated expenditure level set of £412.000m set out in paragraph (22) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

CITY OF SHEFFIELD
CALCULATION OF RECOMMENDED COUNCIL TAX FOR
2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act"));
and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499.
3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
 - (a) **1,630,457,964** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
 - (b) **1,378,546,670** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
 - (c) **251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
 - (d) **1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
 - (e) **654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
 - (f) **1,753.2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by

the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.

4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

Appendix 5b**Council Tax Schedule 2022/23**

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Appendix 5c

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

8.11.1 The votes on the Substantive Motion were ordered to be recorded and were as follows:-

For the Substantive Motion (36) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Safiya Saeed, Ruth Milsom, Mazher Iqbal, Mary Lea, Zahira Naz, Fran Belbin, Abtisam Mohamed, Cate McDonald, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Ben Miskell, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Neale Gibson, Mick Rooney, Jackie Satur and Paul Wood.

Against the Substantive Motion (39) - Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Ann Woolhouse, Angela Argenzio, Brian Holmshaw, Douglas Johnson, Ruth Mersereau, Martin Phipps, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Alexi Dimond, Ian Auckland, Sue Auckland, Steve Ayris, Christine Gilligan, Kevin Oxley, Peter Garbutt, Alison Teal, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchen,

Bernard Little, Alan Hooper, Mike Levery and Ann Whitaker.

Abstained from voting on the Substantive Motion (1) - The Lord Mayor (Councillor Gail Smith).

8.12 RESOLVED: On the Motion of Councillor Terry Fox, seconded by Councillor Julie Grocutt, that, in view of the statutory requirements that the Authority must determine its revenue budget before 11 March each year in order to set its Council Tax, the motion and amendments be moved, seconded and voted upon again.

8.13 Whereupon, it was formally moved by Councillor Dianne Hurst and formally seconded by Councillor Garry Weatherall, that, as recommended by the Co-operative Executive at its meeting held on 16 February 2022, as relates to the City Council's Revenue Budget and Capital Programme 2022/23:-

RESOLVED: That this Council:-

- (1) requests the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted;
- (2) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (3) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report;
- (4) after noting the joint report of the Chief Executive and the Executive Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £411.800m, as set out in Appendix 3 of that report, as follows:-

Appendix 3

2021/22	<u>Summary Revenue Budget</u>	2022/23
£000		£000
	Portfolio budgets:	
239,172	People	268,890
135,538	Place	126,718
2,335	Policy Performance and Communications	2,114
<u>43,369</u>	Resources (inc. Housing Benefit & Council Tax)	<u>42,614</u>

<u>420,414</u>	Collection)	<u>440,336</u>
	Corporate Budgets:	
	Specific Grants	
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-32,504
<u>365,812</u>	Total Expenditure	<u>411,800</u>
	Financing of Net Expenditure	
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,341
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
<u>-365,812</u>	Total Financing	<u>-411,800</u>

- (5) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1%

national arrangement for the social care precept);

- (6) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;
- (7) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (8) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (9) approves the savings as set out in Appendix 2 of the Revenue Budget report;
- (10) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report;
- (11) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (12) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;
- (13) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (14) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report;
- (15) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;

- (16) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (17) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (18) notes that, based on the estimated expenditure level set of £411.800m set out in paragraph (4) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD
CALCULATION OF RECOMMENDED COUNCIL TAX FOR
2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

- 1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act"));
and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
- 2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499.
- 3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
 - (a) **£1,628,376,964** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
 - (b) **£1,376,465,670** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.

- (c) **£251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) **£1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) **£654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) **£1,753,2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **£29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required

Appendix 5b**Council Tax Schedule 2022/23**

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Appendix 5c**Parish Council Precepts**

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stocksbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

8.14 It was then formally moved by Councillor Cate McDonald and formally seconded by Councillor Terry Fox, as an amendment, that the recommendations of the Co-operative Executive held on 16 February 2022, as relates to the City Council's Revenue Budget and Capital Programme 2022/23, be replaced by the following resolution:-

RESOLVED: That this Council:-

- (1) believes that whilst we are all learning to live in this new world alongside Covid-19, the consequences of the previous two years are still being felt and will continue to be felt for many more, and over two years we have seen unprecedented demand on our most important services, such as adult social care and support for vulnerable residents, and it is putting huge strain on our finances;

- (2) believes that despite the significant challenges a Labour-led administration will always look after vulnerable people in this city, and over the last twelve months we have continued to maintain essential services that meet the needs of our city whilst rising to the increased demand;
- (3) notes that in our city-wide fight against Covid-19 we have closely supported the NHS with their vaccine roll out to great success with hundreds of thousands of people in Sheffield now vaccinated, and provided personal protective equipment;
- (4) believes that the Labour-led Co-Operative Executive has continued to support residents and businesses that are struggling because of the pandemic; through initiatives such as free food vouchers during school holidays, support to the care sector, self-isolations grants and recovery support funding for businesses to the total of over £95million – all of which were committed to by the Council's previous Labour administration;
- (5) notes that this has not been achieved without significant financial pressure, and we are now facing one of the toughest budget gaps in recent years, with a decade of Government cuts reducing Sheffield's funding by £211million (29% or £828 per dwelling), and coupled with the pressures of Covid-19 means that our budget for 2022/23 has an initial shortfall of £98 million;
- (6) regrets that despite local authorities playing a key role in our nation's response to the crisis, the Government's spending review has, shamefully, highlighted that there will not be any additional funding for the ongoing impact of Covid-19;
- (7) believes, therefore, that at a time when our services are needed the most, we have less than ever to deliver them, but that despite this believes a Labour-led administration will always prioritise the needs and wellbeing of our residents and continue to put Sheffield first;
- (8) believes that the Labour-led Co-Operative Executive have managed our finances prudently and will ensure a balanced budget once again, but we have been left to make some very difficult decisions, sacrifices and savings, due to what we believe are failings from this Conservative government;
- (9) notes that we have had a decade of funding cuts under austerity, but believes that this Co-operative Executive has made significant achievements this year and delivered a significant amount of unplanned and unprecedented work again this year, whilst not losing sight of what's needed to recover from this pandemic;
- (10) believes that we have forged on with many significant projects; putting

Sheffield on the map, and making changes asked for by residents so that Sheffield can bounce back as an even better place to live, work and be proud of, delivering on Labour's key Local Election Manifesto commitments:-

- (a) implementing the new Local Area Committees, giving power to Sheffield's communities, devolving services to local areas, and giving local people a real say over decisions that affect their communities;
 - (b) introducing a new approach to community safety, with additional safer neighbourhood/sustainable community wardens;
 - (c) greater support and investment for the city's young people – increasing youth provision across the city so that now every ward has youth provision – as well as taking on even more council apprentices;
 - (d) proposing the renewal of Sheffield's district centres, right across the city, by delivering funded schemes in Hillsborough, Firth Park, Chapeltown, Broomhill, Mosborough and Walkley, as well as driving extra footfall to the city centre;
 - (e) fighting Sheffield's corner on a national stage, and using our procurement policies to deliver Community Wealth Building and keep more money in the local economy;
 - (f) maintaining the moral obligation to pay all employees the Foundation Living Wage (as a minimum), and encouraging our partners, 3rd party providers, and the range of employers across our City to pay (as a minimum) the Foundation Living Wage; and
 - (g) delivered a wide-ranging Leisure Strategy which will invest £100 million over 30 years, with Facilities to be revamped such as Ponds Forge, Heeley Pool and Gym; Beauchief, Birley and Tinsley golf courses; Sheffield Arena and Sheffield City Hall, and that the Council is also going to rebuild Springs Leisure Centre, Hillsborough Leisure Centre and Concord Sports Centre – creating a leisure offer the city can be proud of;
- (11) believes that it is clear from the budget the Labour-led Administration's commitment to tackling the climate emergency and delivering clean growth – cleaning the city's air, reducing our carbon footprint, protecting our green spaces, lowering bills and emissions for council homes, and creating the jobs of the future;
- (12) believes that whilst all these achievements are laudable, it is just as important to this Labour-led Co-operative Executive to get the day-to-day council work right – and that a high standard and delivery of core services should always be a priority;

- (13) notes that the Budget will continue to maintain its critical services for the citizens of Sheffield, such as looking after older people, safeguarding vulnerable children, maintaining the city's streets, pavements and verges, and providing the services on which we all depend such as waste collection, parks and environmental health services, provide excellent quality care and education to those who need it and improve our roads, transport links and connectivity;
- (14) notes that the Labour-led Co-operative Executive is working to drive down costs and deliver efficiencies by reviewing the way goods and services are procured, improving infrastructure to reduce ongoing costs, and to do everything we can to provide value for money for our residents;
- (15) believes that a key underpinning of the entire budget is a commitment to tackling inequalities and levelling-up the city, but in a uniquely Sheffield way with targeted support, rather than the Government's spurious 'levelling-up' agenda, and that for many years Labour-led administrations have been committed to this;
- (16) believes that whilst there is a big challenge ahead of us, we must remain ambitious for the future of the city; supporting our residents, communities, and businesses to thrive, and to work together closely, with openness and purpose, towards a bright future Sheffield;
- (17) believes, however, that there is always more that we should be looking to do and given that Sheffielders are facing a cost-of-living crisis we must do everything we can to support our neighbourhoods;
- (18) believes, therefore, that the following should be added to the Budget, using unspent New Homes Bonus, CIL, and the Invest in Sheffield fund:-

District/Local Centres - £2m

£2 million to support the city's district and local centres' economic recovery. This will build on the programme delivered last year through the Covid-19: Economic Recovery Plan.

This will be earmarked for outside of the city centre.

Intervention and prevention - £1m.

Direct funding support for specific projects to help community organisations to tackle social isolation.

Street Clean Enforcement - £500k.

Street clean environmental enforcement one-off funding directed specifically to the areas of most need, to deal with issues around litter, vermin and street

cleaning.

Extend Household Waste Recycling Centres openings to 7 days a week - £281k.

All sites open 7 days per week from Apr 1st to Sep 22 (Summer hours 9:30 to 17:30).

This would see the sites operate the same opening hours as seen during the same period in 2021 and will help to mitigate against the increased risk of queuing issues seen during the Summer months.

Local renewable energy for community and Council buildings - £3.5 million.

Help to tackle Sheffield fuel poverty and drive forward our Clean Growth Agenda.

Sheffield has declared a Climate Emergency and set a target for the city to be net zero carbon by 2030. The Pathways to Decarbonisation for Sheffield report produced by ARUP acknowledges the important role that small scale renewables will have in Sheffield meeting its decarbonisation targets.

To lead by example and to decarbonise appropriate buildings utilised by our communities, a proposal of £3.5m capital investment is sought to install renewable energy along with the required energy efficiency measures to support the installation of renewable energy on our estate, especially community hubs, such as schools, libraries, community centres and review council housing stock that may also be potential.

These schemes will not only support the decarbonisation of the Council's estate but will also instigate supply chain and low carbon business and skills opportunities in the local economy. Any schemes will be subject to full feasibility and business case.

As part of this funding, we will also look at how we keep the excess energy from the district heating network and explore options around an energy storage facility.

The funding will also be used to help lever in additional external grant funding such as the Public Sector Decarbonisation Scheme through which the Council has previously secured £1.0m for the decarbonisation of 4 council buildings. As the funding requirements become tighter, any capital from the Council can help increase the amount of grant funding.

Celebrating the Queen's Platinum Jubilee - £100k (Direct use of Invest in Sheffield Fund).

After the last two years, the very least Sheffielders deserve is a party. The four-day bank holiday weekend in June presents an ideal opportunity, with the city

coming together to celebrate Her Majesty the Queen’s Platinum Jubilee to mark her historic 70-year reign.

There will be no charge to residents to close roads for street parties and Council led events will be put on, together with extra funding for communities to deliver street parties and local pageants.

£100K for defibrillators for community centres (direct use of Invest in Sheffield Fund).

Working with community groups and charities to help match-fund their bids to install community Public Access Defibrillators (cPADs). Specific consideration for match-funding will be directed to areas without much current coverage.

£200K for Food Access Plan (direct use of Invest in Sheffield fund).

Extra support to help develop further and strengthen the food access plan, including increasing food sustainability and supporting luncheon clubs.

(19) therefore requests the Executive Director, Resources to implement the City Council’s Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

Revenue Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
<u>Non-recurrent (One Off)</u>			
Allocate part of the New Homes Bonus	1,881	Intervention & Prevention - Community projects working to tackle social isolation (One Off)	1,000
		Food Access Plan (One Off)	200
		Extend Household Waste Recycling Centres openings to 7 days a week (One Off)	281
		Street Clean Fund (One Off)	500
Invest in Sheffield Fund	200	Celebrating the Queen's Platinum Jubilee (One Off)	100

Non-recurrent Savings	2,081	Non-recurrent (One Off) Spend	2,081
Savings Total	2,081	Spending Total	2,081

Capital Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
		District / Local Centres Fund - To support the city's district and local centres' economic recovery (outside of the city centre) (One Off)	2,000
		Community Owned Renewable Energy Fund (One Off)	1,500
CIL	3,500	Community based defibrillators (One Off)	100
		Community Owned Renewable Energy Fund (One Off)	2,000
New Homes Bonus	2,100		2,100
Financing of Capital Proposals	5,600	Capital Spending Proposals	5,600

- (20) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, subject to the amendments outlined in paragraph (19) above, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (21) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report, subject to the amendments outlined in paragraph (19) above;
- (22) after noting the joint report of the Chief Executive and the Executive Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £412.000m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (19) above, as follows:-

Appendix 3

2021/22	<u>Summary Revenue Budget</u>	2022/23
£000	-	£000
	Portfolio budgets:	
239,172	People	270,090
135,538	Place	127,599
2,335	Policy Performance and Communications	2,114
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,614
<u>420,414</u>		<u>442,417</u>
	Corporate Budgets:	
	Specific Grants	
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-34,385
<u>365,812</u>	Total Expenditure	<u>412,000</u>
	Financing of Net Expenditure	
-37,694	Revenue Support Grant	-38,864

-99,512	NNDR/Business Rates Income	-92,541
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
<u>-365,812</u>	Total Financing	<u>-412,000</u>

- (23) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);
- (24) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;
- (25) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (26) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (27) approves the savings as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (28) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (29) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (30) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;
- (31) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;

- (32) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report;
- (33) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;
- (34) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (35) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (36) notes that, based on the estimated expenditure level set of £412.000m set out in paragraph (22) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act"));
and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:

251,256,499.

3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
 - (a) **1,630,457,964** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
 - (b) **1,378,546,670** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
 - (c) **251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
 - (d) **1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
 - (e) **654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
 - (f) **1,753.2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41

Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

Appendix 5b

Council Tax Schedule 2022/23

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Appendix 5c

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

8.15 On being put to the vote, the amendment moved by Councillor Cate McDonald was carried. The votes on the amendment were ordered to be recorded and were as follows:-

For the amendment (46) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Angela Argenzio, Brian Holmshaw, Talib Hussain, Mark Jones, Safiya Saeed, Douglas Johnson, Ruth Mersereau, Martin Phipps, Ruth Milsom, Mazher Iqbal, Mary Lea, Zahira Naz, Fran Belbin, Abtisam Mohamed, Alexi Dimond, Cate McDonald, Christine Gilligan, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Peter Garbutt, Alison Teal, Ben Miskell, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Neale Gibson, Bernard Little, Mick Rooney, Jackie Satur and Paul Wood.

Against the amendment (29) - Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Roger Davison, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchen, Alan Hooper, Mike Levery and Ann Whitaker.

Abstained from voting on the amendment (1) - The Lord Mayor (Councillor Gail Smith).

8.16 At the request of the mover of the amendment (Councillor Simon Clement-Jones), and with the consent of both the seconder of the amendment (Councillor Shaffaq Mohammed) and of the meeting, amendment number 2 was withdrawn from consideration.

8.17 At the request of the mover of the amendment (Councillor Douglas Johnson), and with the consent of both the seconder of the amendment (Councillor Martin Phipps) and of the meeting, amendment number 3 was withdrawn from consideration.

8.18 At the request of the mover of the amendment (Councillor Lewis Chinchen), and with the consent of both the seconder of the amendment (The Lord Mayor, Councillor Gail Smith) and of the meeting, amendment number 4 was withdrawn from consideration.

8.19 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (1) believes that whilst we are all learning to live in this new world alongside Covid-19, the consequences of the previous two years are still being felt and will continue to be felt for many more, and over two years we have seen unprecedented demand on our most important services, such as adult social care and support for vulnerable residents, and it is putting huge strain on our finances;
- (2) believes that despite the significant challenges a Labour-led administration will always look after vulnerable people in this city, and over the last twelve months we have continued to maintain essential services that meet the needs of our city whilst rising to the increased demand;
- (3) notes that in our city-wide fight against Covid-19 we have closely supported the NHS with their vaccine roll out to great success with hundreds of thousands of people in Sheffield now vaccinated, and provided personal protective equipment;
- (4) believes that the Labour-led Co-Operative Executive has continued to support residents and businesses that are struggling because of the pandemic; through initiatives such as free food vouchers during school holidays, support to the care sector, self-isolations grants and recovery support funding for businesses to the total of over £95million – all of which were committed to by the Council's previous Labour administration;
- (5) notes that this has not been achieved without significant financial pressure, and we are now facing one of the toughest budget gaps in recent years, with a decade of Government cuts reducing Sheffield's funding by £211million (29% or £828 per dwelling), and coupled with the pressures of Covid-19 means that our budget for 2022/23 has an initial shortfall of £98 million;
- (6) regrets that despite local authorities playing a key role in our nation's response to the crisis, the Government's spending review has, shamefully, highlighted that there will not be any additional funding for the ongoing impact of Covid-19;
- (7) believes, therefore, that at a time when our services are needed the most, we have less than ever to deliver them, but that despite this believes a Labour-led administration will always prioritise the needs and wellbeing of our residents and continue to put Sheffield first;
- (8) believes that the Labour-led Co-Operative Executive have managed

our finances prudently and will ensure a balanced budget once again, but we have been left to make some very difficult decisions, sacrifices and savings, due to what we believe are failings from this Conservative government;

- (9) notes that we have had a decade of funding cuts under austerity, but believes that this Co-operative Executive has made significant achievements this year and delivered a significant amount of unplanned and unprecedented work again this year, whilst not losing sight of what's needed to recover from this pandemic;
- (10) believes that we have forged on with many significant projects; putting Sheffield on the map, and making changes asked for by residents so that Sheffield can bounce back as an even better place to live, work and be proud of, delivering on Labour's key Local Election Manifesto commitments:-
 - (a) implementing the new Local Area Committees, giving power to Sheffield's communities, devolving services to local areas, and giving local people a real say over decisions that affect their communities;
 - (b) introducing a new approach to community safety, with additional safer neighbourhood/sustainable community wardens;
 - (c) greater support and investment for the city's young people – increasing youth provision across the city so that now every ward has youth provision – as well as taking on even more council apprentices;
 - (d) proposing the renewal of Sheffield's district centres, right across the city, by delivering funded schemes in Hillsborough, Firth Park, Chapeltown, Broomhill, Mosborough and Walkley, as well as driving extra footfall to the city centre;
 - (e) fighting Sheffield's corner on a national stage, and using our procurement policies to deliver Community Wealth Building and keep more money in the local economy;
 - (f) maintaining the moral obligation to pay all employees the Foundation Living Wage (as a minimum), and encouraging our partners, 3rd party providers, and the range of employers across our City to pay (as a minimum) the Foundation Living Wage; and
 - (g) delivered a wide-ranging Leisure Strategy which will invest £100 million over 30 years, with Facilities to be revamped such as Ponds Forge, Heeley Pool and Gym; Beauchief, Birley and Tinsley golf courses; Sheffield Arena and Sheffield City Hall, and that the Council is also going to rebuild Springs Leisure Centre, Hillsborough Leisure Centre and Concord Sports Centre –

creating a leisure offer the city can be proud of;

- (11) believes that it is clear from the budget the Labour-led Administration's commitment to tackling the climate emergency and delivering clean growth – cleaning the city's air, reducing our carbon footprint, protecting our green spaces, lowering bills and emissions for council homes, and creating the jobs of the future;
- (12) believes that whilst all these achievements are laudable, it is just as important to this Labour-led Co-operative Executive to get the day-to-day council work right – and that a high standard and delivery of core services should always be a priority;
- (13) notes that the Budget will continue to maintain its critical services for the citizens of Sheffield, such as looking after older people, safeguarding vulnerable children, maintaining the city's streets, pavements and verges, and providing the services on which we all depend such as waste collection, parks and environmental health services, provide excellent quality care and education to those who need it and improve our roads, transport links and connectivity;
- (14) notes that the Labour-led Co-operative Executive is working to drive down costs and deliver efficiencies by reviewing the way goods and services are procured, improving infrastructure to reduce ongoing costs, and to do everything we can to provide value for money for our residents;
- (15) believes that a key underpinning of the entire budget is a commitment to tackling inequalities and levelling-up the city, but in a uniquely Sheffield way with targeted support, rather than the Government's spurious 'levelling-up' agenda, and that for many years Labour-led administrations have been committed to this;
- (16) believes that whilst there is a big challenge ahead of us, we must remain ambitious for the future of the city; supporting our residents, communities, and businesses to thrive, and to work together closely, with openness and purpose, towards a bright future Sheffield;
- (17) believes, however, that there is always more that we should be looking to do and given that Sheffielders are facing a cost-of-living crisis we must do everything we can to support our neighbourhoods;
- (18) believes, therefore, that the following should be added to the Budget, using unspent New Homes Bonus, CIL, and the Invest in Sheffield fund:-

District/Local Centres - £2m

£2 million to support the city's district and local centres' economic recovery. This will build on the programme delivered last year through the Covid-19:

Economic Recovery Plan.

This will be earmarked for outside of the city centre.

Intervention and prevention - £1m.

Direct funding support for specific projects to help community organisations to tackle social isolation.

Street Clean Enforcement - £500k.

Street clean environmental enforcement one-off funding directed specifically to the areas of most need, to deal with issues around litter, vermin and street cleaning.

Extend Household Waste Recycling Centres openings to 7 days a week - £281k.

All sites open 7 days per week from Apr 1st to Sep 22 (Summer hours 9:30 to 17:30).

This would see the sites operate the same opening hours as seen during the same period in 2021 and will help to mitigate against the increased risk of queuing issues seen during the Summer months.

Local renewable energy for community and Council buildings - £3.5 million.

Help to tackle Sheffield fuel poverty and drive forward our Clean Growth Agenda.

Sheffield has declared a Climate Emergency and set a target for the city to be net zero carbon by 2030. The Pathways to Decarbonisation for Sheffield report produced by ARUP acknowledges the important role that small scale renewables will have in Sheffield meeting its decarbonisation targets.

To lead by example and to decarbonise appropriate buildings utilised by our communities, a proposal of £3.5m capital investment is sought to install renewable energy along with the required energy efficiency measures to support the installation of renewable energy on our estate, especially community hubs, such as schools, libraries, community centres and review council housing stock that may also be potential.

These schemes will not only support the decarbonisation of the Council's estate but will also instigate supply chain and low carbon business and skills opportunities in the local economy. Any schemes will be subject to full feasibility and business case.

As part of this funding, we will also look at how we keep the excess energy from the district heating network and explore options around an energy

storage facility.

The funding will also be used to help lever in additional external grant funding such as the Public Sector Decarbonisation Scheme through which the Council has previously secured £1.0m for the decarbonisation of 4 council buildings. As the funding requirements become tighter, any capital from the Council can help increase the amount of grant funding.

Celebrating the Queen's Platinum Jubilee - £100k (Direct use of Invest in Sheffield Fund).

After the last two years, the very least Sheffields deserve is a party. The four-day bank holiday weekend in June presents an ideal opportunity, with the city coming together to celebrate Her Majesty the Queen's Platinum Jubilee to mark her historic 70-year reign.

There will be no charge to residents to close roads for street parties and Council led events will be put on, together with extra funding for communities to deliver street parties and local pageants.

£100K for defibrillators for community centres (direct use of Invest in Sheffield Fund).

Working with community groups and charities to help match-fund their bids to install community Public Access Defibrillators (cPADs). Specific consideration for match-funding will be directed to areas without much current coverage.

£200K for Food Access Plan (direct use of Invest in Sheffield fund).

Extra support to help develop further and strengthen the food access plan, including increasing food sustainability and supporting luncheon clubs.

(19) therefore requests the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

Revenue Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
<u>Non-recurrent (One Off)</u>			
Allocate part of the New Homes Bonus	1,881	Intervention & Prevention - Community projects working to tackle social isolation	1,000

		(One Off)	
		Food Access Plan (One Off)	200
		Extend Household Waste Recycling Centres openings to 7 days a week (One Off)	281
		Street Clean Fund (One Off)	500
Invest in Sheffield Fund	200	Celebrating the Queen's Platinum Jubilee (One Off)	100
Non-recurrent Savings	2,081	Non-recurrent (One Off) Spend	2,081
Savings Total	2,081	Spending Total	2,081

Capital Budget Proposals

Savings Proposals	2022/23 (£'000)	Spending Proposals	2022/23 (£'000)
		District / Local Centres Fund - To support the city's district and local centres' economic recovery (outside of the city centre) (One Off)	2,000
		Community Owned Renewable Energy Fund (One Off)	1,500
CIL	3,500	Community based defibrillators (One Off)	100
		Community Owned Renewable Energy Fund (One Off)	2,000
New Homes Bonus	2,100		2,100
Financing of Capital Proposals	5,600	Capital Spending Proposals	5,600

- (20) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, subject to the amendments outlined in paragraph (19) above, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (21) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report, subject to the amendments outlined in paragraph (19) above;
- (22) after noting the joint report of the Chief Executive and the Executive Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £412.000m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (19) above, as follows:-

Appendix 3

2021/22	<u>Summary Revenue Budget</u>	2022/23
£000		£000
	-	
	Portfolio budgets:	
239,172	People	270,090
135,538	Place	127,599
2,335	Policy Performance and Communications	2,114
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,614
<u>420,414</u>		<u>442,417</u>
	Corporate Budgets:	
	Specific Grants	
-4,844	New Homes Bonus (CIF)	-3,435
-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0

1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-34,385
<u>365,812</u>	Total Expenditure	<u>412,000</u>
	Financing of Net Expenditure	
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,541
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
<u>-365,812</u>	Total Financing	<u>-412,000</u>

- (23) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);
- (24) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;
- (25) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (26) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (27) approves the savings as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;

- (28) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (29) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (30) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;
- (31) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (32) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report;
- (33) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;
- (34) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (35) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and
- (36) notes that, based on the estimated expenditure level set of £412.000m set out in paragraph (22) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD
CALCULATION OF RECOMMENDED COUNCIL TAX FOR
2022/23 REVENUE BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499.
3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
 - (a) **1,630,457,964** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
 - (b) **1,378,546,670** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
 - (c) **251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
 - (d) **1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
 - (e) **654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
 - (f) **1,753.2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.

4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08

South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

Appendix 5b

Council Tax Schedule 2022/23

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	

8.19.1 The votes on the Substantive Motion were ordered to be recorded and were as follows:-

- For the Substantive Motion (36) - The Deputy Lord Mayor (Councillor Sioned-Mair Richards) and Councillors Chris Rosling-Josephs, Denise Fox, Bryan Lodge, Karen McGowan, Talib Hussain, Mark Jones, Safiya Saeed, Ruth Milsom, Mazher Iqbal, Mary Lea, Zahira Naz, Fran Belbin, Abtisam Mohamed, Cate McDonald, George Lindars-Hammond, Josie Paszek, Terry Fox, Anne Murphy, Tony Downing, Ben Miskell, David Barker, Mike Drabble, Dianne Hurst, Dawn Dale, Peter Price, Garry Weatherall, Mike Chaplin, Tony Damms, Jayne Dunn, Julie Grocutt, Ben Curran, Neale Gibson, Mick Rooney, Jackie Satur and Paul Wood.
- Against the Substantive Motion (28) - Councillors Simon Clement-Jones, Richard Shaw, Sophie Thornton, Bob McCann, Ann Woolhouse, Tim Huggan, Mohammed Mahroof, Joe Otten, Colin Ross, Martin Smith, Vic Bowden, Alan Woodcock, Barbara Masters, Shaffaq Mohammed, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Sue Auckland, Steve Ayris, Kevin Oxley, Penny Baker, Vickie Priestley, Richard Williams, Lewis Chinchin, Alan Hooper, Mike Levery and Ann Whitaker.
- Abstained from voting on the Substantive Motion (12) - The Lord Mayor (Councillor Gail Smith) and Councillors Angela Argenzio, Brian Holmshaw, Douglas Johnson, Ruth Mersereau, Martin Phipps, Roger Davison, Alexi Dimond, Christine Gilligan, Peter Garbutt, Alison Teal and Bernard Little.

This page is intentionally left blank

Minutes of the Meeting of the Council of the City of Sheffield held in the Council Chamber, Town Hall, Pinstone Street, Sheffield, S1 2HH, on Wednesday 23 March 2022, at 2.00 pm, pursuant to notice duly given and Summonses duly served.

PRESENT

THE LORD MAYOR (Councillor Gail Smith)
THE DEPUTY LORD MAYOR (Councillor Sioned-Mair Richards)

1	<i>Beauchief & Greenhill Ward</i> Richard Shaw	10	<i>East Ecclesfield Ward</i> Vic Bowden Alan Woodcock	19	<i>Nether Edge & Sharrow Ward</i> Peter Garbutt Maroof Raouf Alison Teal
2	<i>Beighton Ward</i> Chris Rosling-Josephs	11	<i>Ecclesall Ward</i> Roger Davison Barbara Masters Shaffaq Mohammed	20	<i>Park & Arbourthorne</i> Ben Miskell Sophie Wilson
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Fran Belbin Abdul Khayum Abtisam Mohamed	21	<i>Richmond Ward</i> David Barker Mike Drabble Dianne Hurst
4	<i>Broomhill & Sharrow Vale Ward</i> Angela Argenzio Brian Holmshaw Kaltum Rivers	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen & Brightside Ward</i> Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Talib Hussain Mark Jones Safiya Saeed	14	<i>Gleadless Valley Ward</i> Alexi Dimond Cate McDonald Paul Turpin	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson	15	<i>Graves Park Ward</i> Ian Auckland Steve Ayriss	24	<i>Stannington Ward</i> Penny Baker Vickie Priestley
7	<i>Crookes & Crosspool Ward</i> Tim Huggan Mohammed Mahroof Ruth Milsom	16	<i>Hillsborough Ward</i> Christine Gilligan George Lindars-Hammond Josie Paszek	25	<i>Stocksbridge & Upper Don Ward</i> Lewis Chinchin Julie Grocutt
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Terry Fox Anne Murphy Sioned-Mair Richards	26	<i>Walkley Ward</i>
9	<i>Dore & Totley Ward</i> Martin Smith	18	<i>Mosborough Ward</i> Tony Downing Kevin Oxley Gail Smith	27	<i>West Ecclesfield Ward</i> Alan Hooper Mike Levery Ann Whitaker
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur

1. APOLOGIES FOR ABSENCE

- 1.1 Apologies for absence were received from Councillors Sue Auckland, Simon Clement-Jones, Ben Curran, Dawn Dale, Neale Gibson, Francyne Johnson, Bernard Little, Bob McCann, Joe Otten, Ruth Mersereau, Moya O'Rourke, Martin Phipps, Colin Ross, Jack Scott, Sophie Thornton, Richard Williams, Paul Wood and Ann Woolhouse.

2. DECLARATIONS OF INTEREST

- 2.1 There were no declarations of interest made by Members of the Council.

3. MEMBERS' QUESTIONS RELATING TO URGENT BUSINESS

- 3.1 There were no questions relating to urgent business under the provisions of Council Procedure Rule 16.6(ii).

4. PUBLIC QUESTIONS AND PETITIONS RELATING TO A NEW COMMITTEE SYSTEM OF GOVERNANCE FOR THE COUNCIL

- 4.1 The Lord Mayor (Councillor Gail Smith) reminded the Council of her announcement made at the previous meeting on 2nd March that she would permit public questions relating to the Council's governance arrangements to be asked at this meeting.

- 4.2 She reported that questions on that subject matter from two members of the public had been received prior to the published deadline for submission of questions for this meeting. One of the questioners was unable to attend the meeting and had asked that her questions be read out at the meeting on her behalf. The Lord Mayor stated that, on this occasion, she would use her discretion, as chair of the meeting, and permit this in order that the questions can be asked and responded to before Members of the Council debate the subject matter under the next item of business on the agenda.

- 4.3 The Lord Mayor added that questions on the subject matter from another member of the public had been received immediately prior to the start of the meeting and again she proposed to use her discretion, as chair of the meeting, and permit the questions to be asked.

4.4 Questions From Alan Kewley

Following our referendum in May 2021, what difference will ordinary citizens see when the new Local Area Committees (LACs) are implemented in May, 2022.

This referendum result was supposed to give ordinary citizens more

involvement in Council decisions before they are implemented but these new LACs seem much the same as previous Local Area Partnerships which were in place from 2013 to 2021 under a different name. I attended the Council meeting in 2013 when Local Area Partnerships were introduced to replace the previous Community Assemblies. They used the same boundaries but added Ward Forums to give ordinary citizens easier access to the decision-making process via their elected Councillors, which was welcome.

I've attended transitional meetings of now new South West LAC and raised questions about Ward Forums, but have not had a clear answer, nor had an opportunity for discussions.

Following our Referendum result, it's even more important that regular Ward Forums are included – each with an electorate of about 15,000 – to give them more “bottom-up” involvement in the new decision-making process. So therefore, my question is – Please reconsider this, otherwise most of the electorate will feel excluded from this new, but remote process.

In response, Councillor Julie Grocutt (Executive Member for Community Engagement and Governance) thanked Mr. Kewley for his question. Councillor Grocutt commented that the Council already had seven Local Area Committees (LACs) in operation, each of which comprised the local Councillors from four wards, and were working with local communities to develop and deliver local plans. She added that if Mr. Kewley was suggesting that Ward Forums be held in addition to the LACs, so that individual Wards have local meetings, then this would be a matter for the Councillors in each Ward to consider. Councillor Grocutt indicated that she thought this was a good idea and something that could be done in her Ward and recommended that Mr. Kewley should suggest this to his Local Area Committee. Furthermore, this could be considered as part of the ongoing review of the operation of the LACs, being overseen by Councillor Mary Lea.

The Committee System was going to work to make sure that all Councillors had a say in decisions made across the Council and the LACs would have an important role feeding into the new Committees. The appendix on page 53 of the report on the agenda regarding the new governance arrangements included a diagram which showed how the new system would work.

4.5 Questions From Ruth Hubbard (read out at the meeting by the Director of Legal and Governance)

- 4.5.1 Q1. At its first meeting, the Governance Committee received a report that included a long section on the background to governance change in Sheffield. As reported at the time, this was to ensure there was a proper record for people looking back, to tell the story of the background to Sheffield's governance change, and to recognise this as an historic moment.

However, the report and discussion did not even include one mention of the sole reason this Council was changing its governance system, which was entirely down to the work by citizens and communities organising for change, and for more democratic local governance under a modern committee system. This is no mere technicality of an omission, it is rather like saying trade unions have no role and nothing to contribute to workers' rights. Or like saying tree campaigners have nothing to do with stopping street trees being felled.

For the record then, will this Council confirm that the overriding and primary reason why this Council is getting rid of "strong leader" governance is because of the collective action of Sheffield citizens and communities?

In response, Councillor Julie Grocutt (Executive Member for Community Engagement and Governance) stated that this room was full of Councillors and that she was not speaking out of turn when she said that we, of all people, believed very passionately in democracy, and the importance of all citizens' views, when we represent the public here. So much so, that we all give up most of our time to that cause every single day. Any suggestion that we were somehow trying to ignore or conceal the city-wide debate, petition and democratic referendum which led directly to this meeting today was both preposterous and easily refuted. She said that strained comparisons with invented criticism of Trade Unions or tree campaigners did not seem helpful. She felt we had done as much as we could, in good faith, and in the time available, to acknowledge and do justice to the views of the city, and had committed to improving the way we do this in future too.

Councillor Grocutt said that she wanted to be absolutely clear about this. She said the formal part of this change had come about from a multi-faceted, city-wide debate about local democracy which led to a petition and legally binding referendum - the result of which this Council had of course committed to respecting and delivering. Almost a quarter of the registered electors in Sheffield actively voted for a committee system, which was a decisive majority of the votes cast. She said that, as importantly, this Council had had to decide what kind of committee system to have, and because it had listened and was acting on the strength of feeling which the Council had heard from the city in all kinds of settings and voices over the past few years, including the campaigns to which the questioner referred and a range of other sources before and since the referendum, it was changing the way that it planned to make its decisions.

Not only were citizens' influence on this not being concealed, Councillor Grocutt was proud that their feedback had been fundamental to this approach, and they were why the proposals for Sheffield's committee system looked the way they did. She said that the Council could always do better. She referred to Section 6.2 of the report on the agenda which talked all about the short term, and medium term, aims to improve engagement and participation of the public, partners, stakeholders and more, alongside the new Local Area Committees.

- 4.5.2 Q.2. Given this apparent inability to acknowledge and embrace why governance change was happening, it is unsurprising that our Council had been unable to undertake any joint working for the task, and that Sheffield citizens and community agendas had not been addressed in a significant way to date. The conversation and negotiation had been driven by the concerns and questions of politicians and officers and for completing the basic technical work required, rather than by the experiences, agendas, concerns and questions of citizens and communities.

Are there better prospects now for moving beyond the political and technocratic conversations to address the core aspirations and detailed agenda of citizens for more democratic local governance under a modern committee system? How will this happen, or will the Council continue to operate only on its own terms and according to its own agenda - and despite the claim to put Sheffield citizens first?

In response, Councillor Julie Grocutt stated that whilst there was always room for improvement, the Council had very openly worked on these designs with partners, citizens and stakeholders via a range of events since September. Hyperlinks in section 6.2.1 of the report lead to much more information about this work. The work was being supported and continued by our partner, Involve, as we speak, and Councillor Grocutt was grateful for the questioner's ongoing participation in that. She said that continued improvement of the new system was clearly built into the plans at recommendation two, and as can be seen in the report, the Council was being absolutely explicit about its intention for that exercise to be participative so that we have the benefit of all of our citizens' input.

- 4.5.3 Q.3. There were a number of other areas where its own stated governance principles do not match the proposals being put forward today. This question mentions just one of these areas.

Unlike almost all Councils going through governance change, this Council had consistently and repeatedly refused to make the basic decision that the new system would not be more bureaucratic and more costly. Council today was being asked to make its new governance system both more bureaucratic and more costly (not least in the very decision to establish - an extraordinary - 8 core Council committees). This choice would go against its own stated governance principles, the wishes of Sheffield citizens, and a very difficult budget position. It flies in the face of statutory guidance as well as the very recent government-required inspection report for Wirral council. There appeared to be no compelling reasons (including size of the Council) for such an odd and extreme decision although, in part, it seems to be based on early and tentative guidance given by a Chief Executive not currently in role. What were the compelling reasons why our Council wants to unnecessarily make its governance system more bureaucratic and more costly, and for no apparent benefit?

In response, Councillor Julie Grocutt stated that the reasons for the number

of committees were discussed at Section 6.6.3 of the report and more detail could be found in reports to the Governance Committee since September. Hyperlinks to many of these were in the report. She said that the principle that 'the new committee system should not be over-complicated, or costly', had absolutely been in Members' minds throughout this process. It was agreed by the Committee as one of its first decisions, back in November 2021, and it was literally the first numbered principle at appendix 2. She added that it should be remembered that the Council was delivering a system which must not fail and which, by its very nature, replaced individual decision-makers with multiple committees of multiple decision-makers. Councillor Grocutt said that although it might have been done somewhere, the Governance Committee did not find evidence that a transition to a committee system had been successfully delivered in a cost-neutral fashion by other councils, even where this had been the stated goal. As the Chief Executive said during the Committee's inquiry, this new system had to be resourced for success. However, Members were all very mindful of the financial pressures which the Council currently faces, and Councillor Grocutt emphasised that both the system and the cost of the system will remain under constant review over the coming years.

- 4.5.4 Q.4. The basic change of governance in the proposals today - from strong leader to modern committee system - was a far better starting point for democratic local governance in Sheffield despite the weaknesses, gaps and big omissions in the approach adopted by the Governance Committee, and in the content of the proposals today.

On participation, much of the mention of participation in the proposals was optional and aspirational rather than embedded and operationalised. The general focus was largely on more - rather than mechanisms for demonstrating better, deeper, more effective or impactful - participation. A particular weakness was in stakeholder and partner involvement where even a minor baseline of establishing and integrating stakeholders (e.g. heritage, equalities, social care organisations) in committee decision-making had not been reached.

Much of the thinking and statements on promoting equalities and mitigating inequalities remains vague and was not embedded or operationalised via actual mechanisms. It is 2022 and we still see vague intention, no data, no clear objectives, no targets, monitoring frameworks, nor the establishment of clear, measurable outcomes.

Are these two areas (amongst many) where this Council would expect to see improvements over coming months, including shifts in thinking towards elements of actual power-sharing, and demonstrable progress - evidenced not only by its own assessment but by citizens, communities and stakeholders?

In response, Councillor Julie Grocutt said that various options for consulting or even co-opting stakeholders as part of the decision-making process were not only newly available but were enshrined in the public participation and

engagement toolkit, as set out in section 6.2.6, recommendation 12, and the Council had committed to further work on this over the medium term, as set out in section 6.2.6, recommendations 1-4. She said that the Council was committed to action that reduced inequality and improved equality of opportunity and inclusion across all of its work. She added that the Council had much further to go and the One Year Plan makes plain its commitment to become a fair, inclusive organisation that reflects the diversity of the city it served, and that tackles discrimination and prejudice wherever it was found. Understanding the impact of its decisions on different groups of people, and taking steps to mitigate these where any negative impact was identified, would be of fundamental importance for all of the new committees. The way that committees would do this would be through consultation and engagement with the diverse communities across the city, understanding the evidence and data, by being clear about the outcomes that it expected, and by monitoring the impact that those decisions have had on different groups of people. Finally, as already stated, and as was clear from the report and recommendations, the Council was proposing a firm commitment to ongoing review and improvement of this system, with the involvement of citizens, communities and stakeholders.

4.6 Questions From Nigel Slack

- 4.6.1 Q1. The Governance Committee and the Officers and Councillors of that Committee have sweat blood over this proposal for the transition to a Modern Committee System for Sheffield City Council.

They are to be commended and I hope this meeting will not allow party politics to undermine all that hard work with petty amendments aimed at gaining some point scoring in the run up to May's elections.

A key expectation of the residents of the city in choosing to make this change is that Councillors and parties learn to work together for the common good of the city and put aside party pettiness to achieve the best future for the city.

Will Council therefore pass the recommendations in this report unchanged and allow the experience of the next months to be the guide as to what needs changing in time and how that is best achieved?

In response, Councillor Grocutt (Executive Member for Community Engagement and Governance) thanked Mr. Slack for his question. She said that the proposals on the table were indeed the result of much hard work from the Governance Committee and officers, led by the Director of Legal and Governance, and she wished to place on record her thanks and appreciation for all the hard work carried out on this matter by her and members of her team. She added however, that it was important to emphasise that the Council wouldn't be in this place at all, and the proposals would look very different, were it not also for the enormous energy and interest of Sheffield's public who had been integral to this design process – the campaigners, expert witnesses, community leaders

and all the interested citizens who had made their voices heard, before and since the referendum, who had come to the engagement sessions across the city and online, or had given evidence to the inquiry, and Councillor Grocutt wished to place on record her thanks to all of them too.

With regard to the whether the recommendations should remain un-amended today, Councillor Grocutt stated that firstly, while she was proud of these recommendations and the work they represented, she was sure there was scope to improve them. She said that as soon as the system was launched in May, the Council would begin to learn what to adjust or change, but for now, she commended the recommendations to Council. Secondly, Councillor Grocutt stated that she couldn't, and wouldn't want to, fetter the judgement of Members here today, and that whilst politics shouldn't ever be "petty", the Council had heard from one of the academic inquiry witnesses that it was usually a mistake to try and strip politics out of democratic bodies. She said that no doubt we would hear party positions today and that was right in a political environment, but the process of working up these proposals through the Governance Committee had been an excellent example of cross-party working for the benefit of the whole City, and in her opinion this was reflected in the nature of the cross-party motion and formal amendments which were going to be considered at the meeting.

- 4.6.2 Q2. In similar vein, will Council now undertake a review of the electoral rules in the city to consider the benefits of All Out elections and the better fit they offer for a Modern Committee System of Governance, with the consequent impact on better decision making and stability for the future?

(NOTE: This question did not receive a response at the meeting. Councillor Julie Grocutt (Executive Member for Community Engagement and Governance) has supplied an answer as follows –

“Moving to all out elections would represent a financial saving to the Authority of about £1.5m, over 6 years. In common with most metropolitan districts, Sheffield currently elected a third of its councillors in three out of every four years, with the fourth year ‘fallow’. All authorities had the option to alter their pattern of elections to move to ‘all-out elections’. This would mean all councillors being elected at the same time once every four years. There were benefits and disadvantages to any pattern of election, for example, electing by thirds gave voters a more frequent opportunity to express their views about the performance of their elected representatives, whereas all-out elections arguably promote a more stable political position for a longer period of time. Currently there were no plans to move to all out elections for Sheffield but this would continue to be kept under review.”)

5. COMMITTEE SYSTEM STRUCTURE

- 5.1 RESOLVED: On the Motion of Councillor Dianne Hurst, seconded by Councillor Sue Alston, that, in accordance with Council Procedure Rules 4 (Suspension and Amendment of Council Procedure Rules) and 11 (Motions

which may be moved without notice):-

(a) Council Procedure Rule 17.5 be suspended to remove the time limit on the speeches of the mover and seconder of the motion and all other speakers shall have 2 minutes; and

(b) Council Procedure Rule 17.6 be suspended to remove the 25-minute time limit for the item of business.

5.2 It was moved by Councillor Julie Grocutt, and seconded by Councillor Penny Baker, that, as recommended in the report of the Director of Legal and Governance published with the agenda, and in accordance with the recommendations made by the Governance Committee at its meeting held on 9 March 2022, as relates to a new committee system of governance for Sheffield City Council, it be:-

RESOLVED: That:-

- (1) the various elements of a committee system of governance set out in this report and its appendices, be agreed for implementation from the May 2022 AGM in line with the legally binding referendum of 6 May 2021 and subsequent resolution of Full Council on 19 May 2021;
- (2) the Governance Committee be instructed to conduct a review of the new governance system, commencing six months after implementation (November 2022) with a view to recommending improvements to Full Council for May 2023. This review will:
 - a. Use the previously agreed 'strategic aims' and 'design principles' found at Appendix 2 as its success criteria;
 - b. Actively seek and use feedback from residents, stakeholders, partners, councillors and officers to inform its assessment against those criteria, in line with the new ways of working expected of all decision-makers within the new system; and
 - c. Take account of any changes to the local and national context;
- (3) all existing delegations to officers made by the Executive continue in force and effect save that a requirement to act in consultation with an Individual Executive Member will be read as a requirement to act in consultation with the appropriate Policy Committee Chair (as per section 6.12, recommendation 89 of the attached report);
- (4) the elements of a revised constitution which accompany this report (Appendix 5) be approved with effect from the 18 May 2022 Annual Meeting of the Council; and
- (5) the Director of Legal and Governance be requested to submit the full Constitution for approval to the 18 May 2022 Annual Meeting of Council.

5.3 Whereupon, it was moved by Councillor Cate McDonald, and seconded by

Councillor Sioned-Mair Richards, as an amendment, that the motion now submitted be amended by the addition of a new paragraph (6) as follows:-

“(6) an additional recommendation relating to the role of the Policy Committees be inserted in the report, after paragraph 48, as follows:-

49. It is the responsibility of each Committee to work within the budget framework agreed by Council. This includes taking timely action to address any overspend within the services for which the Committee is responsible.”

5.4 It was then moved by Councillor Sue Alston, and seconded by Councillor Mike Levery, as an amendment, that the motion now submitted be amended by the addition of new paragraphs (6) to (16) as follows:-

(6) thanks be recorded to officers who have worked on this process in a very short timeframe, for getting this Council into a position where it is ready to change its system of governance;

(7) thanks be recorded to all the members of the public and expert witnesses who contributed ideas, knowledge and thoughts into the process;

(8) thanks be recorded to all Members on the Governance Committee for their leadership and patient work on these issues, which were an excellent example of cross-party working;

(9) Council affirms its commitment to the new committee system improving democratic accountability of the Council and engagement with the public;

(10) as part of the six-month review of the new system (as per recommendation 2) the Governance Committee should specifically consider the merits of devolving more decision-making powers to Local Area Committees (LACs), to enable services to be more responsive to local need and engage more directly with the people they are used by, specifically greater responsibility at the LAC level for:

- a. parks & open spaces,
- b. the discharge of functions of the Council as a Charity Trustee,
- c. local libraries,
- d. small highway projects,
- e. parking regulation and
- f. street scene;

(11) as part of any future delegation to LACs, consideration should be given to reducing the remit of some policy committees accordingly;

(12) at the point of any future delegation to LACs and reduction in remit of some policy committees, consideration should be given to combining two or more committees in order to free up officer resource to support the LACs further;

(13) were policy committees to be combined as a result of the six month review, the new merged policy committees could cover the work of more than one Executive Director;

(14) it be noted that, were policy committees to be combined as a result of the six month review, this may provide an opportunity for co-chairing as each chair could liaise with one team of officers;

(15) the Governance Committee be requested to bring forward proposals relating to the above recommendations 10-14 in time for them to be considered alongside the budget proposals for the next financial year; and

(16) Council reaffirms its commitment to continuing to be responsive to the people of Sheffield and providing good governance to this City.

5.5 After contributions from ten other Members, and in accordance with Council Procedure Rule 17.13 (Motions which may be moved during debate), it was RESOLVED: On the motion of Councillor Dianne Hurst, seconded by Councillor Shaffaq Mohammed, that in accordance with Council Procedure Rule 17.14 (Closure Motions), the question be now put.

5.6 Following the decline of the right of reply by Councillor Julie Grocutt, the amendment moved by Councillor Cate McDonald was put to the vote and was carried.

5.7 The amendment moved by Councillor Sue Alston was then put to the vote and was negated.

5.8 The original Motion, as amended, was then put as a Substantive Motion in the following form and carried:-

RESOLVED: That:-

(1) the various elements of a committee system of governance set out in this report and its appendices, be agreed for implementation from the May 2022 AGM in line with the legally binding referendum of 6 May 2021 and subsequent resolution of Full Council on 19 May 2021;

(2) the Governance Committee be instructed to conduct a review of the new governance system, commencing six months after implementation (November 2022) with a view to recommending improvements to Full Council for May 2023. This review will:-

- a. Use the previously agreed 'strategic aims' and 'design principles' found at Appendix 2 as its success criteria;
- b. Actively seek and use feedback from residents, stakeholders, partners, councillors and officers to inform its assessment against those criteria, in line with the new ways of working expected of all decision-makers within the new system; and
- c. Take account of any changes to the local and national context;

- (3) all existing delegations to officers made by the Executive continue in force and effect save that a requirement to act in consultation with an Individual Executive Member will be read as a requirement to act in consultation with the appropriate Policy Committee Chair (as per section 6.12, recommendation 89 of the attached report);
- (4) the elements of a revised constitution which accompany this report (Appendix 5) be approved with effect from the 18 May 2022 Annual Meeting of the Council;
- (5) the Director of Legal and Governance be requested to submit the full Constitution for approval to the 18 May 2022 Annual Meeting of Council; and
- (6) an additional recommendation relating to the role of the Policy Committees be inserted in the report, after paragraph 48, as follows:-

49. It is the responsibility of each Committee to work within the budget framework agreed by Council. This includes taking timely action to address any overspend within the services for which the Committee is responsible.”.